Fast and Furious:

Obstruction of Congress by the Department of Justice

JOINT STAFF REPORT
Part III

Prepared for

Hon. Jason Chaffetz, Chairman
U.S. House of Representatives
Committee on Oversight and Government Reform

Hon. Charles E. Grassley, Chairman
U.S. Senate
Committee on the Judiciary

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I. Executive Summary

This report is the third in a series of joint staff reports, the first of which was released in 2012. Part I, released on July 31, 2012, described the role of the Bureau of Alcohol, Tobacco, Firearms, and Explosives (ATF) in Operation Fast and Furious. Part II, released on October 29, 2012, described the Department of Justice’s (DOJ) role in approving the operation and failing to halt its tactics, both at the local level (U.S. Attorney’s Office for the District of Arizona) and at the national level (Department of Justice headquarters in Washington, D.C., so-called “Main Justice”). This report, Part III, describes the Justice Department’s response to the congressional investigation of Operation Fast and Furious primarily between the period from February 4, 2011 through the date of the House Oversight Committee subpoena, October 11, 2011. A subsequent report, Part IV, will further address the congressional investigation, but will examine the period after the House subpoena and through the date of contempt, June 28, 2012.

Initially, the principal focus of the investigation was on understanding Operation Fast and Furious itself. Specifically, the Committees sought to determine: (i) whether there was any malfeasance, abuse of authority, failed supervision, or violation of existing law, and (ii) whether the facts uncovered suggested the need for additions to, or modification of, existing federal laws.

In the course of that investigation, nearly six years ago, the Justice Department wrote to Congress and falsely denied that law enforcement officers allowed straw purchasers to buy firearms illegally in the United States and traffic them without being apprehended. On February 4, 2011, Assistant Attorney General Ron Weich signed a letter that claimed, “ATF makes every effort to interdict weapons that have been purchased illegally and prevent their transportation to Mexico.”1 Since that false denial, the Committees have investigated why the Department of Justice misled Congress and failed to correct its misrepresentation in a timely manner. Despite the Department’s refusal to cooperate, the investigation developed with the cooperation of DOJ whistleblowers, and especially Acting ATF Director Melson’s testimony on July 4, 2011. Although Director Melson testified that the Department deliberately sought to obstruct Congress, prior to the lengthy litigation with the Department in court, the Committees had scant access to most of the documents that corroborate his testimony and illustrate the Department’s tactics in detail.

On October 11, 2011, the House Committee on Oversight and Government Reform issued a subpoena to Attorney General Eric Holder for documents related to Operation Fast and Furious. In response to a question about the subpoena during a press conference, Holder stated: “We’ll look at the subpoenas. I’m sure we will undoubtedly comply with them.”2

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Holder, however, withheld thousands of key documents, and asked the President to assert executive privilege over all documents related to the Department’s responses to questions from Congress about Fast and Furious. The President obliged and asserted the privilege, but the Department never produced a privilege log. On June 28, 2012, the U.S. House of Representatives voted to hold Holder in contempt of Congress and to authorize a lawsuit to obtain the withheld documents.

Pursuant to that litigation, in August 2014, a federal judge ordered the Justice Department to produce some of the documents to the Oversight Committee and to produce a privilege log for the withheld documents for which the Department was asserting executive privilege. The Department subsequently produced previously withheld documents without claiming any privilege, demonstrating that the Department had dishonestly claimed the executive privilege to hide documents from Congress and obstruct the investigation.

The produced documents showed Holder was significantly more involved in the response to Congress’s investigation than had previously been understood. Many key documents are still being withheld, but the body of evidence available at this point is sufficiently robust to conclude that there are fundamental flaws in the Department’s approach to responding to congressional requests for documents and information generally, and in the Department’s tactics in dealing with questions about the Fast and Furious case in particular.

The new documents showed—for the first time—how Justice Department officials communicated about the congressional investigation, and specifically what they said. The communications occurred between the February 4, 2011 letter from Weich and October 11, 2011, when Chairman Issa issued the subpoena. The documents reveal a highly politicized climate at Main Justice, focused more on spin and obfuscation than getting the facts right or being transparent. These documents, along with those previously released related to the drafting of the February 4, 2011 letter from Weich, enabled the Committees to reconstruct a detailed timeline of the Justice Department’s response to a significant and serious congressional investigation. This report presents that timeline, which illustrates how Justice Department officials calibrated the Department’s responses to Congress, the media, and the family of slain Border Patrol Agent Brian Terry with the intent of limiting the amount of disclosed information as much as possible.

This report collects and presents key documents and communications generated in response to the congressional investigation of Fast and Furious. The key documents are reproduced in chronological order, with additional background information and other facts included for context. The report also describes four categories of deficiencies in the Justice Department’s response to the Fast and Furious scandal. The documents and communications show:

1. **Failure to provide answers for the Terry Family**: Documents show the Department did not take care to make sure the Terry family received information and support. On the contrary, the Department appears to have viewed the Terry family as a public relations nuisance.
2. **Failure to objectively gather the facts:** The Department's internal investigation of the allegations first raised by whistleblowers to Senator Grassley's office was deeply flawed. Documents show senior officials at Main Justice conducted a cursory inquiry and accepted at face value the information they received from the ATF and the U.S. Attorney's Office in Arizona—the very offices responsible for the misconduct.

3. **Lack of respect for congressional oversight:** The documents show senior Justice Department officials—including the Attorney General—had a disdain for the congressional oversight function. The tactics that staff in the Office of Legislative Affairs and elsewhere used to delay and withhold information from Congress are consistent with the tone set by the Department's senior leaders.

4. **The Department’s priority on politics and spin came from the Attorney General:** The documents show Attorney General Holder was managing key aspects of the Department’s responses to Congress and to media inquiries rather than focusing on managing DOJ’s law enforcement components. The documents do not show the Attorney General devising a strategy to minimize the danger to public safety by tracking down more than 2,000 firearms that were lost along the southwest border, nor do they show the Attorney General coordinating assistance for the Terry family. Instead, the documents show that Holder spent a great deal of time considering the political implications of the various milestone events throughout 2011.

   To date, the Department has failed to provide internal documents and communications between the October 12, 2011 subpoena and the Justice Department’s retraction of its letter to Senator Grassley on December 2, 2011. Questions remain about the Department’s response to the congressional investigation. For years, Attorneys General refused to produce key documents that would explain:

   - Which DOJ officials were responsible for providing Congress with false information;
   - How, when, and why the Department discovered that the February 4, 2011 letter was false;
   - Why it took so long for the Department to withdraw the letter; and
   - Why the Department continued to obstruct the Committee’s investigation in the interim.

Still, the documents that the Justice Department has produced to Congress show the Department’s approach to responding to congressional inquiries about its programs.

1. **Failure to Provide Answers for the Terry Family**

   Late on the night of December 14, 2010, a U.S. Border Patrol Tactical Unit (BORTAC) encountered a “rip crew”—a group of armed bandits—in Peck Canyon, Rio Rico, Arizona, about 25 miles north of Nogales. A firefight ensued. Border Patrol Agent Brian Terry was hit by a single bullet. Shortly after midnight, Terry lost consciousness and died en route to the hospital, according to testimony from fellow agents on the scene. He was 40 years old.
Two AK-47 type assault rifles were recovered at the scene of Terry’s murder and traced to Operation Fast and Furious. A straw purchaser with known connections to the Mexican drug cartels had purchased the firearms from a shop in Glendale, Arizona on January 16, 2010. ATF had been aware of the purchaser’s connection to a straw purchasing ring since it conducted surveillance of him on November 25, 2009. However, pursuant to the Fast and Furious operational strategy, ATF agents took no actions to disrupt the straw purchase.

At the time of Terry’s murder, officials at ATF, the U.S. Attorney’s Office, and the Justice Department knew about the tactics forming the basis of Operation Fast and Furious. In fact, on December 15, 2010—the day after Terry’s murder—ATF connected the firearms found at the murder scene to Operation Fast and Furious. But no one told the Terry family. Josephine Terry, Brian’s mother, first heard about Operation Fast and Furious from reporters who started calling for her reaction.

In the subsequent weeks and months, the Terry family searched for answers about Brian’s murder. On February 8, 2011, Carolyn Terry, Brian’s stepmother, emailed Senator Grassley’s office and asked for help. She wrote:

It’s hard to accept that our son was shot and murdered with a gun that was bought in the U.S. We have not had any contact from the Border Patrol or any other agents since returning home on the 22nd of [January]. Our calls are not returned. I truly feel that our son’s death is a cover-up and they hope that we will go away. That will not happen. We want to know who allowed the sale of that gun that murdered our son. Any help will [be] appreciated. We are the victims of this case and we want some answers.

Senator Grassley included that email in a letter to Attorney General Holder on February 9, 2011. Documents show Holder agreed with Senator Grassley that the Terry family deserved answers. According to an email from Gary Grindler, Holder’s Chief of Staff, to Assistant Attorney General Lisa Monaco, Holder was “particularly concerned” about “the assertion that there has been no contact with the victim’s family.” Monaco replied: “It sounds like [D]ennis’ office has been in contact with the family and that there are multiple factions in the family.”

However, officials in the U.S. Attorney’s Office seemingly disregarded Holder’s message that the Terry family deserved answers. Justice Department officials discussed the Terry family disrespectfully. For example, in a February 23, 2011 email, an official in the U.S. Attorney’s Office for the District of Arizona referred to the family as “disgruntled.” On March 10, 2011, U.S. Attorney Dennis Burke met in Michigan with various members of the Terry family and provided them with false information. According to the family, not only did Burke deny that

3 Fernanda Santos, A Family Pulled Into the Fray Over an Agent’s Death, N.Y. TIMES, Sept. 20, 2012.
4 Email from Carolyn Terry to Staff, Office of Sen. Charles E. Grassley (Feb. 8, 2011).
5 Letter from Hon. Charles E. Grassley, Ranking Mem., S. Comm. on the Judiciary, to Eric Holder, Att’y Gen., U.S. Dep’t of Justice (Feb. 9, 2011), at 3.
6 Email from Gary Grindler to Lisa Monaco (Feb. 10, 2011) [DOJ-FF-06033].
7 Email from Lisa Monaco to Gary Grindler (Feb. 10, 2011) [DOJ-FF-06033].
8 Email from Robert Sherwood to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06847].
9 See email from Robert Heyer to Dennis Burke (Mar. 9, 2011) [DOJ-FF-11502-03].
the firearms recovered at the scene of Agent Terry's murder were connected to Operation Fast and Furious, "he told them that the weapons found at Agent Terry's murder scene were sold out of a Texas shop, not an Arizona shop."  

Emails show that Burke and his colleagues deliberately limited the amount of truthful information to share with the Terry family, and made those determinations based on concerns about media coverage. Days after Burke's meeting in Michigan, he and his colleagues in the U.S. Attorney's Office were discussing their strategy for communicating with the Terry family. Assistant U.S. Attorney Jesse Figueroa emailed Burke and several others:

We are making a mistake by attempting to reason with the stepmother and the brother. Lisa and I have been dealing with them since the start of this case, . . . Stepmom is irrational and I firmly believe she and the brother enjoy being in the limelight. Whatever they are told will not change their irrationality and will just cause them to contact the news. If they learned about our hope for a wire I have no doubt that would have been on the news also. We should deal only with the intelligent side of the family . . . .

In June 2011, the Terry family was still searching for answers. Josephine Terry testified before the House Committee on Oversight and Government Reform on June 15, 2011. She told the Committee that most of what she knew about Brian's murder and Operation Fast and Furious came from the media. She testified: "We haven't really got anything direct—phone calls or nothing from anybody."

More than five years after Brian's murder, the Terry family still wonders about key details of Operation Fast and Furious. Brian's sister Michelle gave a statement to a media outlet on the fifth anniversary of her brother's murder. She stated:

It has been 5 years since Brian was killed in the line of duty in the desert outside of Rio Rico, AZ. To date, only members of the foreign criminal element responsible for his death have been held accountable while members of the U.S. Government directly responsible for equipping them through Operation Fast and Furious have only been moved or promoted. Our family is dedicated to getting the answers that all of us as Americans deserve, as well as continuing to keep Brian's legacy alive and in the forefront.

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11 Email from Jesse Figueroa to Dennis Burke, et al. (Mar. 13, 2011) [DOJ-FF-11776–77].
The Justice Department’s obstruction of Congress’s investigation contributed to the Terry family’s inability to find answers. The Department withheld information from Congress that would have answered many of the Terry family’s key questions about Brian’s murder.

2. Failure to Objectively Gather the Facts

On January 27, 2011, Senator Grassley wrote to the Justice Department expressing concern about alleged gunwalking in Operation Fast and Furious and its possible relationship to Terry’s murder. The Justice Department responded to Senator Grassley’s letter on February 4, 2011, and declared ATF never “knowingly allowed the sale of assault weapons to a straw purchaser who then transported them into Mexico” and “makes every effort to interdict weapons that have been purchased illegally and prevent their transportation to Mexico.”

The letter did not mention the firearms recovered at the murder scene of Agent Terry.

The statements made by the Justice Department on February 4, 2011, were blatantly false, and nearly ten months later, on December 2, 2011, the Justice Department finally admitted as much and formally withdrew the letter. Documents reveal a flawed internal investigation by the Justice Department, in which the Department allowed people with conflicts of interest to influence the investigation. Senior officials at Main Justice conducted a cursory inquiry, in which they failed to vet information they received from the very individuals whose conduct was at issue. The Justice Department repeatedly denied ATF allowed firearms to walk despite receiving contrary information from reliable sources.

The Office of the Deputy Attorney General (ODAG) coordinated the Justice Department’s internal review. Rather than conduct an independent review, however, documents show ODAG deferred to the Criminal Division, the U.S. Attorney’s Office for the District of Arizona, and ATF. All three of these entities had a major conflict of interest and had reason to be concerned about the negative portrayal of the operation and their involvement in it.

Documents show that when the Justice Department sent the February 4, 2011 letter to Congress, Main Justice had received information directly conflicting with the statements they made in the letter. For example, a few days after Agent Terry’s murder, on December 17, 2010, ODAG received a briefing paper indicating firearms recovered from the scene of the murder were linked to Operation Fast and Furious. Similarly, in early February 2011, the Deputy Director of ATF, William Hoover sent ODAG and DOJ’s Office of Legislative Affairs (OLA) a memorandum describing a specific instance where ATF let firearms walk.

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15 Transcript, Interview of Kenneth E. Melson by the Staff of the H. Comm. on Oversight & Government Reform and S. Comm. on the Judiciary (July 4, 2011) [hereinafter Melson Transcript], at 36–37.
16 Email from Brad Smith to Gary Grindler, et al. (Dec. 17, 2010) [HOGR 002875–81]; attachment to email from Brad Smith to Gary Grindler, et al. (Dec. 17, 2010) [HOGR 002875–81].
17 Email from Mark Chait to William Hoover (Feb. 3, 2011); Telephone interview of William Hoover, Deputy Dir., Bureau of Alcohol, Tobacco, Firearms & Explosives by S. Comm. on the Judiciary minority staff (Feb. 1, 2012).
Despite receiving this information, there is no evidence that ODAG thoroughly reviewed it before sending the February 4, 2011 letter to Congress. Instead, ODAG worked with Deputy Assistant Attorney General Jason Weinstein from the Criminal Division to gather information for the response, and Weinstein encouraged OLA to use strong language denying Senator Grassley’s allegations.\footnote{See, e.g., email from Jason Weinstein to Faith Burton, et al. (Feb. 2, 2011) [DOJ-FF-23332–33].} ODAG and OLA quickly got the letter to Congress out the door denying the whistleblower’s allegations.

After the February 4 letter to Congress, the Justice Department continued to deny the operation had deadly consequences despite evidence to the contrary. Early in the review, Matthew Axelrod—who moved from the Criminal Division to ODAG to manage the Department’s response to Congress—identified materials indicating firearms may have been allowed to walk during the operation. Further, ATF Acting Director Kenneth Melson highlighted for Axelrod specific sections of the wiretap applications that were concerning and were potential “land mine[s]” for the Criminal Division.\footnote{Email from Kenneth Melson to Matthew Axelrod (Mar. 31, 2011) [DOJ-FF-02895].} Yet, on May 2, 2011, the Justice Department sent Senator Grassley a letter reaffirming its position that “ATF’s Operation Fast and Furious did not knowingly permit straw buyers to take guns to Mexico.”\footnote{Letter from Ronald Weich, Asst. Att’y Gen., Dep’t of Justice, to Charles Grassley, Ranking Mem., S. Comm. on the Judiciary (May 2, 2011). The DOJ OIG also concluded that with respect to the May 2 letter, “the Department knew or should have known that the February 4 letter could no longer be defended in its entirety” and “the Department should not have made this statement.” DOJ OIG Report at 415.}

Officials closest to Operation Fast and Furious thwarted ODAG and OLA’s attempts to provide complete and accurate responses to congressional inquiries. The Criminal Division had approved six wiretap applications for Operation Fast and Furious, each of which included details about the tactics that formed the basis of the operation. At least one of the applications “suggested there was probable cause to believe that straw purchasers were taking guns across the border.”\footnote{Melson Transcript at 36-37.} Upon reviewing the wiretap applications, the DOJ Office of Inspector General (DOJ OIG) concluded: “We found that the affidavits described specific incidents that would suggest to a prosecutor who was focused on the question of investigative tactics that ATF was employing a strategy of not interdicting weapons or arresting known straw purchasers.”\footnote{DOJ OIG report at 277.}

Officials in the Criminal Division strongly encouraged ODAG and the Office of Attorney General to publicly assert that the Criminal Division does not approve of an investigation when it approves a wiretap application. Matthew Miller, head of DOJ’s Office of Public Affairs, pushed back and told Assistant Attorney General Lanny Breuer, head of DOJ’s Criminal Division: “I think people will accuse us of playing with semantics when we say that you did not authorize Fast and Furious, but they find out that CRM did authorize wiretaps. That’s why I find the statement problematic and recommended against it, and why I don’t want [the Office of Public Affairs] to say it.”\footnote{Email from Matthew Miller to Lanny Breuer (May 3, 2011) [DOJ-FF-28895].} Ultimately, on May 4, 2011, the Justice Department issued a statement that
did not mention Breuer and instead stated the operation was approved by the U.S. Attorney’s Office for the District of Arizona.  

It is difficult to understand why the Justice Department uncritically accepted and repeated the claims of the officials accused of wrongdoing without taking steps to gather and verify facts more objectively. Documents show ODAG recognized the need to uncover the truth. On February 10, 2011, Gary Grindler emailed Deputy Chief of Staff Monty Wilkinson stating, “ODAG needs to be pushing ATF on what took place here.” On February 23, 2011, Eric Holder told senior officials at Main Justice: “We need answers on this. Not defensive bs-real answers.”

However, the Justice Department failed to uncover the truth or to provide accurate answers to the Terry family and Congress in a timely manner. The DOJ OIG reported that the Justice Department’s internal inquiry was flawed. Regarding the February 4, 2011 letter to Senator Grassley, DOJ OIG stated:

[T]he Department is ultimately responsible for representations that it makes to Congress. . . . [A] poorly executed information gathering and drafting process and questionable judgments by Department officials contributed to the inclusion of inaccurate information in the February 4 letter, and therefore the Department shares responsibility for issuing an inaccurate letter with the component officials they relied upon for information.

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The allegation in Sen. Grassley’s January 27 letter that ATF had sanctioned the sale of hundreds of assault weapons contained the implication that among these weapons were two that may have been used in a firefight that resulted in the death of a federal law enforcement officer. We do not believe that the gravity of this allegation was met with an equally serious effort by the Department to determine whether ATF and the U.S. Attorney’s Office had allowed the sale of hundreds of weapons to straw purchasers. This was particularly the case in this instance because the Department knew that hundreds of assault weapons had indeed been sold to straw purchasers during the Fast and Furious investigation and that two of those firearms had in fact been found at the scene of Agent Terry’s murder.

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25 Email from Gary Grindler to Monty Wilkinson (Feb. 10, 2011) [HOGR 007063–64].
26 Email from Eric Holder to Gary Grindler, et al. (Feb. 23, 2011) [DOJ-FF-04271].
27 DOJ OIG report at 396.
28 Id. at 397; see also 405-06.
In a unique circumstance such as this, where a credible allegation has been made regarding potentially serious misconduct involving those components, deference to officials close to the activity at issue should be tempered by the recognition that those officials are also invested in a positive portrayal of the activity and their alleged involvement in it. As such, officials who should be knowledgeable and forthcoming about the activity may be inclined, perhaps even unintentionally, to shade or ignore unhelpful facts when providing information about their conduct to senior Department officials. This is particularly true where, as here, Congress seeks specific information concerning allegations of improper activities.29

The DOJ OIG report highlighted how easy it was to detect the operation’s problems once DOJ began really looking:

When Department and ATF officials began to closely review Operation Fast and Furious in March 2011, it did not take long for them to read the Title III affidavits and ROIs from the case and determine that there were questions that needed to be resolved about Operation Fast and Furious. By this time, based on what they were learning about Operation Fast and Furious and other ATF firearms investigations, senior officials, including Cole and Weich, began having doubts about some of the statements in the February 4 letter. Melson read the Title III affidavits on an airplane flight, and immediately raised concerns. Axelrod read most of the ROIs from the case over a weekend, and immediately asked questions of the U.S. Attorney’s Office about potentially problematic investigative steps in Operation Fast and Furious.30

Similarly, on August 4, 2011—six full months after DOJ’s initial denial—Deputy Assistant Attorney General Weinstein expressed doubts about his initial assessment, emailing officials in the Office of the Attorney General:

Within the past month or so I’ve had the opportunity to review, for the first time, some of the reports from the case. Some of what I have seen in those reports . . . is in tension with what I was told during that February call with the USAO. . . . [A]t a minimum, based on the additional information I have now seen, I would not have reached the same conclusions as I did in that summary.31

3. Lack of Respect for Congressional Oversight

In April 2016—more than five years after the first congressional document request and four years since the first congressional subpoena for Fast and Furious documents—a federal

29 Id. at 398.
30 Id. at 277.
judge ordered the Department of Justice to turn over documents to Congress relating to the Fast and Furious case. DOJ had withheld those documents for years by claiming executive privilege. However, in this case where the judiciary compelled disclosure of such documents, the Committees were able to see the uncooperative, often obstructionist tactics employed by the Executive Branch.

Senator Grassley initially wrote to ATF Director Kenneth Melson on January 27, 2011, seeking information about whether ATF allowed firearms to be transported to Mexico. Upon receiving the letter, ATF officials emailed about their initial plan to “hide and punt” on the information requested.\(^{32}\) DOJ resisted briefing Grassley’s staffers.\(^{33}\) DOJ officials also told ATF that Grassley’s “allegations are infuriating.”\(^{34}\) Throughout Senator Grassley and Chairman Darrell Issa’s investigation, DOJ withheld documents and information. DOJ refused to provide documents voluntarily in response to a March 16, 2011 document request from Chairman Darrell Issa. Consequently, the Committee issued a subpoena for documents on March 30, 2011. DOJ officials discussed internally how to respond, with one official advising against suggesting that DOJ would “provide a ‘substantial’ number of documents.”\(^{35}\) He clarified that DOJ would “provide only some and withhold a substantial number.”\(^{36}\)

One DOJ official apparently sought to interfere with Senator Grassley’s requests for information merely because he was a member of the minority party in the Senate at the time, writing: “I also am reluctant to empower Grassley’s attempt as [ranking minority member] to conduct oversight by organizing a briefing.”\(^{37}\) In another email, a DOJ official wrote: “We are giving Chair Issa part of our story on the case (while saying we cannot answer all their questions) . . .”\(^{38}\) Meanwhile, in contrast to its refusal to voluntarily cooperate with the Republican minority in the Senate, DOJ invited cooperation with the Democrat minority in the House. For example, DOJ sought information from Ranking Member Cummings’ staff about potential contempt-related proceedings.\(^{39}\)

As the Committee’s investigation escalated, DOJ continued to limit the Committees’ access to information. In April, one DOJ official wrote in an email, “[W]e disagree with . . . offering Issa and Grassley a meeting with the AG at this relatively early stage of the oversight skirmish.”\(^{40}\) That same official advised, “It seems unwise to telegraph additional concessions at this point.”\(^{41}\) In a May 30, 2011 email, a DOJ official wrote, “I do think it would be a mistake to allow [Senator Grassley staff’s] participation for free.”\(^{42}\) A similar mentality went on for

\(^{32}\) Email from Gregory Rasnake to Kenneth Melson (Jan. 27, 2011) [HOGR 003673].
\(^{33}\) Email from Lanny Breznick to Jason Weinstein (Feb. 2, 2011) [HOGR 004057–58].
\(^{34}\) Email from Jason Weinstein to Gregory Rasnake (Feb. 2, 2011) [HOGR 004253–54].
\(^{35}\) Email from Paul Colborn to Ron Weich (Apr. 1, 2011) [DOJ-FF-21335–37].
\(^{36}\) Email from Paul Colborn to Ron Weich (Apr. 1, 2011) [DOJ-FF-21335–37].
\(^{37}\) Email from Paul Colborn to Matthew Axelrod and Faith Burton (Apr. 5, 2011) [DOJ-FF-22792–96].
\(^{38}\) Email from Paul Colborn to Matthew Axelrod and Faith Burton (Apr. 5, 2011) [DOJ-FF-22792–96].
\(^{39}\) Email from Patrick Cunningham to Dennis Burke (Apr. 6, 2011) [DOJ-FF-20707–09] (emphasis added).
\(^{40}\) Email from Matthew Axelrod to Faith Burton, et al. (Apr. 7, 2011) [DOJ-FF-23225]; email from Robert Weiner to Matthew Axelrod (Apr. 8, 2011) [DOJ-FF-23225].
\(^{41}\) Email from Ron Weich to James Cole, et al. (Apr. 27, 2011) [DOJ-FF-27557].
\(^{42}\) Email from Ron Weich to Lisa Monaco and James Cole (Apr. 28, 2011) [DOJ-FF-27700–01].
months. In a June 6, 2011 email, a DOJ official wrote, “If we have done our job right Grassley is feeling discomfort.”

When DOJ staff proposed simple accommodations to assist the Committees’ investigative efforts, they were rebuffed. On May 29, 2011, a DOJ official suggested producing some documents based on a Committee staff request, saying, “Seems to me that makes our insistence on a Chairman’s letter silly.” Another official vetoed the idea, stating, “We accommodate chairmen, not committee staff.”

After ATF Acting Director Melson agreed to cooperate with the Committee’s investigation, DOJ’s position hardened further. On July 6, 2011, a DOJ legislative affairs official wrote, “It’s easy to script the minority in this situation.”

DOJ officials appeared to presume partisan control over Ranking Member Cummings’ staff and complained when it was difficult to coordinate behind the scenes to DOJ’s satisfaction. One DOJ official wrote, “[I]t is difficult to coordinate behind the scenes to DOJ’s satisfaction. On May 29, 2011, a DOJ staff proposed simple accommodations to assist the Committee’s investigative efforts, they were rebuffed. On May 29, 2011, a DOJ official suggested producing some documents based on a Committee staff request, saying, “Seems to me that makes our insistence on a Chairman’s letter silly.”

Meanwhile, as described above, as early as March 2011, DOJ officials learned details making clear the information DOJ had provided Congress was false. Even when Deputy Assistant Attorney General Weinstein reversed his position on August 4, 2011, the Department waited four months before publicly reversing course. Only on December 2, 2011, did DOJ send a letter to Chairman Issa and Senator Grassley withdrawing its February 4, 2011 letter, citing inaccuracies in the letter. For at the four months prior, the Justice Department appears to have deliberately allowed a falsehood to Congress to stand.

4. Attorney General’s Priority on Politics and Spin

Documents obtained by Congress demonstrate the Department’s failure to adequately supervise field offices or to focus on fixing the problems brought to light in the controversy over Operation Fast and Furious. Instead, senior leaders of the Department, including Attorney General Eric Holder, were disproportionately fixated on countering the congressional investigation, massaging the media, and protecting the Department’s public image.

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43 See email from Ron Weich to Faith Burton, et al. (May 29, 2011) [DOJ-FF-34115–17].
44 Email from Ron Weich to Matthew Axelrod, et al. (June 6, 2011) [DOJ-FF-36195–96].
45 Email from Matthew Axelrod to Tracy Schmaler, et al. (May 27, 2011) [DOJ-FF-34115–17].
46 Email from Paul Colborn to Matthew Axelrod, et al. (May 29, 2011) [DOJ-FF-34115–17].
47 Email from Faith Burton to Tracy Schmaler (July 6, 2011) [DOJ-FF-48038].
48 Email from Ron Weich to Jason Weinstein (July 25, 2011) [DOJ-FF-53039].
49 Email from Ron Weich to Jason Weinstein (July 25, 2011) [DOJ-FF-53039].
50 Email from Eric Holder to Tracy Schmaler, et al. (July 6, 2011) [DOJ-FF-01354–01360].
51 Email from Gary Grindler to Eric Holder (Oct. 6, 2011) [DOJ-FF-61664–66].
According to documents obtained by Congress, Holder was most active at times of heightened congressional scrutiny or media attention. Emails sent to the Attorney General regarding ongoing media and congressional matters ranged from the mundane to the strategic stonewalling of Congress. For example, on October 5, 2011, Matthew Miller, from DOJ Public Affairs, spectacularly missed the mark when criticizing others for failing to spin damaging documents to the press before turning them over to Congress. Miller wrote, “The whole point of the review is to find things like this and come up with plans for dealing with them.” Holder forwarded that email to his Chief of Staff, Gary Grindler, with the comment, “I agree.” For Miller and Holder “the whole point” of gathering information about what happened was not to learn lessons for improvement or hold people accountable for failures, but rather to prepare for how to spin it to the press.

Holder frequently expressed his disdain for congressional scrutiny. For example, on April 15, 2011, the Attorney General wrote to his senior advisers: “Issa and his idiot cronies never gave a damn about this when all that was happening was that thousands of Mexicans were being killed with guns from our country. All they want to do—in reality—is cripple ATF and suck up to the gun lobby. Politics at its worst—maybe the media will get it.” Holder was setting the tone from the top-down. Later in the year, Holder reiterated his disdain for Chairman Issa when he emailed his senior advisers in response to a news article citing Chairman Issa, “Why don’t we just answer this asshole by stating the facts and go on offense . . . .”

Much of the email correspondence from Holder obtained by Congress concerned preparation for and perception of congressional testimony and media articles. For example, in response to a Washington Post article about the joint Issa-Grassley report, Holder instructed his senior advisers to “[h]it back HARD.” On an email chain regarding a Wall Street Journal article and the subject of the authorization of wiretaps, Holder cautioned his senior advisers: “[E]veryone get ready—this isn’t about facts.”

The matter was such a high priority for the Attorney General that on July 20, 2011, Chief of Staff Gary Grindler emailed Steven Reich and Tracy Schmaler, “The AG wants both of you to stick around after the 9:15 each day to discuss the status of the ATF matter.”

Holder also involved himself in the particulars of ATF Director Ken Melson’s resignation. In order to quell any speculation on the pending departure of Melson, the Attorney General emailed his senior advisers to instruct employees to “close the door to [Melson’s] office” so no one could see it was empty. Holder was also concerned with the perception of coupling Melson’s departure with Dennis Burke’s resignation. Other U.S. Attorneys were upset that the two occurred at the same time. Holder explained to his senior advisers that “by doing it
together we have a one day story where Ken is the lead and Dennis gets 2nd place treatment.”60

Expressing more frustration with other U.S. Attorney reactions to Burke’s resignation, Holder emailed his Chief of Staff Gary Grinder later that night: “Some people can kiss my ass.”61

Holder’s focus on public relations rather than on understanding and fixing the problems that led to Fast and Furious impeded congressional oversight and created a hostile climate wherein the Department officials who were negotiating with the Committees were chilled from making routine accommodations. Without such accommodations and compromise, the scandal could only escalate, which eventually led to the Attorney General being held in contempt of Congress.

[INTENTIONALLY BLANK]

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60 Email from Eric Holder to Channing Phillips, et al. (Aug. 30, 2011) [DOJ-FF-57990–91].
61 Email from Eric Holder to Gary Grindler (Aug. 30, 2011) [DOJ-FF-58633–34].
II. Findings

III. Prologue

FINDING: In October 2010, senior Justice Department officials in Washington were aware that ATF had allowed firearms to “walk” in Operation Wide Receiver. At that time, those officials began to formulate a media strategy to minimize public scrutiny of that controversial tactic.

FINDING: Within hours of Agent Terry’s death, ATF and the U.S. Attorney’s Office in Arizona were aware that firearms found at the murder scene were connected to Operation Fast and Furious. That information was immediately communicated to Justice Department officials in Washington.

FINDING: Justice Department officials from Washington did not attend the press conference to announce indictments related to Fast and Furious because of public relations concerns arising from a desire to avoid tough questions about gunwalking and Agent Terry’s murder.

FINDING: Justice Department officials in Arizona were relieved no mention of Border Patrol Agent Brian Terry came up at a press conference announcing indictments from Operation Fast and Furious.

IV. Initial Response to Congressional Investigation

FINDING: At the time ATF received Senator Grassley’s letter, ATF and Justice Department officials in Washington knew firearms walked into Mexico, and that there was a connection between those firearms and the Terry murder. Acting Director Melson initially sought permission from the Department of Justice to open up a line of communication with Senator Grassley and get answers for him. However, the Justice Department instead decided to stonewall Senator Grassley, and did not acknowledge the Fast and Furious connection to the Terry murder until August 31, 2011.

FINDING: The Justice Department did not take seriously Senator Grassley’s letter or the obligation to uncover the truth about Fast and Furious and the Terry murder, relying almost exclusively on information from the individuals accused of wrongdoing and failing to give credence to even departmental information conflicting with those individuals’ accounts.
FINDING: Documents and testimony show as of February 4, 2011, when the Justice Department wrote to Senator Grassley that “ATF makes every effort to interdict” firearms purchased by straws, Department officials in Washington had information that detailed at least one instance in Fast and Furious where ATF allowed firearms to walk.

V. Post-February 4 Letter

1. Public Silence and Referral to Inspector General

FINDING: Only after Senator Grassley made clear he had obtained evidence through whistleblowers did some senior DOJ officials identify a need to independently evaluate ATF’s claims.

FINDING: Justice Department officials made a strategic decision to withhold specific answers about Fast and Furious and the Terry murder from Senator Grassley.

FINDING: The Justice Department did not reach out in a meaningful way to the Terry family to provide support and answers. In fact, Department officials who were tasked with that outreach were hostile to the Terry family’s pleas for answers, and even mocked the Terry family. The Terry family was only provided information the Justice Department intended to make public.

FINDING: The Justice Department’s internal investigation of Fast and Furious was deeply flawed. Despite instructions from Attorney General Holder to find “real answers,” Deputy Assistant Attorney General Jason Weinstein still took at face value the information provided by the U.S. Attorney’s Office in Arizona—the very officials who were the subjects of the investigation. Only five months after his review would Weinstein read the case reports for the first time and express doubts about his initial conclusions.

2. Whistleblowers Go Public

FINDING: It was not until whistleblowers went public with details about Fast and Furious in early March 2011 that the Justice Department started to seriously consider the implications of the tragic operation. Still, the Department mainly focused on responding to the media and public relations fallout from those revelations.
FINDING: When the possibility arose that the Mexican government would initiate its own investigation, an official in the Criminal Division proposed “disingenuously” relying on the Inspector General’s investigation to “shelve the Mexican inquiry.”

FINDING: As early as March 2011, Associate Deputy Attorney General Matt Axelrod discovered multiple examples of ATF failing to interdict firearms when probable cause existed to do so. When he raised this issue with the U.S. Attorney’s Office for the District of Arizona, they pointed to wiretap affidavits that included these facts, suggesting the Criminal Division at Main Justice sanctioned the strategy by approving the wiretap applications. While others at DOJ swiftly began reviewing the affidavits, no office at DOJ was willing to acknowledge its errors.

FINDING: Instead of reconsidering its position when a second ATF whistleblower went public with details about Fast and Furious, Justice Department officials circulated negative information about the whistleblower.

VI. Congressional Subpoena for ATF

1. Deadline for Documents

FINDING: ATF Acting Director Kenneth Melson notified Main Justice officials that details in the wiretap applications approved by DOJ’s Criminal Division undermined the Department’s representations to Congress. However, the revelation took a back seat to DOJ’s maneuvering to avoid a congressional subpoena and frame public opinion and press coverage regarding the subpoena.

2. Response to Subpoena

FINDING: Paul Colborn, an official in the Justice Department’s Office of Legal Counsel, played a significant role in obstructing Congress’s oversight. Colborn advised against providing information to Senator Grassley and strategized to withhold information from Chairman Issa.

3. “It Remains Our Understanding”

FINDING: Even as it obtained further evidence of the flawed tactics of Operation Fast and Furious, the Justice Department continued to stonewall Congress’s oversight, responding only to the threat of Department nominees being held up by Congress.
FINDING: Despite the Justice Department having clear facts showing it had sent Congress incorrect information on February 4, 2011, the Department continued to view the situation as a mere “oversight skirmish” and doubled down on its denials to Congress.

4. Wiretap Applications

FINDING: Senior Justice Department officials, including the Attorney General, spent a great deal of time and energy to devising a strategy to square their desire to protect Assistant Attorney General Lanny Breuer from scrutiny with the fact that the Fast and Furious wiretaps, which detailed the reckless tactics that were used in the operation, were approved under Breuer’s name.

FINDING: Because of Main Justice’s approval of the wiretap applications, officials in the U.S. Attorney’s Office in Arizona, including U.S. Attorney Dennis Burke, perceived the Department’s public statement regarding approval for Fast and Furious as unfair to them.

VII. Continued Obstruction

1. Blocking Witness Interviews

FINDING: Even after the Justice Department acknowledged Congress’s oversight had identified legitimate problems with Fast and Furious, throughout the summer of 2011 Justice Department officials continued to look for every opportunity to limit the information provided to Congress. The documents do not show those officials considering the legal risks the Department created for witnesses who were exposed to subpoenas because of the Department’s strategy.

2. Deputy Attorney General Cole’s Confirmation

FINDING: DOJ officials, including the Attorney General, carefully calculated which documents to release, and to whom. Officials sought to create the appearance that the Department was complying with the various congressional requests in exchange for getting nominations through the Senate, but undercut the efforts of those who worked to actually cooperate with Congress’s oversight.
VII. Road to Subpoena for Justice Department

1. Melson Comes Forward

**FINDING:** After ATF Acting Director Kenneth Melson began cooperating with the congressional investigation, Justice Department officials worked furiously to undermine key elements of Melson's testimony while obtaining a full transcript of his interview.

2. Full Spin Mode

**FINDING:** In late July 2011, the Attorney General began receiving daily briefings about Fast and Furious, and Justice Department officials worked actively behind the scenes to influence Congress's investigation. For example, Assistant Attorney General for Legislative Affairs Ron Weich attempted to “script” the House Oversight Committee’s Democrat staff and urged FBI legislative affairs official Stephen Kelly to provide less information to Senator Grassley’s staff but to continue to talk to them “to gather intelligence.”

**FINDING:** When a joint congressional staff report on Operation Fast and Furious highlighted the involvement of the Justice Department’s Criminal Division and the U.S. Attorney’s Office for the District of Arizona, the Department immediately launched an aggressive effort to counteract the report.

**FINDING:** Assistant Attorney General Weich continued to obstruct the flow of information to the Committees, chiding FBI legislative affairs official Stephen Kelly for even meeting with congressional staff before “we have our shared facts straight.”

3. Failure to Correct Record

**FINDING:** Even after Assistant Deputy Attorney General Jason Weinstein notified the Attorney General’s staff that his initial assessment of Operation Fast and Furious was incorrect, DOJ failed for four more months to correct its misrepresentation to Congress. Instead, Associate Deputy Attorney General Matt Axelrod urged ATF’s congressional liaison to provide only “high level” statements, such as that the congressional investigation “has been a distraction.”
**FINDING:** Attorney General Holder was heavily involved in the timing and public relations aspects of the removal of ATF Acting Director Melson, going so far as to order Melson’s door be closed so as to avoid the information leaking that Melson had cleaned out his office over the weekend. Holder was especially concerned about avoiding the appearance that Melson was a “fall guy.”

### 4. Revelation of Further Justice Department Role

**FINDING:** Department officials tried to divert attention towards a different ATF operation during the Bush administration—known as Operation Wide Receiver—to politicize the Fast and Furious investigation.

**FINDING:** The public revelation that Attorney General Holder received memoranda on Fast and Furious in July 2010 sent senior Justice Department leadership into a frenzy, with Holder ordering top Department officials to push back hard. In response, DOJ undertook an aggressive public relations campaign, recruiting law enforcement surrogates to defend Holder.

**FINDING:** Senior Justice Department leadership was irate that the Department’s internal investigators had not leaked certain documents in a more strategic way to lessen their impact. Thereafter, Holder sought “intel” on the individuals criticizing him, from members of Congress to local sheriffs, even asking about the political affiliations of a group of sheriffs who called on him to resign.

### VII. Postscript: Missing Documents

**FINDING:** The Justice Department has failed to produce documents for the period from October 11, 2011, to June 28, 2012. These documents cover such key events as the Department’s decision to send Assistant Attorney General Lanny Breuer to Congress to testify regarding his knowledge of gunwalking, contradicting Attorney General Holder’s assertions that knowledge of the tactics “reache[d] into the upper levels of the Justice Department.”

**FINDING:** The Justice Department has gone to great lengths to withhold the documents that show when the Department became aware of the problems with Fast and Furious and why it ultimately decided when it did to correct the falsehood it had provided to Congress. The Department refused to produce to Congress emails such as Weinstein’s raising concerns about DOJ’s position, eventually allowing Attorney General Holder to be held in contempt as a result.
Part II of the Committees’ staff report detailed the work of the Department of Justice (DOJ) Criminal Division and its Gang Unit in prosecuting Operation Wide Receiver. In the fall of 2010, DOJ officials discussed a draft press release announcing indictments related to the operation.

On Sunday, October 17, 2010, Deputy Assistant Attorney General Jason Weinstein emailed James Trusty, Acting Chief of the DOJ Criminal Division Gang Unit, about whether Assistant Attorney General Breuer should participate in a press conference relating to Operation Fast and Furious, given the use of gunwalking in Operation Wide Receiver:62

> “It’s a tricky case, given the number of guns that have walked, but it is a significant set of prosecutions.”

The next morning, on Monday, October 18, 2010, Trusty responded:63

> “It’s not going to be any big surprise that a bunch of US guns are being used in MX, so I’m not sure how much grief we get for ‘guns walking’.”

On Friday, October 22, 2010, Laura Sweeney, a public affairs official assigned to the Criminal Division, emailed Criminal Division Gang Unit Assistant U.S. Attorney Laura Gwinn, copying Trusty and Sweeney’s assistant Alisa Finelli:64

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62 Email from Jason Weinstein to James Trusty (Oct. 17, 2010) [HOGR 002864].
63 Email from James Trusty to Jason Weinstein (Oct. 18, 2010) [HOGR 002864].
64 Email from Laura Sweeney to Laura Gwinn (Oct. 22, 2010) [HOGR 003529–32].
Trusty wrote back:

From: Trusty, James (CRM)  
Sent: Friday, October 22, 2010 1:06 PM  
To: Gwinn, Laura (CRM); Sweeney, Laura (SMO)  
Cc: Finelli, Alisa (SMO)  
Subject: RE: Tucson gun-trafficking case/indictment  

I think we can navigate through this stuff fine — bottom line is bad guys who trafficked guns into MX are being targeted and indicted, so I don’t see any of these questions as being so dreaded as to negate the good news component.

Sweeney replied: “Agree—just want to start thinking about the questions. Definitely agree it shouldn’t deter us from doing press.”

On Tuesday, November 9, 2010, the DOJ OIG released a report that heavily criticized ATF’s Project Gunrunner.

Sweeney emailed Gwinn:

From: Sweeney, Laura (SMO)  
Sent: Tuesday, November 09, 2010 10:42 AM  
To: Gwinn, Laura  
Cc: Trusty, James; Finelli, Alisa (SMO)  
Subject: RE: draft press release  

Note, the IG report on ATF’s project gunrunner just came out today (highly critical) so I want to chat with some folks about whether we should issue this release or not.

Less than an hour later, Sweeney sent out a hyperlink to the report:

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65 Email from James Trusty to Laura Gwinn (Oct. 22, 2010) [HOGR 003529–32].
66 Email from Laura Sweeney to Laura Gwinn (Oct. 22, 2010) [HOGR 003529–32].
68 Email from Laura Sweeney to Laura Gwinn (Nov. 9, 2010) [HOGR 003535–36].
69 Email from Laura Sweeney to Laura Gwinn (Nov. 9, 2010) [HOGR 003535–36].
Gwinn responded:

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From: Gwinn, Laura (CRM)  [mailto:RC-1]
Sent: Tuesday, November 09, 2010 11:41 AM
To: Gwinn, Laura
Cc: Trusty, James (CRM); Finelli, Alisa (SMO)
Subject: RE: draft press release

Here’s a link to the report: http://www.justice.gov/oig/reports/ATF/e1101.pdf

How come we included the FFL’s name in the indictment if we didn’t want it out there? I ask only because we can assume if we issue a release and attach a copy of the indictment, it is going to be reported widely.

We’ll need to wait to issue the release until after the IAs, where that info is release, if we include it in the release. The question will be of course - why didn’t they stop the other 200+?
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Sweeney soon elevated the question to Weinstein for a decision:

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From: Sweeney, Laura (SMO)
Sent: Tuesday, November 09, 2010 12:14 PM
To: Weinstein, Jason (CRM)
Cc: Trusty, James (CRM); Ovi, Bruce (CRM); Finelli, Alisa (SMO)
Subject: Thoughts on gun trafficking release

All,

Attached is a draft release on straw-purchaser case we discussed a few months ago with ATF I believe. Here’s another thing - the IG released a report today that is highly critical of Project Gunrunner, for a number of reasons (here’s a link: http://www.justice.gov/oig/reports/ATF/e1101.pdf) While I think this is a very good case, I’m wondering whether it’s a good idea to announce a case where 200 guns were smuggled across the border on the same day a reporter came out saying ATF isn’t doing a good job stopping guns from crossing the border.

There are difficulties regardless of the report, but I think the overall importance of showing that we are bringing these types of cases would outweigh them, if it weren’t for the IG report. I’m just not sure we’ll actually end up getting good press, so much as giving legs and a specific, prescient example for the IG’s report, unfair as it may be.

What do you think? (Clearly ATF has a vote too, but I want to have our recommendation first.)
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"Do you want me to answer the question of why they didn’t stop the other 200? If so, I will need to talk to you as opposed to putting in an e-mail."

"The question will be of course – why didn’t they stop the other 200+?"

"While I think this is a very good case, I’m wondering whether it’s a good idea to announce a case where 200 guns were smuggled across the border on the same day a reporter came out saying ATF isn’t doing a good job stopping guns from crossing the border."

"I’m just not sure we’ll actually end up getting good press, so much as giving legs and a specific, prescient example for the IG’s report"

70 Email from Laura Gwinn to Laura Sweeney (Nov. 9, 2010) [HOGR 003535-36].
71 Email from Laura Sweeney to Jason Weinstein (Nov. 9, 2010) [HOGR 003537-38].
After a follow-up email from Sweeney, Weinstein and Trusty both responded:

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From: Trusty, James (CRM)
Sent: Tuesday, November 09, 2010 3:35 PM
To: Weinstein, Jason (CRM); Sweeney, Laura (SMO); Sweeney, Laura (SMO)
Cc: Ohr, Bruce (CRM); Finelli, Alisa (SMO)
Subject: RE: Thoughts on gun trafficking release
ditto

From: Weinstein, Jason
Sent: Tuesday, November 09, 2010 2:31 PM
To: Sweeney, Laura (SMO); Sweeney, Laura (SMO)
Cc: Trusty, James; Ohr, Bruce; Finelli, Alisa (SMO)
Subject: RE: Thoughts on gun trafficking release

I lean against it

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From: Sweeney, Laura (SMO)
Sent: Tuesday, November 09, 2010 2:30 PM
To: Sweeney, Laura (SMO); Weinstein, Jason
Cc: Trusty, James; Ohr, Bruce; Finelli, Alisa (SMO)
Subject: RE: Thoughts on gun trafficking release

Hey guys - any thoughts on this? If we decide to move forward with it, there's a lot of coordination with OIA and ATF that would need to happen. It's a tough call but given the IG report, I'm leaning toward not doing it, but would welcome your thoughts.

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On Saturday, November 13, 2010, Criminal Division Chief of Staff Mythili Raman inquired about the issue:

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From: Raman, Mythili
To: Weinstein, Jason
Sent: Sat Nov 13 20:38:03 2010
Subject: Gun trafficking arrests

It's been one of those weeks and I'm sure I missed something on this earlier... I see in OCGS report that the Arizona gun trafficking indictment was unsealed last week and arrests made. Why did we decide not to do any press (even a press release) on it?

---

72 Email from Laura Sweeney to James Trusty and Jason Weinstein (Nov. 9, 2010) [HOGR 003537–38].
73 Email from Mythili Raman to Jason Weinstein (Nov. 13, 2010) [HOGR 003541].
Weinstein replied:74

Ultimately, the Justice Department did not do press on the Operation Wide Receiver indictments.75

On Tuesday, November 16, 2010, Phoenix Assistant U.S. Attorney Emory Hurley informed U.S. Attorney for the District of Arizona Dennis Burke and the other leadership of the Arizona U.S. Attorney’s Office that Operation Fast and Furious firearms had been recovered in connection with the kidnapping and murder of the brother of a Mexican State Attorney General:76

ATF advised me just a few minutes ago that two of the guns recovered in Mexico in connection with the kidnapping/murder come back to two of the defendants who will be charged in the Fast and Furious T3 case. ATF provided this information to keep this office from being surprised by any official inquiry, not because they thought that it changed the posture of the case.

As to the status of the case, ATF has submitted a list of defendants for charging in the first indictment and I am going through the reports and call transcripts to see if we can make charges against each of them. IRS is still reviewing the reports and business records for financial crimes and we are looking at money laundering charges which will assist in the forfeiture of non-firearms assets. ATF is also currently approaching some of the participants to see if they can develop them as cooperators which would improve the viability of some of the charges we are working on, particularly conspiracy to possess firearms in furtherance of a drug trafficking crime.

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74 Email from Jason Weinstein to Mythili Raman (Nov. 13, 2010) [HOGR 003541].
75 Although the indictments in the case were unsealed on January 25, 2011, the same day as the indictments in Operation Fast and Furious, the Criminal Division’s awareness of the case’s tactics would not become public knowledge until almost October 31, 2011, when Assistant Attorney General Lanny Breuer issued a public statement apologizing for his failure to alert others in DOJ to the ATF gunwalking in Operation Wide Receiver.
76 Email from Emory Hurley to Dennis Burke, et al. (Nov. 16, 2010) [HOGR 003059].
On Wednesday, November 24, 2010, Burke described his views on the case to the U.S. Attorney for the Western District of Washington.\footnote{Email from Dennis Burke to Jenny Durkan (Nov. 24, 2010) [HOGR 003068].}

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From: Burke, Dennis (USAAZ)
Sent: Wednesday, November 24, 2010 3:15 PM
To: Durkan, Jenny A. (USAWAW)
Subject: RE: Gun Shows

Would love to chat

We are about to indict around 40 clowns for a Gun Trafficking to Mexico operation. It’s a T-III investigation that we have been working w/ ATF for a long time and IRS is all over some money laundering charges. It’s going to bring a lot of attention to straw purchasing of assault weapons. Some of the weapons bought by these clowns in Arizona have been directly traced to murders of elected officials in Mexico by the Cartels, so katie-bar-the-door when we unveil this baby.
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“Some of the weapons . . . have been directly traced to murders of elected officials in Mexico by the Cartels, so katie-bar-the-door when we unveil this baby.”

On Tuesday, December 14, 2010, Attorney General Holder’s Deputy Chief of Staff Monty Wilkinson emailed Burke. There was no text in the message, but the subject of the email asked if Burke was available for a call.\footnote{Email from Monty Wilkinson to Dennis Burke (Dec. 14, 2010) [HOGR 003074].}

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From: Wilkinson, Monty (OAG) (SMO)
Sent: Tuesday, December 14, 2010 11:18 AM
To: Burke, Dennis (USAAZ)
Subject: You available for a call today?
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An hour later, Burke sent an email to his staff with the subject “Fast and Furious”.\footnote{Email from Dennis Burke to Patrick Cunningham (Dec. 14, 2010) [HOGR 003070].}

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----- Original Message ----- 
From: Burke, Dennis (USAAZ)
Sent: Tuesday, December 14, 2010 12:28 PM
To: Cunningham, Patrick (USAAZ)
Cc: Scheel, Ann (USAAZ); Hernandez, Norma (USAAZ)
Subject: Fast and Furious

AG' office is now expressing interest in the AG coming out for it.  Will you send me 4 or 5 lines abt it that I can brief Monty on it -- esp time window.  Thx.
```

As the U.S. Attorney’s Office in Arizona and Justice Department officials were weighing whether to publicize prosecutions related to Operation Fast and Furious, one of the guns that traced back to the operation was tied to the murder of U.S. Border Patrol Agent Brian Terry. Terry was an agent with the U.S. Border Patrol’s Tactical Unit, known as BORTAC.
Late on the night of December 14, 2010, Terry’s BORTAC team encountered a “rip crew”—a group of armed bandits—in Peck Canyon, Rio Rico, Arizona, about 25 miles north of Nogales. According to a Federal Bureau of Investigation (FBI) affidavit:\(^{80}\)

On 12/14/2010, at approximately 11:15 pm, four United States Border Patrol Agents attempted to apprehend at least five suspected illegal aliens in Peck Canyon, which is located in Rio Rico, Arizona. One of the Border Patrol Agents, utilizing thermal binoculars, observed at least two of the suspected aliens carrying rifles. When the group of suspected aliens was near the Border Patrol Agents’ location, at least one Border Patrol Agent identified himself as police and ordered the suspected aliens to drop their weapons. When the suspected aliens did not drop their weapons, two Border Patrol Agents deployed “less than lethal” bean bags at the suspected aliens. At this time, at least one of the suspected aliens fired at the Border Patrol Agents. Two Border Patrol Agents returned fire, one with his long gun, and one with his pistol.

In the ensuing firefight, one bullet hit Agent Terry.

Early on the morning of **Wednesday, December 15, 2010**, Burke emailed Wilkinson:\(^{81}\)

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\(^{80}\) Affidavit of Scott Hunter, Special Agent, Fed. Bureau of Investigation, Dec. 29, 2010, Case No. 10-10251M.

\(^{81}\) Email from Dennis Burke to Monty Wilkinson (Dec. 15, 2010) [HOGR 003073].
Minutes later, Burke received an email notifying him of the incident:

--- Original Message ---
From: Burke, Dennis (USA AZ)
Sent: Wednesday, December 15, 2010 02:14 AM
To: Wilkinson, Monty (OAG) (SMO)
Subject: Re: You available for a call today?

Sorry for going dark on you. I was at Navajo and Hopi all day and coverage was weak at best. I did get your vm. We have a major gun trafficking case connected to Mexico we are taking down in January. 20+ defendants. Will call today to explain in detail.

Email from Carl Jaigobind to [distribution list] (Dec. 15, 2010) [HOGR 005872].

Email from Marco Lopez to Dennis Burke (Dec. 15, 2010) [HOGR 005872].

One hour later, Burke received an update:

--- Original Message ---
From: JAIGOBIND, CARL
To: CIOC-SIT SHOTS FIRED INJURY-DEATH
Cc: SITROOM
Sent: Wed Dec 15 02:31:32 2010
Subject: INITIAL TELEPHONIC - SHOT FIRED - Nogales, AZ

INITIAL TELEPHONIC

On December 14, 2010, a BORTAC agent working in the Nogales, AZ AOR was shot. The agent was conducting Border Patrol operations 18 miles north of the international boundary when he encountered unidentified subjects. Shots were exchanged resulting in the agent being shot. At this time, the agent is being transported to an area where he can be air lifted to an emergency medical center.

Updates to follow.

Our agent has passed away.

[INTENTIONALLY BLANK]

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82 Email from Carl Jaigobind to [distribution list] (Dec. 15, 2010) [HOGR 005872].
83 Email from Marco Lopez to Dennis Burke (Dec. 15, 2010) [HOGR 005872].
Later that morning, Burke forwarded the emails to Wilkinson, who responded:84

From: Wilkinson, Monty (OAG) (SMO)
To: Burke, Dennis (USAAZ)
Sent: 12/15/2010 10:04:52 AM
Subject: RE: INITIAL TELEPHONIC - SHOT FIRED - Nogales, AZ

Tragic. I've alerted the AG, the Acting DAG, Lisa, etc.

Later that morning, officials in the U.S. Attorney’s Office for the District of Arizona circulated the message sent by Border Patrol Tucson Sector Deputy Chief Richard Barlow to all Tucson Sector employees:85

From: Evans, John (USAAZ) 3
Sent: Wednesday, December 15, 2010 11:45 AM
To: Hernandez, Rachel (USAAZ); Ruiz, Carol (USAAZ); Scheel, Ann (USAAZ); USAAZ-TUCAadmin; USAAZ-TUCAfu; USAAZ-TUCAusa; USAAZ-TUCflu; USAAZ-TUClawclerks; USAAZ-TUCpara; USAAZ-TUCusa; USAAZ-TUCsecy; USAAZ-TUCstudents; USAAZ-TUCsupport; USAAZ-TUCvwv
Subject: Incident involving the Bortac Agent this morning

Deputy Chief Richard A. Barlow provided the following information regarding the incident this morning that resulted in the death of an agent.

All Tucson Sector Employees,

It is with a heavy heart that I inform you of the death of Border Patrol Agent Brian A. Terry who was shot and killed during an encounter with armed subjects. Agent Terry was working in the “Peck Well” area near Rio Rico, Arizona when he was fatally injured.

During the encounter, one assailant was wounded and immediately taken into custody. Three additional suspects were apprehended shortly thereafter. Border Patrol agents are currently tracking a fifth suspect and I assure you that every effort will be expended to bring this remaining suspect into custody.

Agent Terry entered on duty with Academy Class 699 on July 23, 2007. He is survived by his parents and sister in Detroit, Michigan. Please keep Agent Terry and his family in your thoughts and prayers as they have made the ultimate sacrifice in service to our country.

This is a stark reminder of the realities we face in our mission to protect our borders and our communities. We will continue to stand firm in our commitment to that mission.

84 Email from Monty Wilkinson to Dennis Burke (Dec. 15, 2010) [HOGR 005872].
85 Email from John Evans to Rachel Hernandez, et al. (Dec. 15, 2010) [HOGR 005888].
Burke forwarded the update to Wilkinson, who replied:\textsuperscript{86}

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<thead>
<tr>
<th>From:</th>
<th>Wilkinson, Monty (OAG) (SMO)</th>
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<td>To:</td>
<td>Burke, Dennis (USAAZ)</td>
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<tr>
<td>Sent:</td>
<td>12/15/2010 1:55:07 PM</td>
</tr>
<tr>
<td>Subject:</td>
<td>RE: Incident involving the Bortac Agent this morning</td>
</tr>
</tbody>
</table>

Thanks, Dennis. Terrible situation.

That evening, Deputy Chief Barlow announced Agent Terry’s death at a press conference in Tucson, Arizona.

\textit{Border Patrol Deputy Chief of the Tucson Sector Richard Barlow speaks during a press conference, Wednesday, December 15, 2010 in Tucson, Arizona, about Border Patrol Agent Brian A. Terry (photo by Dean Knuth, Associated Press)}

\textbf{FINDING:} Within hours of Agent Terry’s death, ATF and the U.S. Attorney’s Office in Arizona were aware that firearms found at the murder scene were connected to Operation Fast and Furious. That information was immediately communicated to Justice Department officials in Washington.

After attending the press conference, the Assistant U.S. Attorney in charge of the Tucson field office emailed Burke:\textsuperscript{87}

\textsuperscript{86} Email from Monty Wilkinson to Dennis Burke (Dec. 15, 2010) [HOGR 005888].
\textsuperscript{87} Email from Shelley Clemens to Dennis Burke and Ann Scheel (Dec. 15, 2010) [HOGR 003076–77].
Two hours later, Burke and First Assistant U.S. Attorney Ann Scheel responded:

"Nate Grey was here and advised that the 2 guns are tied to an on-going Phoenix ATF inv."

When Burke forwarded Clemens’ email to Wilkinson and alerted him to the connection, Wilkinson responded:

"The guns tie back to Emory’s Fast and Furious case."

"The guns found in the desert near the murder[ed] BP officer connect back to the investigation we were going to talk about . . ."

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88 Email from Dennis Burke to Shelley Clemens and Ann Scheel (Dec. 15, 2010) [HOGR 003076–77]; email from Ann Scheel to Dennis Burke and Shelley Clemens (Dec. 15, 2010) [HOGR 003076–77].

89 Email from Monty Wilkinson to Dennis Burke (Dec. 15, 2010) [HOGR 005917].
At 11:41 p.m. that night, ATF Special Agent David Voth, the Group Supervisor over Operation Fast and Furious, emailed his supervisors, including Bill Newell, the ATF Special Agent in Charge of the ATF Phoenix Field Division:

```
From: Voth, David J.
Cc: Zicha, Marjorie L.; Serrano, Ricardo
Sent: Wed Dec 15 23:41:30 2010
Subject: Avila in custody

We (ATF) have Jaime Avila in our custody. We are coordinating with the USAO to charge him in the morning via Complaint. We are holding him overnight in custody.

We are charging Avila with a standalone June 2010 firearms purchase where he used a bad (old) address on the 4473. [924(a)(1)(A) – False records required to be kept by dealer.] This way we do not divulge our current case (Fast & Furious) or the Border Patrol shooting case.

Thanks,

David Voth
Group Supervisor
Phoenix Group VII
```

"This way we do not divulge our current case (Fast & Furious) or the Border Patrol shooting case."

The next morning, on Thursday, December 16, 2010, Voth again emailed his supervisors:

```
From: Voth, David J.
Sent: Thursday, December 16, 2010 10:11 AM
To: Newell, William D.; Gillett, George T. Jr.
Subject: change in charging

Gentlemen,

After speaking with Emory he saw the wisdom in not charging the AK-47 rifles in question so as to not complicate the FBI’s Investigation. As such we are back to our original plan to charge the June guns purchased by Jaime AVILA.

Emory . . . saw the wisdom in not charging the AK-47 rifles in question so as to not complicate the FBI’s investigation."

That same day, ATF Deputy Director William Hoover emailed Brad Smith and Mark Michalic, officials in the Office of the Deputy Attorney General, to send them information about Operation Fast and Furious and about the firearms recovered at the scene of Terry’s murder:

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Email from William Hoover to Brad Smith and Mark Michalic (Dec. 16, 2010) [HGOR 002871–72].
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90 Email from David Voth to William Newell, et al. (Dec. 15, 2010) [HGOR 002017].
91 Email from David Voth to William Newell and George Gillett (Dec. 16, 2010) [DOJ-FF-57028].
92 Email from William Hoover to Brad Smith and Mark Michalic (Dec. 16, 2010) [HGOR 002871–72].
The next morning, on Friday, December 17, 2010, Smith forwarded six pages of information he had received from Hoover to Acting Deputy Attorney General Gary Grindler.93

"The second . . . gives you the information re the firearms recovered at the scene of the homicide of the CBP Officer."

Two of the weapons recovered from the scene have been linked to . . . a straw firearms purchaser that ATF and USAO for Arizona have been investigating since November 2009 as part of its larger Fast and Furious operation."

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93 Email from Brad Smith to Gary Grindler, et al. (Dec. 17, 2010) [HOGR 002875–81].
The attached briefing paper read, in part:

"[F]irearms were in ATF's . . . Suspect Gun Database due to their association to . . . ‘Fast and Furious’"

"Avila . . . is one of [] straw firearms purchasers identified . . . and recommended . . . for prosecution"

In addition and during the search of the area two RomArm/Cugir, Model GP WASR 10, 7.62x39mm AK-47 rifles, serial numbers 1983AH3977 and 1971CZ3775 were recovered near the scene of the shooting. An Urgent firearms trace requested by ATF agents on-scene determined that these firearms were in ATF's National Tracing Center's Suspect Gun Database due to their association to an ATF led OCDETF investigation out the Phoenix OCDETF Strike Force. This investigation, entitled ‘Fast and Furious’, due to the very quick manner in which a complex firearms trafficking organization acquired several hundred firearms was initiated in October 2009 and is being conducted in conjunction with ICE/HSI, IRS, DEA and the Phoenix Police Department.

Due to the “hit” in the Suspect Gun Database the Phoenix Field Division’s Field Intelligence Group was notified and confirmed that the two recovered firearms were part of a sale of three Romarm/Cugir AK-47 variant rifles purchased by Jaime Avila Jr. on January 16, 2010 from Avila . . . is one of straw firearms purchasers identified in the “Fast and Furious” investigation and recommended by ATF for prosecution to the U. S. Attorney’s Office in Phoenix, Arizona.

Jaime Avila Jr. is known to have purchased a total of 52 firearms beginning in late November 2009 and ending in mid-June 2010. He had purchased 13 firearms by the time he purchased the three AK-47 variant rifles on January 16, 2010, two of which were recovered near Rio Rico, Arizona on December 16th. The 52 firearms purchased by Jaime Avila Jr included 17 AK-47 variant rifles, 11 Fabrique National “TN57” 5.7x28mm pistols, 10 9mm pistols, 5 .45 and .40 caliber pistols, 2 Barrett .50 caliber rifles and several other assorted firearms.

On Tuesday, December 21, 2010, Gwinn emailed Sweeney:

From: Gwinn, Laura
Sent: Tuesday, December 21, 2010 5:07 PM
To: Sweeney, Laura (SMO)
Cc: Jaffe, David; Trusty, James
Subject: Phoenix gun trafficking press release

Laura,

I got my indictment today, however, it is to be sealed. Phx USAO is going to be doing a HUGE gun trafficking indictment . . . . Supposedly the AG will be coming out . . . .

“Phx USAO is going to be doing a HUGE gun trafficking indictment . . . . Supposedly the AG will be coming out . . . .”

However, later that night Burke emailed Wilkinson.

94 Attachment to email from Brad Smith to Gary Grindler, et al. (Dec. 17, 2010) [HOGR 002875–81].
95 Email from Laura Gwinn to Laura Sweeney (Dec. 21, 2011) [HOGR 003081].
96 Email from Dennis Burke to Monty Wilkinson (Dec. 21, 2010) [HOGR 006614].
Wilkinson responded, “Ok . . . . I’ll call tomorrow.”

On Wednesday, December 22, 2010, Agent Terry’s funeral service was held in Detroit, Michigan.

That same day, allegations regarding ATF gunwalking appeared on Internet message boards primarily used by ATF agents.

**FINDING:** Justice Department officials from Washington did not attend the press conference to announce indictments related to Fast and Furious because of public relations concerns arising from a desire to avoid tough questions about gunwalking and Agent Terry’s murder.

On Wednesday, January 5, 2011, Patrick Cunningham, the Arizona U.S. Attorney’s Office Criminal Division Chief, emailed regarding whether James Cole, newly recess appointed as Deputy Attorney General, would attend.

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97 Email from Monty Wilkinson to Dennis Burke (Dec. 21, 2010) [HOGR 006614].
98 Email from Patrick Cunningham to Dennis Burke, et al. (Jan. 5, 2011) [HOGR 003087].
That day, ATF Chief Counsel Steve Rubenstein emailed ATF Acting Director Ken Melson, advising against disclosing the connection between the Terry murder and Operation Fast and Furious:

```
From: Rubenstein, Steve R.
Sent: Wednesday, January 05, 2011 2:54 PM
To: Melson, Kenneth E.
Cc: Orlow, Barry S.
Subject: Potential unauthorized disclosure of official information

This is in response to your request regarding information posted on “Clean Up ATF.” Specifically, on December 22, 2010, “1 deserter” stated that “word is” that Phoenix FD ASAC George Gille[l]egedly approved more than 500 AR-15 type rifles from Phoenix and Tucson cases to be ‘walked’ into Mexico.” The post further states that “[o]ne of those rifles is rumored to have been linked to the recent killing of a Border Patrol Officer in Nogales, AZ.”

The disclosure of this information has a potential deleterious effect on ATF’s undercover operations. In that regard, suspects may alter their behavior if they know that law enforcement is allowing certain firearms to ‘walk’ into Mexico. In addition, public knowledge of this type of operation potentially places informants and undercover agents in jeopardy. Finally, public disclosure of such information could ATF’s working relationship with Mexico.
```

Melson responded:

```
From: Melson, Kenneth E.
Sent: Wednesday, January 05, 2011 5:10 PM
To: Rubenstein, Steve R.
Subject: RE: Potential unauthorized disclosure of official information

Thanks, Steve. I am going to forward this to IA, Ken.
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99 Email from Steve Rubenstein to Kenneth Melson (Jan. 5, 2010) [DOJ-FF-44185].
100 Email from Kenneth Melson to Steve Rubenstein (Jan. 5, 2010) [DOJ-FF-44185].
On Tuesday, January 11, 2011, just three days after U.S. Representative Gabrielle Giffords and others were tragically shot in Tucson, SAC Newell emailed the Chief of ATF’s Public Affairs Division at headquarters, Scot Thomasson:  

By the next day, Wednesday, January 12, 2011, ATF’s Public Affairs Division had prepared internal talking points that specifically anticipated the issue of gunwalking would come up. The sample questions in the internal document included:

Some media reports, referencing an anonymous ATF official, claim that ATF knowingly ‘walked’ about 1,900 firearms across the U.S.-Mexico border as part of this operation. What can you tell me about that?

***

We understand that a firearm bought in connection with this ATF investigation was used to murder Border Patrol Agent Brian A. Terry. Can you please comment on this information?

On Wednesday, January 19, 2011, ATF and the U.S. Attorney’s Office indicted twenty defendants, charging them mainly with straw buying for the Mexican drug cartels. The indictment was to be unsealed and announced at a press conference the following week. The indictment was named after Jaime Avila, the straw purchaser who had purchased the two firearms found at the Terry murder scene on January 16, 2010.

**FINDING:** Justice Department officials in Arizona were relieved no mention of Border Patrol Agent Brian Terry came up at a press conference announcing indictments from Operation Fast and Furious.

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101 Email from William Newell to Scot Thomasson, ATF (Jan. 11, 2011) [HOGR 005479].
103 Id. at 2.
As the press conference approached, Arizona U.S. Attorney’s Office officials discussed whether to publicly disclose a connection between the Terry murder and Operation Fast and Furious.\(^{105}\)

--- Forwarded Message ---
From: "Cunningham, Patrick (USAAZ)"<RC-1>
To: "Morrissey, Mike (USAAZ)"<RC-1>
Cc: "Evans, John (USAAZ)"<RC-1>; "Hurley, Emory (USAAZ)"<RC-1>; "Figueroa, Jesse (USAAZ)"<RC-1>; "Scheel, Ann (USAAZ)"<RC-1>; "Burke, Dennis (USAAZ)"<RC-1>; "Hernandez, Rachel (USAAZ)"<RC-1>; "Tarango, Manuel (USAAZ)"<RC-1>
Subject: Fast and Furious

Mike and Emory: please speak with Jesse Figueroa regarding the connection of one defendant in our Fast and Furious case to the Terry murder case so that Jesse is aware of our press conference on Tuesday. As I understand it we plan to make no connections between the two cases in our public statements and hope to obtain our defendant’s cooperation as to how the firearms went from him to Southern Arizona. Thanks. PJC

On Thursday, January 20, 2011, senior ATF leaders received an email from an attorney at ATF headquarters stating:\(^{106}\)

--- Email Message ---
From: Orlow, Barry S.
Sent: Thursday, January 20, 2011 9:48 AM
To: Hoover, William J.; Chalt, Mark R.; McMahon, William G.; Rubenstein, Steve R.; Serres, Greg; Bacon, Valerie L.
Subject: 

You may well already be aware of this but I wanted to make sure. Attached is what purports to be an “Open Letter To Senate Judiciary staff on ‘Project Gunwalker’.” The letter states “ATF employees are looking to come forward and provide testimony and documentation about guns being illegally transported to Mexico, with management cognizance” and that “In order for these people to come forward, they require whistle-blower protection.”


Barry Orlow
Associate Chief Counsel (Field Operations and Information)


\(^{106}\) Email from Barry Orlow to William Hoover, et al. (Jan. 20, 2011) [HOGR 001583].
On Friday, January 21, 2011, Criminal Division Assistant U.S. Attorney James Trusty emailed:  

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From: Trusty, James  
Sent: Friday, January 21, 2011 12:13 PM  
To: Sweeney, Laura (OPA) (JMD); "Tarango, Manuel (USAAZ)" 'Smith, Jessica A.; 'Finelli, Alisa (SMO); Gwinn, Laura  
Cc: RE: F and F and sealed indictment Flores, et al  
Subject:  

Pat Cunningham and I talked this morning – he is very much in agreement that Laura’s case should be considered part of the F&F story. They are related.
```

“[H]e is very much in agreement that Laura’s case should be considered part of the F&F story. They are related.”

That same day, a memorial service to honor Agent Brian Terry was held in Tucson, Arizona.

![Customs and Border Protection Commissioner Alan Bersin speaks at the memorial service for Agent Brian Terry (photo by Rick McCallum, Green Valley News)](image)

[Intentionally Blank]

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107 Email from James Trusty to Laura Sweeney, et al. (Jan. 21, 2011) [HOGR 003583].
On Monday, January 24, 2011, the day before the press conference in Phoenix announcing the unsealing of the indictments in Operation Fast and Furious and Operation Wide Receiver, Weinstein emailed:

```
From: Weinstein, Jason
Sent: Monday, January 24, 2011 10:36 AM
To: Trusty, James; Jaffe, David
Subject: AZ gun questions

Do I recall correctly that the case we’re unsealing along with Fast & Furious is 8 defendants? Is this the one we made with the [REDACTED] FFL, where we inherited it after a lot of guns had been permitted to walk, or was this a proactive case?

As for F&F, do you know how many defs they’re indicting? Are they confirmed that they’re doing a press conference? Did we decide to send someone, possibly in connection with trip to Vegas for the trial? If not, will we do a press release?

OK, that’s all. Thanks.
```

“Is this the one . . . where we inherited it after a lot of guns had been permitted to walk . . . ?”

---

Email from Jason Weinstein to James Trusty and David Jaffe (Jan. 24, 2011) [HOGR 003585–86].

Weinstein would later claim that because “Wide Receiver was an old case [,] . . . I simply was not thinking about Wide Receiver as I assisted with the February 4th letter . . . .” Transcript, Interview of Jason Weinstein by the Staff of the H. Comm. on Oversight & Government Reform and S. Comm. on the Judiciary (Jan. 10, 2012), at 12. According to the DOJ OIG report, he told them: “I remembered, I wasn’t an amnesiac, I remembered that there was a case called Wide Receiver in which guns walked which I had reacted very strongly earlier and brought to ATF’s attention. But I was so focused on the Fast and Furious allegations and the insistence by the people that did the case that they weren’t, this wasn’t a gun walking case and I had viewed Wide Receiver as just ancient and aberrant. I just didn’t think about Wide Receiver as we were responding to this.” DOJ OIG report at 348. The OIG concluded: “We were not persuaded by Weinstein’s assertion that Operation Wide Receiver was properly viewed as an ‘aberration’ that had no relevance to the allegations.” DOJ OIG report at 412, 466.
Trusty replied:\textsuperscript{109}

\begin{itemize}
  \item From: Trusty, James
  \item To: Weinstein, Jason; Jaffe, David
  \item Sent: Mon Jan 24 10:45:39 2011
  \item Subject: RE: AZ gun questions
  \end{itemize}

Yes it’s the 8 defendants. This is not the one with the original FFL. This case was fairly reactive, and the good news is there is no information suggesting that law enforcement let guns walk (it’s conceivable that the bad guys did more, but it’s not like it was on our watch). F&F, last I knew, was about 15 defendants. Sweeney may have more updated info. They are definitely doing a press conference tomorrow. We will be a part of the press release because of the 8 defendant case being connected to F&F, and we anticipate that Laura Gwinn will be a part of the F&F prosecution, although she’s been more of a consult up till this point. I talked with their 1\textsuperscript{st} Assistant late last week and he was already assuming she’d be at trial table for F&F.

We decided not to scramble out to this press conference. If you feel strongly, let me know and I’ll hop a plane tonight.

Jaffe is hitting Pittsburgh tomorrow through Thursday for more proffers, plea negotiations, and guilty pleas.

In response, Weinstein emailed:\textsuperscript{110}

\begin{itemize}
  \item From: Weinstein, Jason
  \item Sent: Monday, January 24, 2011 11:24 AM
  \item To: Trusty, James
  \item Subject: RE: AZ gun questions
  \end{itemize}

"Everyone here agrees we should sit out this press conf"

\textbf{[INTENTIONALLY BLANK]}
On Tuesday, January 25, 2011, the press conference took place in Phoenix. When Special Agent in Charge Newell was asked whether agents purposely allowed firearms to enter Mexico as part of an investigation, Newell answered, “Hell, no.”\textsuperscript{111}

After the press conference, Cunningham emailed:\textsuperscript{112}

\begin{quote}
-----Original Message-----
From: Cunningham, Patrick (USAAZ)
Sent: Tuesday, January 25, 2011 11:35 AM
To: Evans, John (USAAZ) 3
Subject: RE: Ph call on Terry guns

Jesse answered and press conference did not draw a question on Terry in the General session. Issue averted.
\end{quote}

\textsuperscript{111} See H. Comm. on Oversight & Gov’t Reform and S. Comm. on the Judiciary Joint Staff Report, \textit{The Department of Justice’s Operation Fast and Furious: Accounts of ATF Agents}, 112th Congress (June 14, 2011), at 47-49.

\textsuperscript{112} Email from Patrick Cunningham to John Evans (Jan. 25, 2011) [DOJ-FF-04873].
Evans responded.\footnote{Email from John Evans to Patrick Cunningham (Jan. 25, 2011) [DOJ-FF-04873].}

```
From: Evans, John (USAAZ) 3
To: Cunningham, Patrick (USAAZ)
Sent: 1/25/2011 1:38:19 PM
Subject: RE: Ph call on Terry guns

Another bullet brilliant dodged.
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“Another bullet brilliant dodged.”

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IV. Initial Response to Congressional Inquiry

FINDING: At the time ATF received Senator Grassley’s letter, ATF and Justice Department officials in Washington knew firearms walked into Mexico, and that there was a connection between those firearms and the Terry murder. Acting Director Melson initially sought permission from the Department of Justice to open up a line of communication with Senator Grassley and get answers for him. However, the Justice Department instead decided to stonewall Senator Grassley, and did not acknowledge the Fast and Furious connection to the Terry murder until August 31, 2011.

On Thursday, January 27, 2011, Senator Grassley wrote to ATF Acting Director Melson requesting information about operations involving firearms sales to straw purchasers, and connections between those firearms and the Terry’s murder.114 The letter stated:

Members of the Judiciary Committee have received numerous allegations that the ATF sanctioned the sale of hundreds of assault weapons to suspected straw purchasers, who then allegedly transported these weapons throughout the southwestern border area and into Mexico. According to the allegations, one of these individuals purchased three assault rifles with cash in Glendale, Arizona on January 16, 2010. Two of the weapons were then allegedly used in a firefight on December 14, 2010 against Customs and Border Protection (CBP) agents, killing CBP Agent Brian Terry. These extremely serious allegations were accompanied by detailed documentation which appears to lend credibility to the claims and partially corroborates them.115

Upon receipt of Senator Grassley’s letter, ATF immediately forwarded it to the DOJ OLA:116

116 Email from Gregory Rasnake to Ron Weich, et al. (Jan. 27, 2011) [HOGR 003637]. The DOJ OIG report states: “Upon receiving Sen. Grassley’s January 27 letter, officials in both the U.S. Attorney’s Office and at ATF immediately gathered information about the conduct of Jaime Avila, who had purchased the two weapons found at the Terry murder scene. This was not, however, the first time that such an effort had been undertaken. . . . [I]mmediately following Agent Terry’s murder on December 15, and the discovery that two firearms found at the scene were connected to Operation Fast and Furious, both the U.S. Attorney’s Office in Arizona and ATF’s Phoenix Field Division undertook an immediate review of Avila’s straw purchasing activity, which resulted in Avila’s arrest on December 15. On December 16 and 17, memorandums were provided to the leadership of both ATF and the Department that summarized the Fast and Furious investigation and the details of Avila’s straw purchasing activity. However, despite learning about this connection between firearms found at the scene of Agent Terry’s murder and an ongoing ATF firearms trafficking investigation, the leadership of ATF and the Department took no further action to understand how this connection came about. As a result, when Sen. Grassley’s letter arrived on January 27, the leadership at ATF Headquarters and at the Department knew no more on that date about the link between Operation
Later that afternoon, ATF Chief of Legislative Affairs Greg Rasnake informed his colleagues of the core issues Senator Grassley was examining:117

"He wants these . . . addressed: . . . That firearms were sold to known or suspected traffickers in AZ and . . . the [federal firearms licensee] . . . had concerns"

"They claim to have ‘documentation’ that confirms their concerns."

Melson responded: “Can you ask them for the documentation?”118 Rasnake removed non-ATF recipients from the email thread and responded:119

Fast and Furious and the firearms at the Terry murder scene than they did on December 17.” DOJ OIG report at 333-34.

117 Email from Gregory Rasnake to Ron Weich, et al. (Jan. 27, 2011) [HOGR 003637].
118 Email from Kenneth Melson to Gregory Rasnake, et al. (Jan. 27, 2011) [HOGR 003673].
119 Email from Gregory Rasnake to Kenneth Melson (Jan. 27, 2011) [HOGR 003673].
Rasnake followed up with an email making the same pitch to Assistant Attorney General Ron Weich and Deputy Assistant Attorney General Mark Agrast, both in DOJ OLA. Weich responded.

“[H]ow wonderful the thought of being able to conceal all of your evidence and spring it on the Defense at trial.”

“My initial thoughts were to hide and punt, but after my conversation with Grassley’s staffers – I don’t believe that dog is gonna hunt.”

“They are weighing the ‘craziness’ factor on this.”

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120 Email from Gregory Rasnake to Ron Weich and Mark Agrast (Jan. 27, 2011) [HOGR 003692].

121 Email from Ron Weich to Gregory Rasnake and Mark Agrast (Jan. 27, 2011) [HOGR 003692].
Meanwhile, Melson emailed subordinates instructing them to compile information relevant to Brian Terry’s murder.\(^{122}\)

\[
\begin{array}{|l|}
\hline
\text{----- Original Message -----} \\
\text{From: Melson, Kenneth E.} \\
\text{To: Hoover, William J.; Chait, Mark R.} \\
\text{Sent: Thu Jan 27 18:03:42 2011} \\
\text{Subject: AZ} \\
\hline
\text{I would like to see tomorrow afternoon all the material (documents) including all reports tantamount to the case record on the defendant who sold the weapons involved in the shooting with the CBF. Also, I think we need to call over to the higher levels of the FBI and find out the results of the forensic testing on the guns that came from our guy. Ken} \\
\hline
\end{array}
\]

Melson later testified that he wanted to brief Senator Grassley’s staff on the specific case.

And after receiving that letter, our first instinct and intuition was to directly march over to Senator Grassley’s office and brief him on what Fast and Furious was for purposes of explaining the concept and the role it played and how it got there, and where ATF was going in it. And we expressed that desire to the [Deputy Attorney General’s] office.\(^{123}\)

Similarly, according to the OIG report:

Melson told the OIG that after receiving the January 27 letter he also asked [Faith] Burton if he could meet with Sen. Grassley to “open up a line of communication and talk to them about what the issue is, and so we can get answers for him even though it was an ongoing case, you can get answers, and you can talk about investigative methodologies which don’t harm the ongoing case.” Melson stated that Burton told him that it would be against Department policy to discuss an open investigation and that he could not meet with Sen. Grassley.\(^{124}\)

On Friday, January 28, 2011, Faith Burton emailed Ron Weich:\(^{125}\)

[INTENTIONALLY BLANK]
FINDING: The Justice Department did not take seriously Senator Grassley’s letter or the obligation to uncover the truth about Fast and Furious and the Terry murder, relying almost exclusively on information from the individuals accused of wrongdoing and failing to give credence to even departmental information conflicting with those individuals’ accounts.

On Monday, January 31, 2011, The Arizona Republic contacted the U.S. Attorney’s Office for the District of Arizona seeking a comment for a story about ATF’s and the USAO’s involvement in sanctioning firearms sales to straw purchasers.¹²⁶

Email from Robert Sherwood to Patrick Cunningham, et al. (Jan. 31, 2011) [HOGR 003880].

¹²⁶ Email from Robert Sherwood to Patrick Cunningham, et al. (Jan. 31, 2011) [HOGR 003880].
Later that night, U.S. Attorney Dennis Burke emailed DOJ officials and emphasized that ATF should respond immediately and strongly to Senator Grassley’s questions:  

From: Burke, Dennis (USA AZ) <damian.kelley@dhs.gov>
To: Pings, Anne (USA EO) <alex.pinczowski@dhs.gov>; Weinstein, Jason; Johnston, Deborah A. (OD AG) (SMO)
Sent: Mon Jan 31 20:29:51 2011
Subject: FW: ATF Gun Runner

Grassley’s assertions regarding the Arizona investigation and the weapons recovered at the BP Agent Terry murder scene are based on categorical falsehoods. I worry that ATF will take 8 months to answer this when they should be refuting its underlying accusations right now.

"I worry that ATF will take 8 months to answer this when they should be refuting its underlying accusations right now."

Weinstein agreed, and offered to help prepare ATF to brief Senator Grassley:  

From: Weinstein, Jason
To: Burke, Dennis (USA AZ); Breuer, Lanny A.
Cc: Raman, Mythili
Sent: Mon Jan 31 21:14:16 2011
Subject: Re: ATF Gun Runner

I agree completely. This is a really important briefing for ATF - they need to nail it. Since I won't be in Mexico this week after all, I'd be happy to work with ATF on the prep for this if it would be helpful.

"This is a really important briefing for ATF – they need to nail it."

Assistant Attorney General for the Criminal Division Lanny Breuer responded directly to Weinstein, copying Chief of Staff Mythili Raman, asking, “What’s this about? What did Grassley say?” Weinstein responded:  

127 Email from Jason Weinstein to Dennis Burke, et al. (Jan. 31, 2011) [DOJ-FF-04905–06].
128 Email from Jason Weinstein to Lanny Breuer (Feb. 1, 2011) [DOJ-FF-04905–06].
129 Email from Lanny Breuer to Jason Weinstein (Jan. 31, 2011) [HOGR 003929–30].
130 Email from Jason Weinstein to Lanny Breuer (Jan. 31, 2011) [HOGR 003929–30]. Weinstein used virtually the same language to describe the allegations to Breuer (“only prosecuted straws in the Fast and Furious case as opposed to the higher-level members of the organization”) that he had used to describe Wide Receiver to Breuer back in April 2010 (“ATF let a bunch of guns walk in an effort to get upstream conspirators but only got straws”). Email from Jason Weinstein to Lanny Breuer (Apr. 30, 2010) [HOGR 003485–86].
Immediately after finishing the email to Breuer and Raman, Weinstein followed up with Burke: “BTW, the assertion that one of the F&F guns killed Terry is just false, right?” Burke responded: ¹³²

Burke’s description of the connection between Fast and Furious and the Terry murder was inaccurate. The 2012 DOJ OIG report on Fast and Furious noted that “Burke’s inaccurate statements . . . clearly demonstrated a willingness to make assertions without regard for obvious and undisputed facts.” ¹³³ The report concluded: “This

¹³¹ Email from Jason Weinstein to Dennis Burke (Jan. 31, 2011) [HOGR 003932].
¹³² Email from Dennis Burke to Jason Weinstein (Jan. 31, 2011) [HOGR 003932].
¹³³ DOJ OIG report at 344.
inaccurate information was . . . significant because it was demonstrably false . . . ”\textsuperscript{134}

The next morning, on Tuesday, February 1, 2011, Weinstein repeated Burke’s false description to Breuer:\textsuperscript{135}

\begin{quote}
From: Weinstein, Jason \\
To: Breuer, Lanny A. \\
CC: Raman, Mythili \\
Sent: 2/1/2011 6:49:04 AM \\
Subject: Re: ATF GunRunner

The weapon used to kill agent Terry was purchased from the FFL before the Fast and Furious investigation ever began - so ATF can and should strongly refute that.

\end{quote}

The same morning, The Arizona Republic published a story about the connection between Fast and Furious and the Terry murder on the front page, under the headline, “Claims tie ATF sting to guns in shootout: Senator links gun buy to border agent’s death.”\textsuperscript{136} The story stated:

Bandits who gunned down a U.S. Border Patrol agent during a December firefight near Nogales may have been armed with assault rifles purchased from a Valley gun store in conjunction with a federal sting operation and subsequently smuggled into Mexico, according to a key member of the U.S. Senate Judiciary Committee.

\textsuperscript{***}

Tom Mangan, an ATF spokesman in Phoenix, said he was ‘unaware of any guns allowed to go south of the border,’ either intentionally or inadvertently.\textsuperscript{137}

\textsuperscript{134} DOJ OIG report at 461-62. \\
\textsuperscript{135} Email from Jason Weinstein to Lanny Breuer (Feb. 1, 2011) [HOGR 003938]. The DOJ OIG report noted: “Given Weinstein’s and Burke’s intense focus on the allegation that pertained to Avila’s purchase of weapons found at the murder scene, Burke’s inaccurate statement about a fact that was fundamental to this issue should have alerted Weinstein to be cautious about Burke’s reliability. It also should have caused Weinstein to ask more probing questions about Burke’s more general representations regarding the conduct of Operation Fast and Furious.” DOJ OIG report at 404. \\
Burke emailed Breuer about *The Arizona Republic*’s coverage of Senator Grassley’s inquiry. Burke was disappointed that ATF did not push back and refute key aspects of the story:

> They got smoked today in the Arizona Republic. Just smoked. They punched going on the record to deny completely fabricated assertions that cut at the heart of their agency and the mission of law enforcement. Just baffling that they refuse to engage even just to protect the integrity of the agency.

Seriously, I would recommend a stern missive to them.

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On **Wednesday, February 2, 2011**, when Weinstein asked if he could participate in the briefing of Senator Grassley’s staff, Breuer advised that he should not: 139

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137 Id.


139 Email from Lanny Breuer to Jason Weinstein (Feb. 2, 2011) [HOGR 004057–58].
Weinstein agreed:140

That afternoon, Weinstein recommended addressing in DOJ’s draft response to Senator Grassley the allegation that firearms found at the Terry murder scene were part of an ATF operation:141

When Burton circulated a draft of the letter to a wider group, Weinstein responded:142

140 Email from Jason Weinstein to Lanny Breuer (Feb. 2, 2011) [HOGR 004057–58].
141 Email from Jason Weinstein to Faith Burton (Feb. 2, 2011) [HOGR 004084].
142 Email from Jason Weinstein to Faith Burton, et al. (Feb. 2, 2011) [DOJ-FF-23332–33].
“[T]he allegations here . . . are terribly damaging to ATF”

I think this is a terrific start, and I fully appreciate the concerns about commenting on ongoing cases – both present and future -- but I really think the Department should consider making a more forceful rebuttal to the allegations here, which are terribly damaging to ATF. Here are a few suggestions, which may be helpful.
In reply, Rasnake emailed Weinstein:  

```
From: Rasnake, Gregory R.
Sent: Wednesday, February 02, 2011 12:48 PM
To: Weinstein, Jason
Subject: RE: Draft response to Grassley letters; please review and comment asap
Whether or not they buy in, you are the man for supporting us like that.
```

Weinstein responded:  

```
From: Weinstein, Jason
To: Rasnake, Gregory R.
Sent: Wed Feb 02 13:36:52 2011
Subject: RE: Draft response to Grassley letters; please review and comment asap
Thanks. My boss and I are fervently supportive of ATF, and these allegations are infuriating.
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Weinstein also updated Burke about his interactions with Burton:  

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From: Weinstein, Jason
To: Rasnake, Gregory R.
Sent: 2/2/2011 1:29:26 PM
Subject: RE: Draft response to Grassley letters; please review and comment asap
I told her we need to have a conf call . . . to discuss the Terry issue ASAP.
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That night Weinstein forwarded the draft letter to Breuer and Burke, who were together in Mexico:
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From: Weinstein, Jason (CRM)
Sent: Wednesday, February 02, 2011 05:20 PM
To: Breuer, Lanny A. (CRM); Burke, Dennis (USAAZ)
Cc: Raman, Mythili (CRM)
Subject: FW: Revised Grassley letter
The Magna Carta was easier to get done than this was. Have a cerveza or two for me....
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143 Email from Gregory Rasnake to Jason Weinstein (Feb. 2, 011) [HOGR 004253–54].
144 Email from Jason Weinstein to Gregory Rasnake (Feb. 2, 2011) [HOGR 004253–54].
145 Email from Jason Weinstein to Dennis Burke (Feb. 2, 2011) [HOGR 004199–200].
146 Email from Jason Weinstein to Lanny Breuer and Dennis Burke (Feb. 2, 2011) [HOGR 004423–24].
Burke responded:\(^{147}\)

---Original Message---
From: Burke, Dennis (USAAZ)  
Sent: Wednesday, February 02, 2011 5:55 PM  
To: Weinstein, Jason; Breuer, Lanny A.  
Cc: Raman, Myhili  
Subject: Re: Revised Grassley letter

Great job by you. Never pretty when the crisis involves ATF and OLA. They suffer in a combined political coma.

Breuer added:\(^{148}\)

---Original Message---
From: Breuer, Lanny A.  
To: Weinstein, Jason; Burke, Dennis (USAAZ)  
Cc: Raman, Myhili  
Sent: Wed Feb 02 18:29:19 2011  
Subject: Re: Revised Grassley letter

Breke made me laugh. Thanks, Jason. As usual, great work.

FINDING: Documents and testimony show as of February 4, 2011, when the Justice Department wrote to Senator Grassley that "ATF makes every effort to interdict" firearms purchased by straws, Department officials in Washington had information that detailed at least one instance in Fast and Furious where ATF allowed firearms to walk.

Later that afternoon, Senator Grassley’s staff spoke by phone with Special Agent Gary Styers, an ATF agent in Texas who had previously been assigned to ATF's Group VII in the Phoenix Field Division during Fast and Furious. That night, Ron Weich emailed Faith Burton:\(^{149}\)

----- Original Message -----  
From: Weich, Ron (SMO)  
Sent: Wednesday, February 02, 2011 07:33 PM  
To: Burton, Faith (SMO)  
Subject: Guidance to ATF --

ATF Deputy Director Billy Hoover just called me to ask for guidance about what guidance they should provide to agents who are getting calls from Grassley staff about ongoing cases. I gave him your #, but if you're not there let's talk in AM and then get back to him.

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\(^{147}\) Email from Dennis Burke to Jason Weinstein and Lanny Breuer (Feb. 2, 2011) [HOGR 004423–24].

\(^{148}\) Email from Lanny Breuer to Jason Weinstein and Dennis Burke (Feb. 2, 2011) [HOGR 004423–24]. In November of that year, when asked whether he reviewed the February 4 letter before it was sent to Congress, Breuer testified: “Senator, again, I just want to be clear that, as I told you a moment ago, I regret that in April of 2010 that I did not draw the connection between Wide Receiver and Fast and Furious. Moreover, I regret that—that even . . . earlier this year that I didn’t draw that connection. In direct answer to your question, senator, I can say—I cannot say for sure whether I saw a draft of the letter that was sent to you. What I can tell you, senator, is at that time, I was in Mexico dealing with very real issues that we are all so committed to.” Combating International Organized Crime: Hearing before the S. Subcomm. on Crime and Terrorism, 112th Cong. 9 (Nov. 1, 2011) (No. J-112-49), available at https://www.gpo.gov/fdsys/pkg/CHRG-112shrg81638/pdf/CHRG-112shrg81638.pdf. The DOJ OIG report stated: “We agree that Breuer should have informed senior Department leadership that ATF had used tactics similar to those alleged in Sen. Grassley’s letters in a prior investigation.” DOJ OIG report at 414.

\(^{149}\) Email from Ron Weich to Faith Burton (Feb. 2, 2011) [DOJ-FF-04935].
The same evening, Brad Smith in the Deputy Attorney General’s Office also contacted Weich and Burton, copying Billy Hoover:150

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**From:** Smith, Brad (CDAG)  
**Sent:** Wednesday, February 02, 2011 7:36 PM  
**To:** Weich, Ron (SMO); Burton, Faith (SMO)  
**Cc:** Hoover, William J. (ATF)  
**Subject:** RE: Revised Grassley letter

Ron and Faith,

I just wanted to alert you that Billy Hoover is receiving reports that Grassley’s staff is contacting current and former ATF field agents to inquire about the open investigation into the Brian Terry murder and Project Gunrunner. Ron, at my suggestion, I thinking Billy is going to try to contact you to explain the situation and discuss how to respond. I believe ATF is looking for guidance on two issues: First, in light of Grassley’s recent Whistleblower claims, what guidance can ATF offer its field agents who have been (or may be) contacted by Grassley’s staff? Second, what steps can we (either at Main DOJ or ATF) take to dissuade Grassley’s staff from contacting agents and potentially compromising these ongoing investigations?

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Later that night, Smith forwarded Weich’s response to officials in the Deputy Attorney General’s office, adding an update:151

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**From:** Smith, Brad (CDAG)  
**Sent:** Wednesday, February 02, 2011 11:11 PM  
**To:** Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Johnston, Deborah A. (ODAG)  
**Subject:** Fw: Revised Grassley letter

Just FYI: ATF is continuing to have issues with Grassley, now with staffers cold calling agents actively working the murder of CBP agent Brian Terry in Arizona. We have looped in Ron and Faith in OLA.

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**From:** Weich, Ron (SMO)  
**Sent:** Wednesday, February 02, 2011 10:06 PM  
**To:** Smith, Brad (ODAG); Burton, Faith (SMO)  
**Cc:** Hoover, William J. (ATF)  
**Subject:** RE: Revised Grassley letter

Yes, Billy called me about this tonight. Faith and I will confer in the AM and then we’ll get back to Billy.

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The next day, on **Thursday, February 3, 2011**, Special Agent Styers sent a memorandum up the chain of command documenting his interactions on the case.152 Special Agent Styers’ memorandum stated:153

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150 Email from Brad Smith to Ron Weich and Faith Burton (Feb. 2, 2011) [DOJ-FF-04929–31].  
151 Email from Brad Smith to Lisa Monaco, et al. (Feb. 2, 2011) [DOJ-FF-04929–31].  
152 Email from Mark Chait to William Hoover (Feb. 3, 2011).  
Special Agent Styers was then asked about his general impression of the Fast and Furious case. Special Agent Styers stated that the case had systematically divided and isolated agents from the group. The case agent had solicited the advice of numerous experienced agents, including Special Agent Styers, regarding how to conduct and end the wiretap operations and case overall. Special Agent Styers gave the case agent his honest opinion and advice since Special Agent Styers had worked two wiretap investigations in his career. Special Agent Styers felt that his advice and opinions, as well as other agents’ advice and opinions were widely disregarded. Along with other agents within the group, Special Agent Styers explained that he was no longer asked to assist with Fast and Furious and concentrated on his assigned cases and provided necessary assistance to fellow agents within the detail and group.

It continued: \(^{154}\)

Downey and Donovan asked Special Agent Styers what he felt was incorrect about the way the Fast and Furious case was conducted. Special Agent Styers explained that first and foremost, it is unheard of to have an active wiretap investigation without full time dedicated surveillance units on the ground. Special Agent Styers relayed that no agents in the group were assigned to surveillance on the Fast and Furious case. Special Agent Styers said that other agencies or task force officers may have been used to conduct surveillance and respond to calls of FFLs, but it seemed that either the case agent or Group Supervisor would poll the office for agents who were available to respond at short notice.

The memorandum also detailed a specific instance where ATF let firearms walk: \(^{158}\)

Downey and Donovan inquired as to the role that Special Agent Styers had in this case and Special Agent Styers advised that he had assisted with some surveillance operations with the case. Special Agent Styers was asked to describe the operations and relayed that one of the operations was a suspected transaction that was to occur at a gas station and detailed agents were asked to cover the transaction. While positioning to observe the suspects, Special Agent Styers and other detailed agents were told by Special Agent McAllister that agents were too close and would burn the operation. Special Agent McAllister told all the agents to leave the immediate area. While the agents were repositioning, the transaction between the suspects took place and the vehicle that took possession of the firearms eventually left the area without agents following it.

The memorandum was transmitted that day to ATF Deputy Director Hoover. \(^{156}\) Hoover reported to the Committees that he promptly notified ATF Senior Counsel Brad Smith of the memorandum and stated that OLA staff were also aware of the memorandum. \(^{157}\) The same day, Faith Burton emailed Hoover and recommended a response in case agents asked for guidance on how to handle contacts from Senator Grassley’s staff. \(^{158}\)

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\(^{154}\) Id.
\(^{155}\) Id. at 2.
\(^{156}\) Email from Mark Chait to William Hoover (Feb. 3, 2011).
\(^{157}\) Telephone interview of S. Comm. on the Judiciary Minority Staff with William Hoover, Deputy Dir., Bureau of Alcohol, Tobacco, Firearms & Explosives (Feb. 1, 2012).
\(^{158}\) Email from Faith Burton to William Hoover, et al. (Feb. 3, 2011) [DOJ-FF-04945].
Ultimately, this language was not distributed to ATF employees.  

That night, Burke urged DOJ to issue the letter to Grassley as soon as possible.

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160 Email from Dennis Burton to Faith Burton, et al. (Feb. 3, 2011) [DOJ-FF-23339-43].
Greg Rasnake from ATF emailed:¹⁶¹

Later that night, Burke added further commentary:¹⁶²

DOJ’s letter to Senator Grassley on Friday, February 4, 2011, stated: “ATF makes every effort to interdict weapons that have been purchased illegally and prevent their transportation to Mexico.”¹⁶³ The letter made no mention of the firearms recovered at the murder scene of Border Patrol Agent Brian Terry. However, it did state:

We . . . want to protect investigations and the law enforcement personnel who directly conduct them from inappropriate political influence. For this reason, we respectfully request that Committee staff not contact law enforcement personnel seeking information about pending criminal investigations, including the death of Customs and Border Protection

¹⁶¹ Email from Greg Rasnake to Jason Weinstein, et al. (Feb. 3, 2011) [DOJ-FF-23372].
¹⁶² Email from Dennis Burke to Ron Weich, et al. (Feb. 4, 2011) [DOJ-FF-23339–43].
Agent Brian Terry. . . . Please direct any inquiry into his killing to this office.\textsuperscript{164}

The DOJ OIG report found that DOJ’s “information gathering and drafting process” was “poorly executed” and that DOJ failed to make a “serious effort” to investigate Senator Grassley’s allegations. It stated:

[T]he Department is ultimately responsible for representations that it makes to Congress. . . . [A] poorly executed information gathering and drafting process and questionable judgments by Department officials contributed to the inclusion of inaccurate information in the February 4 letter, and therefore the Department shares responsibility for issuing an inaccurate letter with the component officials they relied upon for information.\textsuperscript{165}

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The allegation in Sen. Grassley’s January 27 letter that ATF had sanctioned the sale of hundreds of assault weapons contained the implication that among these weapons were two that may have been used in a firefight that resulted in the death of a federal law enforcement officer. We do not believe that the gravity of this allegation was met with an equally serious effort by the Department to determine whether ATF and the U.S. Attorney’s Office had allowed the sale of hundreds of weapons to straw purchasers. This was particularly the case in this instance because the Department knew that hundreds of assault weapons had indeed been sold to straw purchasers during the Fast and Furious investigation and that two of those firearms had in fact been found at the scene of Agent Terry’s murder.\textsuperscript{166}

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[I]n a unique circumstance such as this, where a credible allegation has been made regarding potentially serious misconduct involving those components, deference to officials close to the activity at issue should be tempered by the recognition that those officials are also invested in a positive portrayal of the activity and their alleged involvement in it. As such, officials who should be knowledgeable and forthcoming about the activity may be inclined, perhaps even unintentionally, to shade or ignore unhelpful facts when providing information about their conduct to senior

\textsuperscript{165} DOJ OIG report at 396.
\textsuperscript{166} DOJ OIG report at 397.
Department officials. This is particularly true where, as here, Congress seeks specific information concerning allegations of improper activities.167

* * *

We concluded that during the drafting process Weinstein advocated for ATF and the U.S. Attorney’s Office rather than responsibly gathering information about their conduct of the Fast and Furious investigation. . . . [W]e found that he did so despite indications during the fact-gathering and letter-drafting process that should have alerted him to the fact that U.S. Attorney Dennis Burke, who provided emphatic assurances about ATF’s conduct, was an unreliable source of information. Moreover, Weinstein urged Burton to adopt an aggressive posture in the drafting of the response and sought to enlist the support of Burke and others in arguing against Burton’s more measured approach to the letter. We believe that Weinstein’s staunch support of ATF led him to lose perspective and provide Burton with information that distorted what a senior component official (Hoover) had told them about Avila’s status as a straw purchaser in November 2009.168

[INTENTIONALLY BLANK]

167 DOJ OIG report at 398.
168 DOJ OIG report at 398-99; see further DOJ OIG report at 405-06.
V. Post-February 4 Letter

1. Public Silence and Referral to Inspector General

According to emails, at meetings with Mexican government officials in February 2011, Assistant Attorney General Breuer and ATF Acting Director Melson both suggested allowing firearms to travel from the United States into Mexico. On Friday, February 4, 2011, the day after Breuer returned from Mexico, Tony Garcia, DOJ’s attaché to the U.S. Embassy in Mexico City, emailed Criminal Division staff:169

The email closed:170

169 Email from Anthony Garcia to Adam Lurie (Feb. 4, 2011) [HOGR 005752–74].
170 Id.
On Tuesday, February 8, 2011, Garcia emailed.¹⁷¹

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From: Garcia, Anthony P (Mexico City) [RC-1]
cc: Tuesday, February 08, 2011 7:19 PM
To: Rodriguez, Mary; McMillen, Jerold
Cc: Snyder, Christopher A (Mexico City); Lurie, Adam; Warlow, Molly; Weinstein, Jason; Swartz, Bruce

Subject: Acting ATF Director Melson meeting with Ambassador

Acting ATF Director Melson is in Mexico City this week. Melson met with the Ambassador this morning. A couple of issues that came out of the meeting:

Extradition

RC-2

Controlled Delivery

Melson and the Ambassador discussed the possibility of allowing weapons to pass from the US to Mexico and US law enforcement coordinating with SSP and PGR to arrest and prosecute the arms trafficker. I raised the issue that there is an inherent risk in allowing weapons to pass from the US to Mexico; the possibility of the GoM not seizing the weapons; and the weapons being used to commit a crime in Mexico.

FINDING: Only after Senator Grassley made clear he had obtained evidence through whistleblowers did some senior DOJ officials identify a need to independently evaluate ATF’s claims.

“I raised the issue that there is an inherent risk in allowing weapons to pass from the US to Mexico; the possibility of the GoM not seizing the weapons; and the weapons being used to commit a crime in Mexico.”

Meanwhile, Senator Grassley and his staff pushed back on the claims in DOJ’s February 4, 2011 letter. On Wednesday, February 9, 2011, DOJ officials circulated a news story reporting that DOJ denied the link between Operation Fast and Furious and the firearms recovered at the scene of Agent Terry’s death. The email reported that Senator Grassley’s staff had received documentation supporting the whistleblower allegations.¹⁷²

[INTENTIONALLY BLANK]

¹⁷¹ Email from Anthony Garcia to Mary Rodriguez and Jerold McMillen (Feb. 8, 2011) [HOGR 005761].
¹⁷² Email from Mary Gonzales to Ron Weich, et al. (Feb. 9, 2011) [DOJ-FF-05760-61].
Grassley staffer mentions that documents have been provided with the whistleblower allegations.

**DOJ Denies Claim About Guns Used In Border Shootout.**

AP NewsBreak. DOJ denies border shootout claim

(AP) – 18 hours ago

PHOENIX (AP) — The U.S. Justice Department denied a claim made to lawmakers that two guns sold in purchases sanctioned by federal firearms agents were later used in a shootout that left a Border Patrol agent dead near the Arizona-Mexico border.

Weinstein further forwarded the article to Breuer and Raman.173

That evening, Senator Grassley’s Senate Judiciary Committee Staff Director Kolan Davis emailed Weich to let him know a follow-up letter from Senator Grassley would be forthcoming that night.174 Reich replied:175

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**Email from Jason Weinstein to Mythili Raman and Lanny Breuer (Feb. 9, 2011) [DOJ-FF-05760–61].**

**Email from Kolan Davis to Ron Weich (Feb. 9, 2011) [DOJ-FF-04078].**

**Email from Ron Weich to Kolan Davis (Feb. 9, 2011) [DOJ-FF-04078].**
When Davis responded, Weich forwarded the email within DOJ:

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From:       Welch, Ron (SMO)  [Redacted]
Sent:       Wednesday, February 09, 2011 6:08 PM
To:         Burton, Faith (SMO); Gaston, Molly (SMO); Gonzales, Mary (OLA); Weinstein, Jason
Subject:    FW: ATF

FYI, see below my exchange with Grassley Chief Counsel just now. Not sure what he means by “messy stuff” but it sounds like they think they have significant documents. Whatever, we’ll deal with it.

From: Davis, Kolan (Judiciary-Rep)  [Redacted]
Sent: Wednesday, February 09, 2011 6:06 PM
To: Welch, Ron (SMO)
Subject: RE: ATF

Ok, we’ll see how the briefing goes. With all the material we have, be real surprised if all our questions are definitively answered.

"[S]ounds like they think they have significant documents. Whatever, we’ll deal with it."
```

Senator Grassley’s letter to Attorney General Holder that night noted that so far DOJ’s response had been “little more than delay and denial.” The letter stated:

The Department said the ATF makes ‘every effort to interdict weapons that have been purchased illegally and prevent their transportation into Mexico.’ However, as I explained in my initial letter to Acting Director Melson, the allegations I received are supported by documentation.

** **

The Justice Department’s reply asked that Committee staff stop speaking to law enforcement personnel about these matters. However, if not for the bravery and patriotism of law enforcement personnel who were willing to put their careers on the line, this Committee would have been forced to rely on nothing more than rumors in the blogosphere and a Justice Department denial to resolve these allegations. We need more than that. To be an effective check on Executive Branch power, we need cold, hard facts.

The letter closed:

I want to share with you a portion of an e-mail from Carolyn Terry, Agent Terry’s stepmother. She wrote yesterday: ‘... We want to know who allowed the sale of that gun that murdered our son. Any help will [be] appreciated. We are the victims of this case and we want some answers.’

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176 Email from Ron Weich to Faith Burton, et al. (Feb. 9, 2011) [DOJ-FF-04078].
178 Id.
The Terry family deserves answers. The whistleblowers have expressed their desire to honor Agent Terry’s memory by disclosing this information. The Justice Department should work to do the same. The best way to honor his memory is to come clean.\textsuperscript{179}

Weich forwarded the letter to a large group of DOJ officials and wrote:\textsuperscript{180}

\begin{quote}
From: Weich, Ron (SMO)
Sent: Wednesday, February 09, 2011 09:54 PM
To: Burton, Faith (SMO); Agrast, Mark D. (SMO); Gaston, Molly (SMO); Gonzales, Mary (OLA); Weinstein, Jason (CRM); Monaco, Lisa (ODAG); Moran, Molly (OAG); Wilkinson, Monty (OAG); Smith, Brad (ODAG); Burke, Dennis (USAA2); Rasnake, Gregory R. (ATF); Richardson, Margaret (SMO); Miller, Matthew A (SMO)
Cc: McKay, Shirley A (SMO)
Subject: New Letter from Sen. Grassley re ATF / Gunrunner --

Those involved in the staff briefing tomorrow should consider whether this letter alters the planned approach in any way.
\end{quote}

\textsuperscript{179} \textit{id. at 3.}

\textsuperscript{180} Email from Ron Weich to Faith Burton, et al. (Feb. 9, 2011) [HOGR 007063–64].

\textsuperscript{181} Email from Gary Grindler to Monty Wilkinson (Feb. 10, 2011) [HOGR 007063–64].

On Thursday, February 10, 2011, Grindler emailed Wilkinson about the letter from Senator Grassley and recommended they “dig into this situation” to “know more about it”.\textsuperscript{181}

\begin{quote}
From: Grindler, Gary (OAG)
To: Wilkinson, Monty (OAG)
Sent: 2/10/2011 8:22 50 AM

Monty: We need to dig into this situation. ODAG needs to be pushing ATF on what took place here. I would like to know more about it. Let’s discuss at the 8:45

From: Wilkinson, Monty (OAG)
Sent: Wednesday, February 09, 2011 10:08 PM
To: Grindler, Gary (OAG)
Cc: Moran, Molly (OAG); Richardson, Margaret (SMO)
Importance: High

Gary-

FYI. Difficult to read on BB. Appears to be a 24 page letter taking issue with our response to his first two letters on this issue.
\end{quote}
Meanwhile, DOJ OLA continued to focus on how to avoid answering Senator Grassley’s questions. Burton parsed the language in Senator Grassley’s letter:  

Email from Faith Burton to Jason Weinstein (Feb. 10, 2011) [DOJ-FF-01725].

Another Office of Legislative Affairs attorney followed up:  

Email from Molly Gaston to Faith Burton and Jason Weinstein (Feb. 10, 2011) [DOJ-FF-01725].

Email from Gary Grindler to Lisa Monaco (Feb. 10, 2011) [DOJ-FF-06013].

Emails show that Senator Grassley’s letter raised concerns for Attorney General Holder. Specifically, Holder was concerned by the assertions that ATF encouraged a hesitant firearms dealer to continue to sell firearms to suspected traffickers, and that there had been no contact with Agent Terry’s family. Grindler relayed Holder’s concerns in an email to Lisa Monaco and Monty Wilkinson:  

Email from Gary Grindler to Lisa Monaco (Feb. 10, 2011) [DOJ-FF-06013].
Grindler forwarded Lisa Monaco’s initial reply to Holder: 185

Two issues the AG is particularly concerned with are (1) the statement that at least one gun dealer wanted to stop participating in sales like those to Avila sometime around October 2009 with ATF allegedly encouraging the dealer to continue to sell to suspected traffickers, and (2) the assertion that there has been no contact with the victim’s family. The AG agrees that the family deserves answers.

Grindler forwarded Lisa Monaco’s initial reply to Holder: 185

Initial response.

On #2, monty and I spoke to dennis this morning and asked him to reach out to alan bersin to address outreach (or lack thereof) from cbp that is being complained of. It sounds like dennis’ office has been in contact with the family and that there are multiple factions in the family.

"[M]onty and I spoke to [D]ennis this morning and asked him to . . . address outreach (or lack thereof) from cbp"

FINDING: Justice Department officials made a strategic decision to withhold specific answers about Fast and Furious and the Terry murder from Senator Grassley.

That same day, ATF and Weinstein conducted the briefing for Senate Judiciary Committee staff. The talking points DOJ prepared for the briefing reiterated the same inaccurate information that was contained in the February 4, 2011 letter to Senator Grassley: 186

- as indicated in DOJ letter to Sen. Grassley, ATF in the AZ investigation did not knowingly allow any guns in the investigation to be transported to Mexico

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185 Email from Gary Grindler to Eric Holder (Feb. 10, 2011) [DOJ-FF-06013].
186 Attachment to email from Jason Weinstein to Faith Burton, et al. (Feb. 10, 2011) [DOJ-FF-05819–25].
After the briefing, one ATF employee emailed another: “Grassley brief went well.”\(^{187}\) When asked about the “climate/receptiveness to ATF in general,” they responded: \(^{188}\)

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**From:** \(\text{ATF}\)

**To:** \(\text{ATF}\)

**Sent:** Feb 10, 2011

**Subject:** Re: Fyi.

Solid. They (Grassley) seemed out on a limb. I am [ATF] but would be happy to give you a play by play this evening or tomorrow. Got some interesting intel.

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**On Saturday, February 12, 2011,** Monaco forwarded Grindler an email she had received two days earlier from Brad Smith: \(^{189}\)

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**From:** Monaco, Lisa (ODAG)

**To:** Grindler, Gary (OAG)

**Sent:** 2/12/2011 12:37:44 PM

**Subject:** FW: Grassley Letter/ATF

Not sure if I ever forwarded this to you. At any rate, I know Jason W is ready and able to brief on this (spoke to him at some length yesterday) whenever you want to set it up w/ AG.

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**From:** Smith, Brad (ODAG)

**Sent:** Thursday, February 10, 2011 2:00 PM

**To:** Monaco, Lisa (ODAG)

**Subject:** RE: Grassley Letter/ATF

Thanks, Lisa. I asked Billy last night to have ATF run down the answer to the first question. I raised a nearly identical question during yesterday’s briefing prep, and I was told that the answer was “no.” I think we should wait to hear from Billy for the official response, however. On the second point, ATF indicated that they hadn’t—and typically wouldn’t in these types of situations—engage Agent Terry’s family; rather, they would defer victim outreach to CBP (given this was Terry’s home agency) or FBI (which is leading the murder investigation).

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Grindler forwarded the email chain to Holder the next morning and wrote: \(^{190}\)

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**From:** Grindler, Gary (OAG)

**To:** Attorney General

**Sent:** 2/13/2011 10:06:40 AM

**Subject:** Fw: Grassley Letter/ATF

This does not provide a complete or detailed answer. You will need to be prepared to address Grassley’s assertions at your hearings. We are working on it.

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\(^{187}\) Email from [ATF employee] to [ATF employee] (Feb. 10, 2011) [DOJ-FF-26399–401].

\(^{188}\) Email from [ATF employee] to [ATF employee] (Feb. 10, 2011) [DOJ-FF-26399–401].

\(^{189}\) Email from Lisa Monaco to Gary Grindler (Feb. 12, 2011) [DOJ-FF-06206].

\(^{190}\) Email from Gary Grindler to Eric Holder (Feb. 13, 2011) [HOGR 007067].
On Sunday, February 13, 2011, Breuer emailed Grindler:¹⁹¹

Grindler forwarded the email to Holder:¹⁹²

“From talking to Jason [Weinstein], my understanding is that OLA made the judgment not to address any of the specific allegations in Sen. Grassley’s letters during the briefing.”

“During the Q&A at the briefing, Sen. Grassley’s staffers asked a number of specific questions . . . which our folks declined to answer”

Grindler forwarded the email to Holder:¹⁹²

“Up to this point, our inquiries about the Grassley allegations have been at the U.S. Attorney/SAC level. If the AG would like us to look into those allegations further . . . [j]ust let us know”

On Tuesday, February 15, 2011, DOJ officials discussed a draft response to Senator Grassley’s February 9 letter. Burke emailed:¹⁹³

¹⁹¹ Email from Lanny Breuer to Gary Grindler (Feb. 13, 2011) [DOJ-FF-06208].
¹⁹² Email from Gary Grindler to Eric Holder (Feb. 13, 2011) [DOJ-FF-06209].
¹⁹³ Email from Dennis Burke to Faith Burton and Ron Weich (Feb. 15, 2011) [DOJ-FF-05265–66].
On Wednesday, February 16, 2011, Senator Grassley wrote to Attorney General Holder. He noted that the briefers on February 10 "refused to answer specific questions about the facts and circumstances that led me to request the briefing." He also identified the key question of the investigation: "When asked whether ATF had encouraged any gun dealer to proceed with sales to known or suspected traffickers such as [the individual whose guns were found at the scene of Terry’s death], the briefers only said they did not have any ‘personal knowledge’ of that." Thus, he requested various documents from DOJ.

The letter prompted questions from Attorney General Holder, asking for further confirmation of the accuracy of the Department’s representations to Senator Grassley.

Weinstein merely contacted ATF and USAO officials in Arizona for information. As the subjects of the allegations, these officials had an interest in protecting themselves, rather than in uncovering facts that could undermine the integrity of their operation. Weinstein replied:

195 Id. at 1.
196 Id.
197 Email from Gary Grindler to Lanny Breuer, et al. (Feb. 16, 2011) [DOJ-FF-06212–13].
198 Email from Jason Weinstein to Gary Grindler, et al. (Feb. 16, 2011) [DOJ-FF-06212–13].
Grindler replied:

**From:** Grindler, Gary (OAG)  
**Sent:** Wednesday, February 16, 2011 1:17 PM  
**To:** Weinstein, Jason; Breuer, Lanny A.; Raman, Mythili  
**Subject:** RE: Sen Grassley allegations about ATF  

I would like more information including what is meant by “ATF was notified of the sales until after they had been completed.”

Fifteen minutes later, Weinstein emailed Breuer and Raman: “I just spoke to him – it was easier than email.”

Meanwhile, Grindler forwarded Weinstein’s emails to Attorney General Holder:

**From:** Grindler, Gary (OAG)  
**To:**  
**Sent:** 2/16/2011 1:33:51 PM  
**Subject:** FW. Sen Grassley allegations about ATF  

“I still need to give you more details on this. . . . When we have a moment, I can fill you in.”

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199 Email from Gary Grindler to Jason Weinstein, et al. (Feb. 16, 2011) [HOGR 007089–90].
200 Email from Jason Weinstein to Lanny Breuer and Mythili Raman (Feb. 16, 2011) [HOGR 007089–90].
201 Email from Gary Grindler to Eric Holder (Feb. 16, 2011) [DOI-FF-06212–13].
Holder responded:  

From: Attorney General
To: Grindler, Gary (OAG)
Sent: 2/16/2011 1:54:55 PM
Subject: RE: Sen Grassley allegations about ATF

“Ok- I’ll need this for the hearings”

FINDING: The Justice Department did not reach out in a meaningful way to the Terry family to provide support and answers. In fact, Department officials who were tasked with that outreach were hostile to the Terry family’s pleas for answers, and even mocked the Terry family. The Terry family was only provided information the Justice Department intended to make public.

As noted above, Senator Grassley’s February 9 letter included a plea from the mother of Brian Terry that “[w]e want to know who allowed the sale of that gun that murdered our son” and that “we want some answers.” DOJ, however, provided no response to Senator Grassley throughout the rest of February. Even following instructions from Attorney General Holder, no one from ATF or the USAO contacted the family to explain the connection between Operation Fast and Furious and the firearms recovered at the scene of Agent Terry’s murder.

On Wednesday, February 23, 2011, Burke forwarded a news clipping to his colleagues:

From: Burke, Dennis (USAAZ)
Sent: Wednesday, February 23, 2011 8:51 AM
To: Cunningham, Patrick (USAAZ); Jefferson, Timothy (USAAZ); Evans, John (USAAZ) 3; Scheel, Ann (USAAZ)
Subject: RE: CONFIDENTIAL: Follow-up with Terry Family

“Unbelievable.”

STEP MOTHER FEARS “COVER-UP” IN BORDER AGENT’S DEATH. In an “exclusive” interview with FOX News Channel (2/22, 12:26 p.m. EDT), Carolyn Terry, the stepmother of slain Border Patrol Agent Brian Terry, who was killed by suspected bandits in southern Arizona last December, said she fears the government is “covering up” the details surrounding her son’s death. In what it called “new developments,” FOX reported, “Number one, three of the four suspects arrested that night are innocent, they are being deported as just illegal immigrants. Two, the weapon used to kill agent Terry has been sourced not to Mexico but to a Phoenix gun store that was working with the federal government. Yet agents did nothing to stop the sale or transfer those guns to the cartel that killed Terry. And finally, the US Senate wants answers, including a 30-page document, that details the role of the ATF in agent Terry’s death.”

Scheel responded to Burke’s email.  

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202 Email from Eric Holder to Gary Grindler (Feb. 16, 2011) [DOJ-FF-06212–13].
203 Email from Dennis Burke to Patrick Cunningham, et al. (Feb. 23, 2011) [DOJ-FF-06835–37].
Email from Ann Scheel to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06835–37].

Email from John Evans to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06844–46].

Email from Patrick Cunningham to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06841–43].
Later, another official in the office emailed: \[207\]

From: Sherwood, Robert (USAAZ) <Contractor>
To: Burke, Dennis (USAAZ); Evans, John (USAAZ) 3; Cunningham, Patrick (USAAZ); Scheel, Ann (USAAZ)
Subject: RE: CONFIDENTIAL: Follow-up with Terry Family

“Fox News quoting disgruntled Terry Family members.”

Fox News quoting disgruntled Terry Family members. Reporter just flat out claims that murder weapon has been traced back to [ATF] which is wrong. Story ran locally, but was produced by Fox LA.

**FINDING:** The Justice Department’s internal investigation of Fast and Furious was deeply flawed. Despite instructions from Attorney General Holder to find “real answers,” Deputy Assistant Attorney General Jason Weinstein still took at face value the information provided by the U.S. Attorney’s Office in Arizona—the very officials who were the subjects of the investigation. Only five months after his review would Weinstein read the case reports for the first time and express doubts about his initial conclusions.

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\[207\] Email from Robert Sherwood to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06847].
That afternoon, DOJ learned about a segment that would air that night on the CBS Evening News.²⁰⁸ The story provided further details obtained from whistleblowers. In response, Grindler forwarded the release separately to Attorney General Holder and to press spokesman Matt Miller.²⁰⁹ Miller responded:²¹⁰

From: Miller, Matthew A (SMO)
To: Grindler, Gary (OAG)
Sent: 2/23/2011 4:59:05 PM
Subject: RE: ATF story on CBS - heads up if you haven't seen.

“I don't trust what ATF has on it.”

Yeah, not good. I've tasked Tracy with working with Weinstein to come up with a new q and a on this because I don't trust what ATF has on it.

Holder replied:²¹¹

From: Attorney General
To: Grindler, Gary (OAG); Cole, James (SMO); Wilkinson, Monty (OAG)
Subject: Re: ATF story on CBS - heads up if you haven't seen.

“We need answers on this. Not defensive bs - real answers.”

Ok. We need answers on this. Not defensive bs - real answers.

Despite Holder’s instruction to find “real answers,” DOJ press official Laura Sweeney emailed:²¹²

From: Sweeney, Laura (SMO)
To: Burke, Dennis (USAAZ); Thomasson, Scot L. (ATF); Burton, Faith (SMO); Weinstein, Jason (CRM); ATFP; McDermond, James E. (ATF); Schnaier, Tracy (SMO)
CC: Gaston, Molly (SMO); Weich, Ron (SMO)
Sent: 2/23/2011 7:00:07 PM
Subject: RE: Draft Response to the CBS story on ATF - for use if asked -

“The piece just finished - clearly not good at all, but didn't mention Grassley at all so probably don't need to mention him in a response to query on this story. It did specifically talk about Mr. Hall, so perhaps adding the line below. I do think ODAG will need to weigh in on any proposed response to query. Tracy is wheels down shortly so please hold off using any statements until she can weigh in. Scot - please let us know if you start to get questions.”

“[D]idn’t mention Grassley at all”

²⁰⁹ Email from Gary Grindler to Matthew Miller (Feb. 23, 2011) [DOJ-FF-06959]; email from Gary Grindler to Eric Holder (Feb. 23, 2011) [DOJ-FF-06959].
²¹⁰ Email from Matthew Miller to Gary Grindler (Feb. 23, 2011) [DOJ-FF-06959].
²¹¹ Email from Eric Holder to Gary Grindler, et al. (Feb. 23, 2011) [DOJ-FF-04271].
²¹² Email from Laura Sweeney to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06810–12].
ATF official Scot Thomasson added:213

We just watched the piece. It is about 5 minutes long and is very negative, alleging ATF improprieties in the Fast and Furious investigation and death of Agent Terry. The piece highlighted multiple unnamed ATF agents involved in the investigation who were allegedly warning managers of dangerous investigative practices (allowing straw purchases from seven FFLs in 2009).

We agree that it’s time to go on the offensive with strong statements about the nature of firearms trafficking.

After receiving Holder’s email, Grindler followed up with others, noting that the Attorney General would be testifying before Congress the next week:214

We again will need hard answers on this story given that the AG will be asked about this matter by Congress next week.

In response, Raman tasked Weinstein.215 Lisa Monaco asked Brad Smith to brief Wilkinson.216

On Thursday, February 24, 2011, Smith responded:217

I can give you a read-out tomorrow. I also asked ATF to put together a line-by-line analysis of the allegations in Grassley’s letter, which I will give you. Bottom line: ATF categorically denies ever allowing any weapons to enter Mexico illegally, and it repeatedly told us that it didn’t encourage dealers to make sales that made them “uncomfortable.” And, as I think you may have heard Billy mention at last week’s monthly ATF-DAG meeting, ballistics indicate that the firearm that killed Agent Terry wasn’t one of the alleged straw purchases.

213 Email from Patrick Cunningham to Dennis Burke, et al. (Feb. 23, 2011) [DOJ-FF-06822–24].
214 Email from Gary Grindler to Lisa Monaco, et al. (Feb. 23, 2011) [DOJ-FF-04268].
215 Email from Mythili Raman to Gary Grindler, et al. (Feb. 23, 2011) [DOJ-FF-04279].
216 Email from Lisa Monaco to Brad Smith (Feb. 23, 2011) [HOGR 007016–17].
217 Email from Brad Smith to Monty Wilkinson (Feb. 23, 2011) [HOGR 007016–17].
That day, Weinstein again turned to Phoenix ATF and U.S. Attorney’s Office to help provide answers for the Attorney General, emailing SAC Newell and U.S. Attorney Burke:

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From: Weinstein, Jason (CRM)
Sent: Thursday, February 24, 2011 11:08 AM
To: Newell, William D. (ATF); Burke, Dennis (USAAZ)
Cc: Sweeney, Laura (SMO); Moran, Molly (OAG); Burton, Faith (SMO); O’Neil, David (ODAG)
Subject: Conference call to discuss CBS News piece from last night
 Importance: High

http://www.cbsnews.com/video/watch?id=7357550n&tag=contentMain:contentBody

In case you haven’t seen this, here’s the link. It’s very specific, which makes it troubling and likely to get more traction. We need to help prep the AG for testimony next week, and he’s certain to be asked about this. Can we have a call today to talk about the specific allegations in the story and the purported support for them?
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Weinstein’s email led to a phone call with Emory Hurley, the main prosecutor on Operation Fast and Furious in the U.S. Attorney’s Office for the District of Arizona. On this phone call, Hurley provided answers to Weinstein’s questions about firearms sales that should have put Weinstein on alert that the U.S. Attorney’s Office may have knowingly allowed firearms sales to suspected traffickers. However, Weinstein did not realize the significance of the answer until five months later, in July 2011. Weinstein refused to provide information regarding this phone call in his interview with Committee staff. However, the DOJ OIG report states:

Weinstein told the OIG that in order to gather information relevant to Sen. Grassley’s allegations, he asked Hurley to focus on those transactions that ATF and the U.S. Attorney’s Office knew about prior to the purchase. Specifically, Weinstein stated that he asked Hurley whether there were any purchases for which it was known in advance through a wire conversation that there was probable cause to believe that the sale would be illegal. Weinstein stated that Hurley “did not know the answer off the top of his head,” and the email noted that the U.S. Attorney’s Office would be providing this information at a later time. Weinstein told us that he was surprised by this because “the calls that give you probable cause before the guy walks in the door are . . . one of the things you’re hoping and praying to get through the wire.” He added that “the significance of [Hurley’s] failure to know that didn’t register with me until later,” when Weinstein read the ROIs about prospective purchases in the case in July 2011.

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218 Email from Jason Weinstein to William Newell and Dennis Burke (Feb. 24, 2011) [DOJ-FF-07194].
219 DOJ OIG report at 366-67. The OEO memorandum for the May 21, 2010 wiretap application, which Weinstein signed off on, provided a specific example.

The following are excerpts from Weinstein’s email:

From: Weinstein, Jason (CRM)  
Sent: Saturday, February 26, 2011 10:09 PM  
To: Goldberg, Stuart (ODAG); Wilkinson, Monty (OAG); Moran, Molly (OAG)  
Cc: Breuer, Lanny A. (CRM); Raman, Mythili (CRM)  
Subject: AZ gun trafficking case

Stuart/Monty/Molly,

As you know, the DAG asked me to obtain more information about the manner in which the Arizona gun trafficking investigation known as “Fast and Furious” was put together.

* * *

As indicated above, this was an extraordinarily complex case, and I can give you only a higher-altitude view of it, based on the information provided by the USAO and ATF. But based on my conversation yesterday with the AUSA and Crim Chief, and based on prior conversations with Dennis Burke and with the ATF SAC, this investigation was conducted - and the decisions about when to seize guns were made - thoughtfully, carefully, and strategically.

I hope this is helpful.

Jason

On Wednesday, March 2, 2011, DOJ responded to Senator Grassley’s February 9 and February 16 letters. Rather than responding to the concerns Senator Grassley had raised, the letter noted that DOJ appreciated the opportunity to brief Committee staff regarding ATF’s efforts to interdict firearms, and indicated that the Attorney General had asked the Acting

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220 Email from Jason Weinstein to Stuart Goldberg, et al. (Feb. 26, 2011) [DOJ-FF-07408–13].  
221 Email from Monty Wilkinson to Eric Holder (Feb. 27, 2011) [DOJ-FF-07408–13]. The DOJ OIG report noted: “Weinstein’s summary did not indicate that he had authorized three of the wiretap applications referenced in his summary, or that he was familiar with the Fast and Furious investigation as a result of discussions he had with McMahon in April and May 2010.” DOJ OIG report at 366.

222 DOJ OIG report at 369.  
223 Email from Jason Weinstein to Stuart Goldberg, et al. (Feb. 26, 2011) [DOJ-FF-07408–13].  
Inspector General to “evaluate the concerns that have been raised about ATF investigative actions.”

2. Whistleblowers Go Public

**FINDING:** It was not until whistleblowers went public with details about Fast and Furious in early March 2011 that the Justice Department started to seriously consider the implications of the tragic operation. Still, the Department mainly focused on responding to the media and public relations fallout from those revelations.

On Thursday, March 3, 2011, Senator Grassley again wrote to DOJ, criticizing DOJ’s refusal to provide information and highlighting whistleblower documents that contradicted DOJ’s representations to Congress. After receiving this letter and after whistleblowers made public statements about gunwalking in Operation Fast and Furious, DOJ began to discuss the severity of the situation. Some DOJ officials recognized a need to examine more closely the facts, but some remained focused on saving face. It is clear from the emails that, as of March 2011, DOJ lacked clarity on whether ATF permitted gunwalking in Operation Fast and Furious. Moreover, emails show that ATF and DOJ did not share the same definition of gunwalking—in fact, it seems that the issue of how to define gunwalking arose for the first time on March 10, 2011.

Senator Grassley’s March 3, 2011 letter included documents obtained from whistleblowers and stated:

There are many instances where the Justice Department and its components choose to provide information about pending investigations to Congress. These examples are not always officially documented, but often occur when there are particularly egregious allegations of government misconduct or there is an extremely high level of public interest in an investigation. Getting to the truth of the ATF whistleblower allegations in this case is extremely important to the family of Brian Terry and should be important to all Americans. There is no reason to wait the unknown number of years it might take for all of the trials and all of the appeals to be exhausted. The time for truth is now. . . . [P]lease explain how the denials in the Justice Department’s February 4, 2011 letter to me can be squared with the evidence.

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225 *Id.*
226 Letter from Charles Grassley, Ranking Mem., S. Comm. on the Judiciary to Eric Holder, Att’y Gen., Dep’t of Justice (Mar. 3, 2011).
227 *Id.* at 4-5.
That evening, Smith emailed Schmaler, stating that ATF found a document that contradicted ATF’s prior statements that it “makes every effort to interdict weapons that have been purchased illegally and prevent their transportation to Mexico”: 228

From: Smith, Brad (ODAG)
Sent: Thursday, March 03, 2011 5:52 PM
To: Schmaler, Tracy (SMO)
Cc: Goldberg, Stuart (ODAG); Monaco, Lisa (ODAG)
Subject: ATF Story

Tracy,

I understand that you are already aware that CBS will be running a story this evening concerning ATF’s Project Gunrunner activities and allegations that it knowingly allowed firearms to enter Mexico. Stuart and I just chatted briefly with Ken Melson and Billy Hoover at ATF about the story, and we wanted to pass along a few points that came up in our conversation, just in case you weren’t aware of them.

* * *

Last night, ATF found a document indicating that, on at least one occasion, an ATF agent witnessed a suspected straw purchaser resell firearms, but for reasons that remain unclear (there is some speculation that the straw’s erratic driving may have played a role), broke off surveillance of the straw and did not take him into custody following the transaction. As described to us, this document appears contrary to statements from ATF last month indicating that its agents arrested suspects straws along the Southwest Border as soon as they had concrete evidence indicating the suspect straws were engaged in illegal firearms trafficking. Stuart and I have requested a copy of the document, and we will share it once we have it.

Goldberg forwarded the email to Cole, who replied: 229

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228 Email from Brad Smith to Tracy Schmaler (Mar. 3, 2011) [DOJ-FF-09102–03].

229 Email from James Cole to Stuart Goldberg (Mar. 3, 2011) [DOJ-FF-09102–03].
Later that evening, ATF Special Agent John Dodson appeared on CBS Evening News in an interview with investigative reporter Sharyl Attkisson. The segment stated:

Dodson’s job is to stop gun trafficking across the border. Instead, he says he was ordered to sit by and watch it happen. Investigators call the tactic letting guns “walk.” . . . Dodson’s bosses say that never happened. Now, he’s risking his job to go public. “I’m boots on the ground here in Phoenix, telling you we’ve been doing it every day since I’ve been here,” he said. “Here I am. Tell me I didn’t do the things I did. Tell me you didn’t order me to do the things I did. Tell me it didn’t happen. Now you have a name on it. You have a face to put with it. Here I am. Someone now, tell me it didn’t happen.”

The story concluded:

Dodson said he hopes that speaking out helps Terry’s family. They haven’t been told much of anything about his murder – or where the bullet came from. “First of all, I’d tell them that I’m sorry. Second of all, I’d tell that I’ve done everything that I can for them to get to the truth,” Dodson said. “After this, I don’t know what else I can do. But I hope they get it.”

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231 Id.
232 Id.
After the CBS story aired, the Center for Public Integrity published a lengthy, detailed account of information whistleblowers had provided about the operation. When it was forwarded to Attorney General Holder, he replied:

Grindler responded: “Not good.”

Sweeney sent the Center for Public Integrity story to Breuer and wrote:


234 Email from Eric Holder to Monty Wilkinson and Gary Grindler (Mar. 3, 2011) [DOJ-FF-08170–76].

235 Email from Gary Grindler to Monty Wilkinson and Eric Holder (Mar. 3, 2011) [DOJ-FF-08177–83].
Raman replied an hour later:

From: Raman, Mythili (CRM)
To: Breuer, Lanny A.; Raman, Mythili; Weinstein, Jason; Sweeney, Laura (SMO)
Sent: Thursday, March 03, 2011 07:43 PM
Subject: Re: Gunrunner story - you aren't referenced

I think this disgruntled agent fundamentally misunderstands what it means to have enough evidence to arrest a straw purchaser, and that seems to be at the heart of this. Dennis’s comments below are right on.

Jason M. Weinstein
Deputy Assistant Attorney General
Criminal Division
U.S. Department of Justice

Later, Weinstein emailed:

From: Weinstein, Jason
To: Breuer, Lanny A.; Raman, Mythili; Sweeney, Laura (SMO)
Sent: Thu Mar 03 21:37:36 2011
Subject: Fw: Final Gunrunner Answers

Brig Smith in the Office of the Deputy Attorney General emailed Stuart Goldberg:

From: Smith, Brad (ODAG)
To: Goldberg, Stuart (ODAG)
Sent: 3/3/2011 11:07:38 PM
Subject: Re: ATF Story

Sure thing. I also chatted with Tracy. She said she got the point about Lanny removed from some of the print stories.

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236 Email from Laura Sweeney to Lanny Breuer (Mar. 3, 2011) [DOJ-FF-08828–34].
237 Email from Mythili Raman to Lanny Breuer and Laura Sweeney (Mar. 3, 2011) [DOJ-FF-08828–34].
238 Email from Jason Weinstein to Lanny Breur, et al. (Mar. 3, 2011) [DOJ-FF-08090].
239 Email from Brad Smith to Stuart Goldberg (Mar. 3, 2011) [DOJ-FF-09108–09].
That same day, U.S. Ambassador to Mexico Carlos Pascual reached out to the Justice Department asking for a statement from DOJ to respond to fallout from the press.\textsuperscript{240}

Lanny, Bruce -- we're getting trounced in the press and it's going to get worse from several exchanges I've had, especially in parliament. We need help. Best thing would be a DOJ statement that we could circulate here. Anything you can do to help?

Officials from the State Department and ATF devised a plan for responding to the press coverage and, on Sunday, March 6, 2011, Breuer forwarded the plan to Deputy Attorney General James Cole:\textsuperscript{241}

John and I just spoke with Ken. We agreed to work on three things: a statement in Washington from DOJ affirming several key facts about the operation; Embassy will reissue in Mexico; we will come up with list of people in government to make calls to clarify certain aspects of press that are wrong and explain that there is a related ongoing case that precludes further commentary.

The faster we can move down this track the better. Ken said there is a Monday meeting with the DAG. I hope this can all get approved on Monday.

Meanwhile, that same day, Melson emailed Smith and several ATF officials:\textsuperscript{242}

\textsuperscript{240} Email from Carlos Pascual to William Newell, et al. (Mar. 5, 2011) [DOJ-FF-03634].
\textsuperscript{241} Email from James Cole to Lanny Breuer (Mar. 6, 2011) [DOJ-FF-03685].
\textsuperscript{242} Email from Kenneth Melson to Brad Smith, et al. (Mar. 6, 2011) [DOJ-FF-03672–73].
Smith responded.\textsuperscript{243}
On Monday, March 7, 2011, Sweeney emailed “question and answer” responses for a press conference where Breuer would be appearing alongside Attorney General Holder. 244

On Wednesday, March 9, 2011, Weinstein emailed Goldberg. 245

Weinstein sent a virtually identical email to Grindler the next day. 246

244 Email from Laura Sweeney to Jason Weinstein and Mythili Raman (Mar. 7, 2011) [DOJ-FF-11026–27].
245 Email from Jason Weinstein to Stuart Goldberg (Mar. 7, 2011) [HOGR 007221].
246 Email from Jason Weinstein to Gary Grindler (Mar. 8, 2011) [HOGR 007222]. In both emails, Weinstein failed to disclose that he had also become aware in 2010 of similar tactics in Operation Wide Receiver. The OIG report stated “Weinstein . . . told us that his knowledge of these incidents changed the way he viewed Operation Wide.
The same afternoon, Schmaler emailed senior DOJ leadership regarding a brief segment by CBS’s Sharyl Attkisson regarding the network’s continuing coverage of the issue:

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Schmaler also emailed Ambassador Pascual and others at the State Department to notify them that the story referenced court documents that contradicted DOJ’s position that ATF did not have knowledge of firearms crossing the border to Mexico:

248

Receiver . . . Weinstein stated that ‘once I discovered that Wide Receiver wasn’t aberrant, my view was we’ve got to tell Congress, especially to the extent that gun walking had occurred on our watch.”’ DOJ OIG report at 377-78. However, Weinstein said that he did not advocate telling Congress about it until June 2011. DOJ OIG report at 378. The DOJ OIG concluded: “We were not persuaded by Weinstein’s assertion that Operation Wide Receiver was properly viewed as an ‘aberration’ that had no relevance to the allegations.” DOJ OIG report at 412; for a detailed discussion, see pp. 411-14.


248 Email from Tracy Schmaler to Laura Sweeney and Alex Featherstone (Mar. 9, 2011) [DOJ-FF-03629-33].
On **Thursday, March 10, 2011**, Burke met in Michigan with various members of the Terry family.\(^{250}\) According to the family, not only did Burke deny that the firearms recovered at the scene of Agent Terry’s murder were connected to Operation Fast and Furious, “he told them that the weapons found at Agent Terry’s murder scene were sold out of a Texas shop, not an Arizona shop.”\(^{251}\)

At a hearing of the Senate Appropriations Committee the same day, Senator Kay Bailey Hutchison asked Attorney General Holder about Fast and Furious. Emails show that Attorney General Holder voiced misgivings about ATF Deputy Director Billy Hoover’s assurances that ATF did not allow firearms to walk.\(^{252}\)

[INTENTIONALLY BLANK]

\(^{249}\) Email from Tracy Schmaler to Dennis Burke and Jessica Smith (Mar. 9, 2011) [DOJ-FF-11187–89].

\(^{250}\) See email from Robert Heyer to Dennis Burke (Mar. 9, 2011) [DOJ-FF-11502–03].

\(^{251}\) DOJ OIG report at 343 fn. 259.

\(^{252}\) Email from Eric Holder to Monty Wilkinson, et al. (Mar. 10, 2011) [HOGR 007232–34].
Meanwhile, Melson attempted to obtain clarification from Lisa Monaco and Stuart Goldberg of the meaning of “letting guns walk”.253

The next day, on Friday, March 11, 2011, Cole confirmed the definition of gunwalking, indicating that he and Holder were in agreement as to the definition.254

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253 Email from Kenneth Melson to Stuart Goldberg and Lisa Monaco (Mar. 10, 2011) [DOJ-FF-11791–92].
254 Email from James Cole to Stuart Goldberg (Mar. 11, 2011) [DOJ-FF-11791–92].
On Sunday, March 13, 2011, Jesse Figueroa of the U.S. Attorney’s Office for the District of Arizona emailed others within the Arizona office regarding the family of Border Patrol Agent Brian Terry:\footnote{Email from Jesse Figueroa to Dennis Burke, et al. (Mar. 13, 2011) [DOI-FF-11776–77].}

We are making a mistake by attempting to reason with the stepmother and the brother. Lisa and I have been dealing with them since the start of this case. We told them when we met them that there was no dirty agent. Stepmon is irrational and I firmly believe she and the brother enjoy being in the limelight. Whatever they are told will not change their irrationality and will just cause them to contact the news. If they learned about our hope for a wire I have no doubt that would have been on the news also. We should deal only with the intelligent side of the family (e.g. Terry’s sister). The intelligent side of the family knows that step mom is nuts. When we last spoke to sister she made that very clear to us.

Stepmother and brother are building a defense for the killers and anytime we talk to them we are just giving them more ammo to support their ridiculous allegations.

Also, lost in this are the other victims in the case (the agents who were with Terry when he was killed). I think we need to reach out to them and tell them we know what they are hearing on hate TV is BS.

Burke urged that the discussion should be continued off-line.\footnote{Email from Dennis Burke to Jesse Figueroa, et al. (Mar. 13, 2011) [DOI-FF-11776–77].}

FINDING: When the possibility arose that the Mexican government would initiate its own investigation, an official in the Criminal Division proposed “disingenuously” relying on the Inspector General’s investigation to “shelve the Mexican inquiry.”

On Tuesday, March 15, 2011, Raman contacted Burke regarding “noises that they [the Mexican government] are opening a criminal investigation of ATF for Fast and Furious . . . .”\footnote{Email from Mythili Raman to Dennis Burke, et al. (Mar. 13, 2011) [DOI-FF-11776–77].}

When Burke asked how this would “interplay w the DAG-imposed IG review,” DOJ Criminal Division Office of International Affairs Director Molly Warlow advised.\footnote{Email from Molly Warlow to Dennis Burke and Mythili Raman (Mar. 15, 2011) [DOI-FF-12159-61].}
The same day, Burton forwarded a March 9 letter from House Judiciary Committee Republicans to Weinstein, Burke, and Gaston. The letter asked several questions about Operation Fast and Furious, including, “How many weapons have been allowed to pass to Mexico under the program known as ‘Fast and Furious’?” Burke responded.

Burton forwarded the email to Weich and wrote: “Let’s confer when you have a minute.”

On Wednesday, March 16, 2011, when a DOJ official circulated a draft response to the House Judiciary Committee letter, Hoover emailed Weinstein:

[INTENTIONALLY BLANK]

259 Email from Faith Burton to Jason Weinstein, et al. (Mar. 15, 2011) [DOJ-FF-12172].
261 Email from Dennis Burke to Faith Burton and Jason Weinstein (Mar. 15, 2011) [DOJ-FF-12172].
262 Email from Faith Burton to Ron Weich (Mar. 16, 2011) [DOJ-FF-12172].
263 Email from William Hoover to Jason Weinstein (Mar. 16, 2011) [DOJ-FF-12204–06].
Subsequently, an ATF official emailed the broader DOJ group.\(^{264}\)

\[\text{Email from [ATF employee] to Faith Burton and Ron Weich (Mar. 16, 2011) [DOJ-FF-12213–14].}\]

That night, Weinstein emailed:\(^{265}\)

\[\text{Email from Jason Weinstein to Mythili Raman and Matthew Axelrod (Mar. 16, 2011) [DOJ-FF-12826].}\]

The same day, House Oversight and Government Reform Committee Chairman Darrell Issa sent a letter to Melson asking for documents and information pertaining to Operation Fast...
and Furious. The next morning, on Thursday, March 17, 2011, Grindler forwarded the letter to Attorney General Holder and wrote:

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I remain concerned that we are not dealing with this situation as aggressively as we should. I think ODAG should assign someone to work on this (they probably have already done this) and get directly involved with ATF in looking at what is going on and what our response should be to the allegations. I just don't think we can wait on OIG to complete an investigation. I know that Jim spoke with the border USAs and then sent a follow-up email to them making your position on this clear, but I am not sure that is all we should be doing. You may want to say something to the AGAC today.

Gary
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Shortly thereafter, DOJ moved Matt Axelrod from the Criminal Division to ODAG to manage DOJ’s response to the congressional investigation.

On Saturday, March 19, 2011, U.S. Ambassador to Mexico Carlos Pascual resigned. CBS News cited diplomatic sources inside Mexico who said “from Mexico’s viewpoint, the ATF ‘gunwalking’ scandal was the final straw in a series of controversies.”

**FINDING:** As early as March 2011, Associate Deputy Attorney General Matt Axelrod discovered multiple examples of ATF failing to interdict firearms when probable cause existed to do so. When he raised this issue with the U.S. Attorney’s Office for the District of Arizona, they pointed to wiretap affidavits that included these facts, suggesting the Criminal Division at Main Justice sanctioned the strategy by approving the wiretap applications. While others at DOJ swiftly began reviewing the affidavits, no office at DOJ was willing to acknowledge its errors.

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267 Email from Gary Grindler to Eric Holder (Mar. 17, 2011) [HOGR 007068].
268 See DOJ OIG report at 371-372.
270 Id.
On the morning of Monday, March 21, 2011, the Deputy Attorney General’s office asked the Criminal Division for language related to the scope and techniques used in Fast and Furious.  Raman emailed within the Division:

From: Raman, Mythili
To: Lurie, Adam
Cc: Weinstein, Jason; Swartz, Bruce
Sent: Mon Mar 21 08:40:51 2011
Subject: RE: language for ODAG re: fast and furious

Guys: I am only okay with this if ATF essentially certifies to this (in particular the last sentence, which is the most definitive factual statement: “At no time did any agent participate in any transaction, or urge or assist any person in buying, selling, or transporting any weapon in the U.S. or across the border.”). I really, really don’t want CRM to be making representations for ATF on a case in which we had zero involvement. And, if any of this turns out to be wrong after further digging by ATF or OIG, I don’t want CRM to get blamed. I don’t mind sticking our neck out on our cases where we are the ones that are looking for the facts, but I don’t want us to do that for ATF in a matter where we are not involved.

(Why is CRM being used as a go-between ODAG and ATF on this? Jason, I know you’re out, but I think you’re in the best position to convey this message to ODAG.)

Weinstein subsequently sent the following:

-----Original Message-----
From: Weinstein, Jason (CRM)
Sent: Monday, March 21, 2011 9:17 AM
To: Johnston, Deborah A. (ODAG); Axelrod, Matthew (ODAG)
Cc: Raman, Mythili (CRM); Swartz, Bruce (CRM); Lurie, Adam (CRM); Warlow, Molly (CRM)
Subject: Fast and Furious

I understand that you all have asked Adam to come up with some language about the scope and techniques that were/were not used in F&F that can be included in a response to Lamac Smith and others, as well as in a preliminary response to Mexico.

As you know, I’ve already drafted a response to Smith that can also be used for other members; OIA has since revised that draft and should be circulating those revisions later today.

At the meeting on Thursday, there appeared to be some agreement that we should try to add some language to our congressional responses that captures, with appropriate disclaimers, the fact that to date ATF has discovered only a few (non-F&F) instances where agents intentionally let guns ‘walk.’

I’m not sure if that’s what gave rise to your request to Adam, or if you more generally wanted specific language about the F&F investigation, but either way, we’ve discussed this further within CRM and we think that the language that goes into the letter is more appropriately crafted by ATF, because ATF is the only entity that is in the position to know all those facts. Also, at this point, with Matt doing a deeper dive into F&F than I was in a position to do, Matt is probably in the best position to be, as an initial reviewer, writing ATF’s draft language. Although we are always more than happy to help in areas that are not strictly in “our lane,” this particular inquiry is fact-intensive, was not prosecuted by CRM, and was investigated by ATF — therefore, CRM is just not in a good place to be the one describing the facts. We’d be happy to look at any proposed language by ATF once it’s been drafted, just to ensure that OIA and others are kept in the loop wrt to communications to Mexican law enforcement, but I don’t think we should be the initial drafters re facts that are not within our knowledge.

Warlow followed up on Weinstein’s email: “Serious damage is being done to our law enforcement relationship with Mexico, and frankly on a bilateral political level as well, because of what I suspect are ill-founded allegations in Mexican political and media circles about F and

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271 Email from Jason Weinstein to Deborah Johnston, et al. (Mar. 21, 2011) [DOI-FF-17297–99].
272 Email from Mythili Raman to Jason Weinstein and Bruce Swartz (Mar. 21, 2011) [DOI-FF-17461–62].
273 Email from Jason Weinstein to Deborah Johnston (Mar. 21, 2011) [DOI-FF-17312–13]. The DOJ OIG report noted: “The e-mail message did not explicitly refer operation Wide Receiver. As we discuss later in this chapter, Breuer also failed to inform the Department’s leadership of his knowledge of Operation Wide Receiver until well after February 4.” DOJ OIG report at 349 fn. 268.
Yet she concluded the email by noting that she had been unable to get conclusive answers regarding the operation from others at DOJ:

“No one seems to be able to say . . . whether this was or wasn’t . . . a[n] [undercover] investigation”

are being used with such damaging effect in Mexico. The problem, however, seems to be two-fold. No one seems to be able to say with any authority whether this was or wasn’t such a UC investigation, and, at least as far as I am aware, the US has to date made no response to these allegations, although we do refer to the case being the subject of internal investigation/inquiry (which I suspect aggravates rather than mitigates the temperature of the rhetoric in Mexico).

Within the Criminal Division, Raman emailed:

----- Original Message -----  
From: Raman, Mythili  
To: Lurie, Adam; Weinstein, Jason; Warlow, Molly; Swartz, Bruce  
Sent: Mon Mar 21 10:00:36 2011  
Subject: FW: Fast and Furious  

CRM only: The sentence in our proposed addition that raised concerns for me was the sentence that said: “At no time did any agent participate in any transaction, or urge or assist any person in buying, selling, or transporting any weapon in the U.S. or across the border.” I just don’t know if CRM can say that (I certainly don’t have the info to say that.)

Weinstein responded:

----- Original Message -----  
From: Weinstein, Jason  
To: Raman, Mythili; Lurie, Adam; Warlow, Molly; Swartz, Bruce  
Sent: Mon Mar 21 10:10:33 2011  
Subject: Re: Fast and Furious  

Molly, trust me that we completely get the concerns - the problem is that the facts have been a bit of a moving target on this case and we don't want to say something that proves to be inaccurate. I believe the sentence in question to be accurate, but we are just not in the best position to say. And I also can’t think of anything other than a factual rebuttal that would address the concerns Molly raised.

(INTENTIONALLY BLANK)

274 Email from Molly Warlow to Jason Weinstein, et al. (Mar. 21, 2011) [DOJ-FF-17269-70].  
275 Email from Molly Warlow to Jason Weinstein, et al. (Mar. 21, 2011) [DOJ-FF-17269-70].  
276 Email from Mythili Raman to Adam Lurie, et al. (Mar. 21, 2011) [DOJ-FF-17297-99].  
277 Email from Jason Weinstein to Mythili Raman, et al. (Mar. 21, 2011) [DOJ-FF-17297-99].
That same night, when CBS Evening News aired another segment on the case, Burke emailed the text to several colleagues in the Arizona U.S. Attorney’s Office:

From: Burke, Dennis (USA AZ)
To: Cunningham, Patrick (USA AZ); Sherwood, Robert (USA AZ) [Contractor]; Hernandez, Rachel (USA AZ); Hurley, Emory (USA AZ); Morrissey, Mike (USA AZ); Scheel, Ann (USA AZ)
Sent: 3/21/2011 9:32:38 PM
Subject: CBS News

This is a really pathetic story.

On Tuesday, March 22, 2011, Burke emailed multiple officials at DOJ and ATF in response to a blog post from Representative Ted Poe:

From: Burke, Dennis (USA AZ)
Sent: Tuesday, March 22, 2011 6:13 AM
To: [email protected]; Burton, Faith (SMD); ‘Ron.Weich@SMD.USDJG.gov’; Moran, Molly (OAG) (SMD); Axelrod, Matthew (OAG) (SMD); Gaston, Molly (SMD); Weinstein, Jason (CM); Sullivan, Bill (JMD); McDermott, James E. (ATF); McElroy, Kenneth E. (ATF); Hoover, William J. (ATF); [email protected]; [email protected] (ATF); [email protected] (ATF); Samsack, Jeffrey P. (ATF)
Subject: Re: Rep. Poe's Hill blog.....

Pregnant with inaccuracies and overall disgusting. He should just show up at the defense table for our indicted gun traffickers. We will indict the Terry murderers and this Rep is creating all kinds of eventual issues for that case w this drool.

Late that night, President Obama was asked about Operation Fast and Furious by a Univision reporter. He responded: “There may be a situation here which a serious mistake was made and if that’s the case then we’ll find out and we’ll hold somebody accountable.” The next morning, on Wednesday, March 23, 2011, CBS News’ Sharyl Attkisson released a short three-paragraph story on the President’s statement. When the article was circulated in the Arizona U.S. Attorney’s Office, Burke responded:

[INTENTIONALLY BLANK]

279 Email from Dennis Burke to Patrick Cunningham (Mar. 21, 2011) [DOJ-FF-17816–17].
280 Email from Dennis Burke to Faith Burton, et al. (Mar. 22, 2011) [DOJ-FF-18234–36].
281 Sharyl Attkisson, _Obama on “gunwalking”: Serious mistake may have been made_, CBS NEWS, Mar. 23, 2011, _available at_ http://www.cbsnews.com/news/obama-on-gunwalking-serious-mistake-may-have-been-made.
282 _Id._
283 Email from Dennis Burke to Robert Sherwood, et al. (Mar. 23, 2011) [DOJ-FF-19423].
As of this point, Matt Axelrod had worked his way through a significant portion of the Department’s documents regarding the case.\(^{284}\) That night, he emailed Arizona U.S. Attorney’s Office Criminal Division Chief Patrick Cunningham regarding ATF “Reports of Investigation,” or ROIs.\(^{285}\)

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\(^{284}\) See email from Christopher Pellettiere to Stuart Lowrey, et al. (Mar. 21, 2011) [HOGR 007207].

\(^{285}\) Email from Matthew Axelrod to Patrick Cunningham (Mar. 23, 2011) [HOGR 007208–10].
The next day, on Thursday, March 24, 2011, Cunningham sent Axelrod a lengthy email which described the transfer of a firearm from the original purchaser to a “second person.”[286] The email began:[287]

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From: Cunningham, Patrick (USAAZ)
Sent: Thursday, March 24, 2011 3:32 PM
To: Axelrod, Matthew (ODAG)
Cc: Burke, Dennis (USAAZ); Scheel, Ann (USAAZ); Hernandez, Rachel (USAAZ); Morrissey, Mike (USAAZ)
Subject: FW: Final email for Matt ROIs and First Transfers

Matt:

I wanted to get you a quick response regarding the first transfers from a lawful purchaser to a second person and why prosecution and seizure of those weapons are so difficult. This email is not for any letter but for your review of the ROIs and if your view of the governing statutes is different, by all means give me a call to discuss. We are preparing answers to the six questions for you and reviewing each ROI you sent us. We will call you to arrange some meeting times to discuss the ROIs on your schedule.
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Later that night, Axelrod responded:[288]

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To: Cunningham, Patrick (USAAZ)
Cc: Burke, Dennis (USAAZ); Hernandez, Rachel (USAAZ); Morrissey, Mike (USAAZ)
From: Axelrod, Matthew (ODAG)
Sent: Thur 3/24/2011 7:44:31 PM
Subject: RE: Final email for Matt ROIs and First Transfers

Thanks, Pat. I really appreciate all the help in sorting this out.

“On the legal analysis, I guess I do have a slightly different take.”

On the legal analysis, I guess I do have a slightly different take. Maybe we can talk this through sometime later today?
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Meanwhile, Cunningham circulated to colleagues in the Arizona U.S. Attorney’s Office the responses he intended to send to six questions from Axelrod:[289]

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[286] Email from Patrick Cunningham to Matthew Axelrod (Mar. 24, 2011) [HOGR 007208-10].
[287] Id.
[288] Email from Matthew Axelrod to Patrick Cunningham (Mar. 24, 2011) [HOGR 007208-10].
[289] Email from Patrick Cunningham to Dennis Burke, et al. (Mar. 24, 2011) [DOJ-FF-18937-42].
On Friday, March 25, 2011, Cunningham emailed the responses to Axelrod:

Axelrod flagged the wiretap issue for Raman at the same time DOJ officials had become aware CBS Evening News planned to air a story on an additional whistleblower, ATF Attaché to Mexico Darren Gil. The segment that aired that evening on CBS Evening News stated:

In an exclusive interview with CBS News, the lead ATF official in Mexico at the time Darren Gil says somebody in the Justice Department did know about the case. Gil says his supervisor at ATF’s Washington D.C. headquarters told him point-blank the operation was approved even higher than ATF Director Kenneth Melson.

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290 Id.
291 Email from Patrick Cunningham to Matthew Axelrod (Mar. 25, 2011) [DOJ-FF-19013–18].
The story also discussed a meeting in Mexico City between Breuer and Carlos Pascual, the U.S. Ambassador to Mexico, as well as a March 4, 2011 request from Senator Grassley to the State Department for any records related to the visit.  

Shortly after Cunningham’s email, Raman emailed Sweeney:  

-----Original Message-----
From: Raman, Mythili
Sent: Friday, March 25, 2011 01:35 PM Eastern Standard Time
To: Sweeney, Laura (SMD)
Cc: Weinstein, Jason; Swartz, Bruce; Blanco, Kenneth; Wroblewski, Jonathan
Subject: possible language to use to respond to CBS article

Matt Axelrod indicated that DAG’s office wants to clear any language before it’s used. Here’s my crack at it (I’ve tried to craft it remembering, of course, that the Criminal Division does sign off on wiretaps etc, but not on the operation or strategy):

“[T]he Criminal Division does sign off on wiretaps”

“AAG Lanny Breuer did not authorize the ATF “Fast and Furious” investigation. As the Assistant Attorney General of the Criminal Division, AAG Breuer does not have any supervisory authority over the ATF and does not authorize ATF operations or investigations.”

Soon thereafter, Raman requested an urgent review of the wiretap affidavits:  

From: Raman, Mythili
Sent: Friday, March 25, 2011 1:43 PM
To: Weinstein, Jason; O'Brien, Paul
Cc: Sweeney, Michelle Guida; Rosen, Paul
Subject: RE: Fast n Furious Stats.xlsx -- URGENT

Paul O'Brien –

Urgent request – I just tried to call you. Can you please call me? There seems to be a suggestion in a draft response from the USAO to a Congressional letter that the wiretap affidavits in these investigations would have talked about “problems” conducting surveillance (I assume in the necessity section, which would be expected). But, the USAO’s suggestion seems to be that the Criminal Division would have therefore divined that there is a problem with guns walking. I haven’t seen the USAO’s actual language, but have just heard about it. I really need someone to look at the affidavits asap to see what they say. Perhaps Paul Rosen (who I’ve cc’d here) can help, but we’d need the actual affidavits. Would you have them still?

Paul O’Brien, the Director of the Office of Enforcement Operations (the office in the Criminal Division which does the initial review of wiretap applications), responded: “We are pulling the files.” By that night, a Criminal Division official was reviewing them.

Meanwhile, Sweeney responded to the coming CBS News story:

294 Email from Mythili Raman to Laura Sweeney (Mar. 25, 2011)
295 Email from Mythili Raman to Jason Weinstein and Paul O’Brien (Mar. 25, 2011) [DOJ-FF-12835–36].
296 Email from Paul O’Brien to Mythili Raman and Jason Weinstein (Mar. 25, 2011) [DOJ-FF-12833–34].
297 Email from Adam Lurie to Mythili Raman, et al. (Mar. 25, 2011) [DOJ-FF-12833–34].
298 Email from Laura Sweeney to Mythili Raman (Mar. 25, 2011) [DOJ-FF-19811].
Deputy Assistant Attorney General Kenneth Blanco, who reviewed the March 10 and July 1 Fast and Furious wiretap applications in 2010, later responded to Raman’s initial email:

-----Original Message-----
From: Blanco, Kenneth (CRM)
Sent: Friday, March 25, 2011 3:42 PM
To: Raman, Mythili (CRM); Sweeney, Laura (SMO)
Cc: Weinstein, Jason (CRM); Swartz, Bruce (CRM); Wroblewski, Jonathan (CRM)
Subject: RE: possible language to use to respond to CBS article

We need to make sure they are not part of an AGEO, SARC, or Group One which the CRM does sign off on. These could be understood as authorizing an ATF investigation.

Sweeney replied:

-----Original Message-----
From: Sweeney, Laura (SMO)
To: Blanco, Kenneth; Raman, Mythili
Cc: Weinstein, Jason; Swartz, Bruce; Wroblewski, Jonathan
Sent: 3/25/2011 7:45:00 PM
Subject: RE: possible language to use to respond to CBS article

Right now, we're going to stand down on doing a response but will continue to monitor the situation closely.

FINDING: Instead of reconsidering its position when a second ATF whistleblower went public with details about Fast and Furious, Justice Department officials circulated negative information about the whistleblower.

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299 Email from Kenneth Blanco to Mythili Raman and Laura Sweeney (Mar. 25, 2011) [DOJ-FF-19627].
300 Email from Laura Sweeney to Kenneth Blanco to Mythili Raman (Mar. 25, 2011) [DOJ-FF-19627].
Meanwhile, State Department officials in the U.S. Embassy in Mexico discussed Mexican news source *El Universal* covering the allegations in the CBS News story.\(^{301}\)

Email from Alex Featherstone to Carlos Pascual, et al. (Mar. 25, 2011) [DOJ-FF-19679–82].

Feeley forwarded the chain to Breuer.\(^{302}\)

Email from John Feeley to Lanny Breuer and Bruce Swartz (Mar. 25, 2011) [DOJ-FF-19683–85].

Breuer emailed back to Feeley, “Sure, [i]t’s such fiction.” Feeley replied:\(^{303}\)

Email from Lanny Breuer to John Feeley (Mar. 26, 2011) [DOJ-FF-19679–82].

The next morning, on Saturday, March 26, 2011, Sweeney responded to the email chain.\(^{305}\)

Email from Laura Sweeney to Lanny Breuer, et al. (Mar. 26, 2011) [DOJ-FF-19683–85].

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\(^{301}\) Email from Alex Featherstone to Carlos Pascual, et al. (Mar. 25, 2011) [DOJ-FF-19679–82].

\(^{302}\) Email from John Feeley to Lanny Breuer and Bruce Swartz (Mar. 25, 2011) [DOJ-FF-19683–85].

\(^{303}\) Email from Lanny Breuer to John Feeley (Mar. 26, 2011) [DOJ-FF-19679–82].

\(^{304}\) Email from John Feeley to Lanny Breuer (Mar. 26, 2011) [DOJ-FF-19679–82].

\(^{305}\) Email from Laura Sweeney to Lanny Breuer, et al. (Mar. 26, 2011) [DOJ-FF-19683–85].

From: Weich, Ron (SMO)
Sent: Monday, March 28, 2011 9:51 AM
To: Axelrod, Matthew (ODAG); Burton, Faith (SMO)
Cc: Gaston, Molly (SMO)
Subject: RE: Fast and Furious

I’d be available around 3. Faith or Molly (cc’d) can say better, but I believe we have been waiting for ODAG to react to the latest draft of the reply that tries to “tell our story” as discussed in the meeting you convened with Dennis Burke and others some days ago.

On Tuesday, March 29, 2011, Molly Warlow of DOJ’s Criminal Division emailed Axelrod in response to edits to a State Department statement regarding Fast and Furious:307

“The next morning Warlow followed up:308

From: Warlow, Molly
To: Axelrod, Matthew (ODAG) (SMO)
CC: Weinstein, Jason; Swartz, Bruce; Raman, Mythili; Lurie, Adam; Pope, Amy; McMillen, Jerold;
Sent: 3/30/2011 9:50:32 AM
Subject: RE: Possible statement/language to rebut possible mischaracterizations in Mexico of Operation Fast and Furious

Thanks, Matt. I understand too, that the “letting the guns walk” issue is the most difficult, and the most ill-defined conceptually.

“[T]he ‘letting the guns walk’ issue is the most difficult”

306 Email from Ron Weich to Matthew Axelrod and Faith Burton (Mar. 28, 2011) [DOJ-FF-04250].
307 Email from Molly Warlow to Matthew Axelrod (Mar. 29, 2011) [DOJ-FF-20107-08].
308 Email from Molly Warlow to Matthew Axelrod (Mar. 30, 2011) [DOJ-FF-20107-08].
VI. Congressional Subpoena for ATF

1. Deadline for Documents

**FINDING:** ATF Acting Director Kenneth Melson notified Main Justice officials that details in the wiretap applications approved by DOJ’s Criminal Division undermined the Department’s representations to Congress. However, the revelation took a back seat to DOJ’s maneuvering to avoid a congressional subpoena and frame public opinion and press coverage regarding the subpoena.

The deadline to respond to the document request in Chairman Issa’s March 16, 2011 letter was five o’clock p.m. on Wednesday, March 30, 2011. That afternoon, Paul Colborn emailed.\(^{309}\)

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From: Colborn, Paul P (SMO)
Sent: Wednesday, March 30, 2011 2:20 PM
To: Weiner, Robert (ODAG)
Subject: Issa subpoena threat re Gunrunner

FYI, OLA has just received a phone call from Issa’s staff threatening to issue a subpoena tomorrow if the documents requested in the attached are not received by today’s request deadline.
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The email was forwarded up the chain to Attorney General Holder and other senior DOJ officials.\(^{310}\)

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That afternoon, Burton emailed: \(^{311}\)
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From: Burton, Faith (SMO)
To: Weich, Ron (SMO)
CC: Gaston, Molly (SMO)
Sent: 3/30/2011 2:52:25 PM
Subject: RE: Now am going into Verrilli hearing,

Rcn, in Molly’s conversation with Issa staff today about their request re Fast & Furious, she was advised that they’ll issue a subpoena tomorrow if we don’t produce the docs (virtually all re pending investigation) by tomorrow. We’ve advised Matt Axelrod and Paul Colborn; we’re working on a response to Issa’s letter now and plan to call them to make our best efforts to persuade them not to do this if possible. Please let us know when you return.
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Later that evening, Hoover emailed regarding a request from Matt Axelrod: \(^{312}\)

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\(^{309}\) Email from Paul Colborn to Robert Weiner (Mar. 30, 2011) [DOJ-FF-21205].

\(^{310}\) Email from Monty Wilkinson to Eric Holder, et al. (Mar. 30, 2011) [DOJ-FF-21205].

\(^{311}\) Email from Faith Burton to Ron Weich (Mar. 30, 2011) [DOJ-FF-21137].

\(^{312}\) Email from [ATF employee] to William Hoover, et al. (Mar. 30, 2011) [DOJ-FF-21166–68].
Axelrod also emailed a group of individuals, including Melson, regarding setting up a meeting the next day.\textsuperscript{313}

\textbf{From:} Axelrod, Matthew (ODAG)  
\textbf{Sent:} Wednesday, March 30, 2011 8:20 PM  
\textbf{To:} Cunningham, Patrick (USAAZ); [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]; [ATF]  
\textbf{Subject:} Response to Congressman Issa letter

All,

I think we need to meet tomorrow from 2:00 to 3:00 EST to discuss the Department’s response to Congressman Issa’s letter dated March 16, 2011. As I mentioned to some of you on the phone, we need to figure out what information/documents we have that are responsive to the request and are at the same time not related to the ongoing criminal investigation. I’m hopeful that we can get a preliminary readout from the USAO and ATF on that tomorrow during the meeting. I’ll have my assistant set up a call-in # for the folks in Arizona and will get a conference room here for everyone else. Thanks.

That night, Melson decided to read some of the wiretap applications for himself. He discovered that some of the wiretap applications that U.S. Attorneys approved included affidavits suggesting there was probable cause to believe that straw purchasers were taking firearms across the border. He later told the Committees in a transcribed interview:

\begin{quote}
[While
d
ing
to
one
of
my
divisions
dots, and I think it may have been on March 30th, I was reading through the some of the wiretap applications on the plane. In fact, I think I was the first, other than a couple of agents who
\end{quote}

\begin{table}[h]
\centering
\begin{tabular}{|l|}
\hline
1) What do we have that is responsive?  
2) How much of the information is related to Fast and Furious and thus cannot be turned over?  
3) How much can we turn over?  
4) Our draft responses to each of the 8 issues below
\hline
\end{tabular}
\end{table}

\textsuperscript{313} Email Matthew Axelrod to Patrick Cunningham, et al. (Mar. 30, 2011) [DOJ-FF-21083–84].
reviewed all of the ROIs and everything, but missed the smoking guns.

I decided to have confidence that we’ve looked at everything, that I would read them all. So sitting on the plane, reading the wiretap affidavit and one of the wiretap affidavits – in fact, I think more than one, there was a statement in there prepared by the agents – the AUSA and reviewed by the Criminal Division that suggested there was probable cause to believe that straw purchasers were taking guns across the border.

Because they set out in the affidavit the various – the various border crossings of the straw purchasers. These were not observed border crossings. ATF did not know they were crossing the border ahead of time. These were from CBP’s, the Custom and Border Protection database. We could go back and see when people go and come north because there is no southbound transactional record.

But it was apparent to me that they were suggesting that there was probable cause to believe that this information – that these straw purchasers were taking guns across the border. So while on the plane, I drafted an e-mail to our people, and said, you know, you better back off, you better back off this statement, because – the statement in this letter, this February 4th letter to Senator Grassley, because I don’t believe we can say that in light of the information that our agent was swearing to before a federal district court judge to get the wiretap.\(^\text{314}\)

Melson’s first email regarding the Title III—or “T III”—wiretap affidavit went to other officials at ATF:\(^\text{315}\)

\begin{quote}
From: Melson, Kenneth E.
To: Pelletiere, Christopher A.; Hoover, William J.; Sarnacki, Jeffrey P.; Rasnake, Gregory R.; Thomasson, Scot L.
Sent: 3/30/2011 10:01:39 PM
Subject: Hold the presses

I have not yet come across the ROI concerning time we knew Acosta was deep into it. Between September 2009 and June 2010 Acosta is said to have spent one million dollars on guns, i assume most of it before May 29. During the stop, a 7.62 drum magazine and rounds were found and 9 phones.

He was released to go into Mexico and we did not make contact with him thereafter. Is this what Grassley was referring to in his letter? Why wouldn’t CBP have arrested him unless we told them not to? Did the drum and ammo go across the Border? We also have to change the statement Matt is working on for Mexico, and the statement in the first Grassley response that was actually sent. On pages 11 and 12 of the same affidavit, again in the same paragraph, the interceptors, of course, are many of our straw purchasers. Ken
\end{quote}

\(^{314}\) Melson Transcript at 36-37.

\(^{315}\) Email from Kenneth Melson to Christopher Pelletiere, et al. (Mar. 30, 2011) [HOGR 007212].
It was followed by a succession of other emails.  

Email from Kenneth Melson to William Hoover, et al. (Mar. 30, 2011) [DOJ-FF-21164]; email from Kenneth Melson to William Hoover (Mar. 30, 2011) [DOJ-FF-21161].

Email from Kenneth Melson to Matthew Axelrod (Mar. 30, 2011) [DOJ-FF-02897]; email from Kenneth Melson to Matthew Axelrod (Mar. 30, 2011) [DOJ-FF-02894].

Melson then sent Axelrod two emails regarding the affidavits:

"More"

"It gets worse!"

Matt: you need to read the last T III affidavit, still under seal. Changes some things. I will continue reading while on the plane. Ken

More particularly paragraphs 17 and 24 among others of the 7/2 affidavit. Ken

[INTENTIONALLY BLANK]
Acting ATF Chief of Staff Chris Pellettiere responded:

But our statement about the straws not taking the guns over the border may not be correct.

As his flight went late into the night, Melson again emailed:

Melson sent one final email that night:

"[O]ur statement about the straws not taking the guns over the border may not be correct."

"Hold the presses"

"[T]here was a . . . briefing where crim div atty apparently described guns as fungible."

Email from Christopher Pellettiere to Kenneth Melson, et al. (Mar. 30, 2011) [HOGR 007216–17]; email from Christopher Pellettiere to Kenneth Melson (Mar. 31, 2011) [HOGR 007216–17]. Ultimately, the April 4, 2011, response to House Judiciary Committee members provided only vague reassurances and did not provide the information requested. Rather than citing the fact that the interdiction numbers “square[d] poorly” with the number that were not seized, DOJ invoked other grounds for withholding the information: “Unfortunately, at this time, we are not in a position to answer your questions in greater detail. The Department has a long standing policy against the disclosure of non-public information about ongoing criminal investigations.” Letter from Ronald Weich, Asst. Att’y Gen., Dept’ of Justice to Randy J. Forbes, H. Comm. on the Judiciary (April 4, 2011), available at http://forbes.house.gov/uploadedfiles/response_from_doj.pdf, at 2.

Email from Kenneth Melson to Matthew Axelrod, et al. (Mar. 31, 2011) [DOJ-FF-02896].

Email from Kenneth Melson to Matthew Axelrod (Mar. 31, 2011) [DOJ-FF-02895].
DOJ has produced no further communications indicating what Axelrod did with these emails. However, Burke was on the same flight as Melson, and Melson said he told Burke of his concerns during a layover in Phoenix.

The next day, Thursday, March 31, 2011, Axelrod convened his meeting to discuss the response to Chairman Issa’s letter. After the meeting, Faith Burton and Molly Gaston advised Oversight and Government Reform Committee staff the documents requested by Chairman Issa would not be forthcoming that week. Subsequently, Committee staff indicated to Weich that a subpoena was on its way, information Weich passed on to several DOJ officials. Shortly thereafter, Issa signed a subpoena for ATF Director Kenneth Melson.

In response to an email about the impending subpoena, Wilkinson wrote:

```
From: Wilkinson, Monty (OAG)
To: Richardson, Margaret (SMO); Grindler, Gary (OAG); Moran, Molly (OAG)
Sent: 3/31/2011 6:24:11 PM
Subject: RE: likely Issa subpoena re: Fast + Furious --
Attachments: Issa 3-16-11 Incoming.pdf

Right. I just got off the phone with Matt Axelrod on this. Let’s talk.
```

Shortly thereafter, he followed up with the same group:

```
From: Wilkinson, Monty (OAG)
To: Richardson, Margaret (SMO); Grindler, Gary (OAG); Moran, Molly (OAG)
Sent: 3/31/2011 6:38:13 PM
Subject: RE: likely Issa subpoena re: Fast + Furious --
```

“I discussed with the AG.” I discussed with the AG. Will fill you in tomorrow.

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321 However, Axelrod told the OIG “his review of these materials raised additional questions about whether ATF had interdicted weapons where it had probable cause to do so.” DOJ OIG report at 373. Further, “Cole stated that Axelrod identified ‘a number of incidences where surveillance broke off.’ Our review indicates that Axelrod was particularly concerned with incidents in which ATF agents conducted surveillance of firearms purchases and the subsequent transfer of the firearms to third parties without seizing or interdicting the firearms.” Id. at 374.

322 Id. at 375.

323 See email from Matthew Axelrod to Patrick Cunningham, et al. (Mar. 30, 2011) [DOJ-FF-21083-84].


325 Email from Monty Wilkinson to Margaret Richardson, et al. (Mar. 31, 2011) [DOJ-FF-21229].

326 Email from Monty Wilkinson to Margaret Richardson, et al. (Mar. 31, 2011) [DOJ-FF-21228].
On a different thread, Lisa Monaco asked: “What’s the status of the response to Issa that had been discussed to try to buy time?”

Faith Burton recounted to her colleagues:

| From: Burton, Faith (SMO) |
| Sent: Thursday, March 31, 2011 06:46 PM |
| To: Monaco, Lisa (ODAG); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfield, Helaine (SMO); Richardson, Margaret (SMO); Miller, Matthew A (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG) |
| Subject: RE: likely Issa subpoena re: Fast + Furious |

We met for about 2 hours today with ATF, USAO by phone. Rob and Paul in a meeting that Matt convened and made good progress in identifying a) materials we could likely produce in fairly short order; b) information we can add to our letter that would be responsive to items in his letter; and 3) requested information and docs that go to the heart of the criminal investigations (F & F plus Terry shooting).

Molly and I then spoke at length with Issa staff after that (and per agreement in our meeting), explained that we expected we can send a written response to their letter with documents within a week, noting that the requests for documents relating to the pending criminal investigations will be very difficult. Basically, I said that while it’s unlikely we’d be in a position to give them everything they requested, we would give them everything that we could and would work with them to find ways to accommodate their information needs if at all possible. The conversation went well, ended on a positive note and they did not bring up a subpoena at all.

DOJ Public Affairs Director Matthew Miller replied:

| From: Miller, Matthew A (SMO) |
| Sent: Thursday, March 31, 2011 6:53 PM |
| To: Burton, Faith (SMO); Monaco, Lisa (ODAG); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfield, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG) |
| Subject: Re: likely Issa subpoena re: Fast + Furious |

Should we get a letter ready to send immediately tomorrow after he announces them saying:

We are surprised and disappointed to receive this subpoena. We were having productive conversations with your staff and as you are aware, had promised to provide most of the documents by next week before you cut off negotiations and instead issued this subpoena. We’ll continue to work productively with the committee in a way that does not compromise our ongoing criminal investigation.

I think we need to be ready to respond immediately to show we were acting in good faith here and he is not.

Burton added in response:

| From: Burton, Faith (SMO) |
| Sent: Thursday, March 31, 2011 07:00 PM |
| To: Miller, Matthew A (SMO); Monaco, Lisa (ODAG); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfield, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG) |
| Subject: RE: likely Issa subpoena re: Fast + Furious |

Pls note – we did not promise to provide most of the docs.

“[W]e did not promise to provide most of the docs.”

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327 Email from Lisa Monaco to Ron Weich, et al. (Mar. 31, 2011) [DOJ-FF-21261–63].
328 Email from Faith Burton to Lisa Monaco, et al. (Mar. 31, 2011) [DOJ-FF-21261–63].
329 Email from Matthew Miller to Faith Burton, et al. (Mar. 31, 2011) [DOJ-FF-21261–63].
330 Email from Faith Burton to Matthew Miller, et al. (Mar. 31, 2011) [DOJ-FF-21335–37].
DOJ officials were divided on whether to respond through a press statement or a letter. Burton wrote:\footnote{Email from Faith Burton to Matthew Miller, et al. (Mar. 31, 2011) [DOJ-FF-21261–63].}

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From: Burton, Faith (SMO)
Sent: Thursday, March 31, 2011 07:12 PM
To: Miller, Matthew A (SMO); Monaco, Lisa (ODAG); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfeld, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG)
Subject: RE: likely Issa subpoena re: Fast + Furious --

Seems like it would be preferable to await the subpoena and send our response as planned, with docs, early next week. Understand your interest in being in a position to respond to any press inquiries you may receive on a Friday afternoon about this, but we can work with you on a statement along the lines you suggest below. We just need it to be precisely consistent with our statements to Issa staff today. Our letter can reiterate our disappointment, but to be fair, staff have given us a heads up -- so we aren't going to be surprised and they clearly want to work with us -- they've just got a chairman who wants to issue a subpoena. We really can't quantify the docs yet because we haven't reviewed them, hopefully we have more info soon, but our instincts are to stay a calm course now.
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Miller emailed Weich and Richardson:\footnote{Email from Mathew Miller to Ron Weich and Margaret Richardson (Mar. 31, 2011) [DOJ-FF-21261–63].}

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From: Miller, Matthew A (SMO)
To: Weich, Ron (SMO); Richardson, Margaret (SMO)
Sent: 3/31/2011 7:17:55 PM
Subject: Fw: likely Issa subpoena re: Fast + Furious --

"[O]therwise this will be portrayed as us stonewalling." What do you think? I understand the need to stay calm, as she says, but a subpoena is about as serious an escalation as you can get on his part. It will be treated as a declaration of war by the press, and I think we need to show clearly that he is out of line, not us, otherwise this will be portrayed as us stonewalling. A letter would just be more effective than a statement I think, and I don't see the downside of sending it. We can send a full letter next week, but this is about managing press tomorrow.
```

He also made the case to the wider group:\footnote{Email from Matthew Miller to Faith Burton, et al. (Mar. 31, 2011) [DOJ-FF-21335–37].}

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From: Miller, Matthew A (SMO)
Sent: Thursday, March 31, 2011 7:21 PM
To: Burton, Faith (SMO); Monaco, Lisa (ODAG); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfeld, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG)
Subject: Re: likely Issa subpoena re: Fast + Furious --

What's the harm in sending a letter along these lines tomorrow? It would be more effective with the press than a statement would be, and are we really going to aggrieve the committee more than they already are? They're sending us a subpoena already.
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[INTENTIONALLY BLANK]
As the discussion about how to respond continued, Miller proceeded to press for a letter.\footnote{Email from Matthew Miller to Lisa Monaco, et al. (Mar. 31, 2011) [DOJ-FF-21335–37].}

From: Miller, Matthew A (SMO)  
Sent: Thursday, March 31, 2011 7:44 PM  
To: Monaco, Lisa (ODAG); Burton, Faith (SMO); Weich, Ron (SMO); Colborn, Paul P (SMO); Greenfeld, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG)  
Subject: Re: likely Issa subpoena re: Fast + Furious --

A statement is a good backup, but a letter would be more productive with the press -- they will see it as directly engaging with Issa versus indirectly with them. If there are risks to a letter that outweigh the benefit gained in the press, then we should weigh those against the upside and make a judgment call. But if there is no appreciable downside (and given that he is already sending us a subpoena I don’t know what it would be), then I don’t see why we wouldn’t do the short letter. It’s essentially a press statement in letter form to get more bang.

“\textit{It’s essentially a press statement in letter form to get more bang.}”

Miller subsequently offered to draft the letter,\footnote{Email from Matthew Miller to Faith Burton, et al. (Mar. 31, 2011) [DOJ-FF-21335–37].} at which point Burton emailed Weich:\footnote{Email from Faith Burton to Ron Weich (Mar. 31, 2011) [DOJ-FF-21423–25].}

From: Burton, Faith (SMO)  
To: Weich, Ron (SMO)  
Sent: 3/31/2011 8:02:46 PM  
Subject: FW: likely Issa subpoena re: Fast + Furious --

Ron, in my view, this is not OK for lots of reasons, but if you agree, it will be important for you to state that here. We can't be driven in responding to Chairman or other Members of Congress by public affairs equities, as important as they are. We can help OPA prepare a response to press inquiries tomorrow, but we shouldn’t send a letter to Issa for that purpose.

\textbf{2. Response to Subpoena}

\textbf{FINDING:} Paul Colborn, an official in the Justice Department’s Office of Legal Counsel, played a significant role in obstructing Congress’s oversight. Colborn advised against providing information to Senator Grassley and strategized to withhold information from Chairman Issa.

Later that night, after the subpoena for Melson was served by email, Paul Colborn wrote that he favored responding by letter:\footnote{Email from Paul Colborn to Ron Weich, et al. (Mar. 31, 2011) [DOJ-FF-21309–11].}

From: Colborn, Paul P (SMO)  
To: Weich, Ron (SMO); Miller, Matthew A (SMO); Burton, Faith (SMO); Monaco, Lisa (ODAG); Greenfeld, Helaine (SMO); Richardson, Margaret (SMO); Weiner, Robert (ODAG); Goldberg, Stuart (ODAG); Krass, Caroline D. (SMO); Bies, John  
Sent: 3/31/2011 11:32:36 PM  
Subject: Re: likely Issa subpoena re: Fast + Furious --

Agree we should discuss in the morning, but now that the subpoena has been served, I lean towards sending a letter.
However, on **Friday, April 1, 2011**, when Miller’s draft was circulated, Colborn wrote to Weich and others:  

> To respond to the subpoena, DOJ officials strategized about how to produce as few documents as possible to Chairman Issa without angering the Committee or demonstrating the necessity of the subpoena. DOJ officials discussed coordination with Democrat House and Senate offices to obtain information about Issa’s plans and to help DOJ portray the investigation as partisan. 

> On **Friday, April 1, 2011**, Committee on Oversight and Government Reform Ranking Member Elijah Cummings released a letter criticizing the Committee’s subpoena. In response, DOJ officials discussed how to coordinate with a Democrat Senator to issue a similar letter. Burke and Weich emailed:

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**From:** Colborn, Paul P (SMO)  
**To:** Weich, Ron (SMO)  
**CC:** Bies, John; Burton, Faith (SMO); Krass, Caroline D. (SMO)  
**Sent:** 4/1/2011 9:03:23 AM  
**Subject:** RE: likely Issa subpoena re: Fast + Furious --

Ron, Matt’s draft is not a good letter. Much too weak on the open investigation point and suggesting we’ll provide a “substantial” number of documents while withholding only “some” relating to the investigation into the death of the agent. Much more likely, it’s the reverse: we’ll provide only some and withhold a substantial number, and they concern not just the murder investigation but also the longstanding Fast and Furious investigation.

> “[W]e’ll provide only some and withhold a substantial number”

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**From:** Weich, Ron (SMO)  
**Sent:** Sunday, April 03, 2011 7:17 PM  
**To:** Burke, Dennis (USA AZ)  
**Subject:** RE: Letter from Cummings to Issa

Yup. Working on it.

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**From:** Burke, Dennis (USA AZ)  
**Sent:** Friday, April 01, 2011 6:17 PM  
**To:** Weich, Ron (SMO)  
**Subject:** FW: Letter from Cummings to Issa

Be nice to see one of these type of missives from a Senator, too.

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**On Tuesday, April 5, 2011,** when circulating a draft response letter to Senator Grassley’s March 15, 2011 letter to the Drug Enforcement Administration, Paul Colborn dismissed the suggestion of providing Senator Grassley’s staff a briefing:

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338 Email from Paul Colborn to Ron Weich (Apr. 1, 2011) [DOJ-FF-21335–37].  
339 Email from Ron Weich to Dennis Burke (Apr. 3, 2011) [DOJ-FF-22553].  
340 Email from Paul Colborn to Matthew Axelrod and Faith Burton (Apr. 5, 2011) [DOJ-FF-22792–96].
The next day, on **Wednesday, April 6, 2011**, Cunningham emailed Burke:  

> I also am reluctant to empower Grassley’s attempt as RMM to conduct oversight by organizing a briefing.

I also am reluctant to empower Grassley’s attempt as RMM to conduct oversight by organizing a briefing for the committee when the committee thru its chairman has expressed no interest in conducting oversight and indeed has implied the opposite (by Leahy’s short letter asking if investigation is open).

Late that night, Axelrod emailed Cole, Goldberg, and Monaco regarding the subpoena issued by Chairman Issa:

> OLA feels it’s important that we demonstrate that . . . the subpoena was unnecessary.

"We are giving Chair Issa part of our story on the case"

"I also am reluctant to empower Grassley’s attempt as RMM to conduct oversight by organizing a briefing"
On Thursday, April 7, 2011, Axelrod emailed a group of individuals regarding the letter to Chairman Issa: “Here is the latest version. It reflects a slightly changed approach. The idea is that we’ll produce some docs in paper (the budget docs, the OIG reports) and will provide access only to others.”

Burton responded:

I’m not sure that there is anything responsive to the request or subpoena in the budget doc or the IG report, although we’ll look at that again now. More importantly, however, I think that provision of publicly available docs in response to a congressional request – absent the assent of committee staff – will serve only to anger the Committee. They will perceive it as disrespectful – as the Department handing them only docs they already have – and I don’t believe it will be helpful to us in the short term or the long run. We can, of course, advise staff that we believe that portions of the report are responsive, ask if they want us to provide it, and if not, note that in our letter, but to send these docs (assuming they’re responsive) otherwise will only add to the complexities we face here in my view. Thanks. FB

Colborn agreed and added:

I think Faith makes a good point. And it’s not just that we will anger the committee or its staff. We also will be giving them an easy target for them to ridicule in a responding letter or other public statement: that what we chose to give them only some publicly available, non-responsive or marginally-responsive documents. I think it’s better to recognize the reality of the situation: that by definition the committee is intruding into law enforcement sensitive territory – and that most responsive material is off-limits open investigative material and the rest is sensitive law enforcement information that should only be made available for review.

Later that night, Axelrod emailed with other DOJ officials regarding an upcoming Oversight and Government Reform Committee business meeting:

343 Email from Matthew Axelrod to Paul Colborn, et al. (Apr. 7, 2011) [DOJ-FF-23001-02].
344 Email from Faith Burton to Matthew Axelrod, et al. (Apr. 7, 2011) [DOJ-FF-23001-02].
345 Email from Paul Colborn to Faith Burton, et al. (Apr. 7, 2011) [DOJ-FF-23001-02].
346 Email from Matthew Axelrod to Faith Burton, et al. (Apr. 7, 2011) [DOJ-FF-23225]; email from Robert Weiner to Matthew Axelrod (Apr. 8, 2011) [DOJ-FF-23225].
On Friday, April 8, 2011, Axelrod emailed Burton, Colborn, Weiner, and Gaston after he learned about the business meeting scheduled for the following week. Burton responded:

Monday, April 11, 2011 marked the return date on the Oversight and Government Reform Committee subpoena for Melson. That night, Melson, who less than two weeks prior had informed DOJ of the problems with its February 4 response to Senator Grassley, followed up on a suggestion to convene a panel to discuss policies and practices used in Fast and Furious:

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347 Email from Matthew Axelrod to Faith Burton, et al. (Apr. 7, 2011) [DOJ-FF-23226].
348 Email from Faith Burton to Matthew Axelrod, et al. (Apr. 8, 2011) [DOJ-FF-23226].
349 Email from Kenneth Melson to Matthew Axelrod (Apr. 11, 2011) [DOJ-FF-24155].
Axelrod instructed Melson to wait:

Email from Matthew Axelrod to Kenneth Melson (Apr. 11, 2011) [DOJ-FF-24155].

3. “It Remains Our Understanding”

FINDING: Even as it obtained further evidence of the flawed tactics of Operation Fast and Furious, the Justice Department continued to stonewall Congress’s oversight, responding only to the threat of Department nominees being held up by Congress.

On Tuesday, April 12, 2011 at 2:00 p.m., DOJ made the first documents available for in camera review in response to the subpoena. However, when Senator Grassley’s Judiciary Committee staff arrived for the review, they were turned away by DOJ. Weich emailed:

Email from Ron Weich to Faith Burton and Molly Gaston (Apr. 12, 2011) [DOJ-FF-24361].

[INTENTIONALLY BLANK]

350 Email from Matthew Axelrod to Kenneth Melson (Apr. 11, 2011) [DOJ-FF-24155].
351 Email from Ron Weich to Faith Burton and Molly Gaston (Apr. 12, 2011) [DOJ-FF-24361].
Later that night, Weich emailed:  

On Wednesday, April 13, 2011, Senator Grassley sent Attorney General Holder a letter regarding the document review situation. The letter also attached further evidence documenting some of the problems with Operation Fast and Furious. The letter stated:

The Department’s failure to cooperate with my requests is especially troubling in light of the February 4, 2011, reply to my initial letter. In that reply, the Justice Department took the position that those allegations were “false” and specifically denied “that ATF ‘sanctioned’ or otherwise knowingly allowed the sale of assault weapons” to straw purchasers. The letter further claimed that “ATF makes every effort to interdict weapons that have been purchased illegally and prevent their transportation to Mexico.” I already provided evidence contradicting that denial in my February 9 and March 3 letters. In addition, attached you will find further documentation undermining the Department’s assertion. Specifically, the documents are emails between ATF officials and a Federal Firearms Licensee (FFL) in Arizona. These emails demonstrate that ATF instructed gun dealers to engage in suspicious sales despite the dealers’ concerns.

In addition to asking for access to documents, the letter concluded with just one question about the underlying investigation:

Do you stand by the assertion in the Department’s reply that the ATF whistleblower allegations are ‘false’ and specifically that ATF did not sanction or otherwise knowingly allow the sale of assault weapons to straw purchasers? If so, please explain why in light of the mounting evidence to the contrary.

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352 Email from Ron Weich to Faith Burton and Molly Gaston (Apr. 12, 2011) [DOJ-FF-24360].
354 Id.
356 Id. at 3.
On Thursday, April 14, 2011, Senator Grassley spoke on the floor of the Senate about Operation Fast and Furious and the Department of Justice’s inadequate responses to his document requests: “[I]ronically, I have provided more internal documents to the Justice Department in this investigation than the Justice Department has provided to me.” Senator Grassley further explained the emails he’d obtained between ATF and one federal firearms licensee, noting: “The government put these firearms dealers in a completely unfair position. . . . The government asks these gun dealers to keep selling to the bad guys even after the dealers warned it might end in tragedy.” He closed: “I have not exercised my right to object to any unanimous consent request on nominations because of this issue – yet. However, I want my colleagues and officials at the Justice Department to hear this loud and clear. If that’s what it takes, then I will take those actions.”

Within DOJ, Tracy Schmaler circulated Senator Grassley’s floor statement to senior officials:

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-----Original Message-----
From: Schmaler, Tracy (SMO)
Sent: Thursday, April 14, 2011 3:44 PM
To: Grindler, Gary (OAG); Axelrod, Matthew (ODAG); Wilkinson, Monty (OAG); Goldberg, Stuart (ODAG); Delery, Stuart F. (OAG)
Subject: Grassley Floor Remarks

Note his reference to holding noms if he's not satisfied with our responses.
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Grindler forwarded Schmaler’s email to Attorney General Holder, who responded:

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-----Original Message-----
From: [Attorney General]
Sent: Thursday, April 14, 2011 4:40 PM
To: Grindler, Gary (OAG)
Subject: Re: Grassley Floor Remarks

What are we doing to get him the docs? Does ATF have the capability? What's OLA doing?
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[INTENTIONALLY BLANK]

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358 Id. at S2475.
359 Id.
360 Email from Tracy Schmaler to Gary Grindler (Apr. 14, 2011) [DOJ-FF-24992–95].
361 Email from Eric Holder to Gary Grindler (Apr. 14, 2011) [DOJ-FF-24992–95].
Senator Grassley’s floor statement compelled DOJ to change its position. Holder and Grindler wrote: \(^{362}\)

Email from Gary Grindler to Eric Holder (Apr. 14, 2011) [DOJ-FF-24992–95]; email from Eric Holder to Gary Grindler (Apr. 14, 2011) [DOJ-FF-24992–95].

Email from William Hoover to Matthew Axelrod (Apr. 14, 2011) [HOGR 007201–007204].
Axelrod obtained it from the Arizona U.S. Attorney’s Office:364

Email from Patrick Cunningham to Matthew Axelrod (Apr. 14, 2011) [HOGR 007205].

The same evening, officials in the Deputy Attorney General’s office emailed about a request from White House National Security Council staff for ongoing updates:365

Email from Deborah Johnston to Matthew Axelrod (Apr. 14, 2011) [DOJ-FF-25086].

On Friday, April 15, 2011, DOJ officials discussed Chairman Issa’s consideration of issuing subpoenas for witness testimony from a firearms dealer who cooperated in the Fast and Furious investigation. Grindler noted the escalation to Holder:366

Email from Gary Grindler to Eric Holder (Apr. 15, 2011) [DOJ-FF-04550–51].

Holder responded:367

Email from Eric Holder to Gary Grindler, et al. (Apr. 15, 2011) [DOJ-FF-04550–51].
Burton indicated that she expected Ranking Member Cummings to raise to Chairman Issa the Department’s concerns about exposing a potential cooperating witness to the public, and discourage him from doing so:

> We have to be careful. His decision has to be truly his. If he testifies so be it.

> Issa and his idiot cronies never gave a damn about this . . . . All they want to do - in reality - is cripple ATF and suck up to the gun lobby.

On Tuesday, April 19, 2011, DOJ officials discussed elevating a response letter to Chairman Issa to the attention of the White House Communications Office:

> We also expect that RMM Cummings will talk with Issa about this, noting his concerns.

Lisa, either Matt or I have shared with WHCO the near-final drafts of our letters to Issa. Is it OK with you if I do that with this letter? If so, pls let me know when there is a version close enough to final to send over.
On Wednesday, April 20, 2011, Chairman Issa sent Melson a letter in response. The letter stated:

It is unclear to which specific criminal investigations Mr. Weich is referring. Such a blanket prohibition, if accepted, would conceal the entirety of Project Gunrunner and Operation Fast and Furious from legitimate congressional scrutiny. This is unacceptable. As a co-equal branch of government, Congress has a right, even a constitutional obligation, to conduct oversight of the Executive Branch, including the Department of Justice.

***

Sometimes, we may take a deferential approach to the Department when we are both investigating a third party’s wrongdoing. Here, however, we are not conducting a concurrent investigation with the Department of Justice, but rather an independent investigation of the Department of Justice – specifically, allegations that the reckless and inappropriate decisions of Department officials have created a serious public safety hazard.

As DOJ officials discussed the letter, Burton emailed:

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From: Burton, Faith (SMO)
To: Axelrod, Matthew (ODAG); Schmaler, Tracy (SMO); Weich, Ron (SMO); Weiner, Robert (ODAG); Wilkinson, Monty (OAG); Delery, Stuart F. (OAG); Goldberg, Stuart (ODAG); Richardson, Margaret (SMO); Gaston, Molly (SMO); Miller, Matthew A (SMO); Monaco, Lisa (ODAG)
Sent: 4/20/2011 2:49:59 PM
Subject: RE: Chairman Issa Chastises ATF Director, Contempt Proceedings Possible Next Step

I don’t think there was coverage of our letter to Issa because his staff was very clear that they aren’t going to publicly release anything on this; we shouldn’t either at this point. We’re working on the draft response to Issa on doc preservation from ATF’s draft. We’ll need to have docs out the door before a briefing will be helpful. Committee staff understand our concerns about the pending investigation – they just believe that there are other strategy and policy docs about allowing guns to cross the border that we have not provided to them.
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**FINDING:** Despite the Justice Department having clear facts showing it had sent Congress incorrect information on February 4, 2011, the Department

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371 Letter from Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform to Kenneth Melson, Acting Dir., Bureau of Alcohol, Tobacco, Firearms & Explosives (Apr. 20, 2011).

372 Email from Faith Burton to Matthew Axelrod, et al. (Apr 20, 2011) [DOJ-FF-25883–85].
continued to view the situation as a mere “oversight skirmish” and doubled down on its denials to Congress.

On Friday, April 22, 2011, Melson circulated to senior DOJ officials a draft of a letter to new Mexican Attorney General Marisela Morales. Tracy Schmaler responded by questioning the level of detail Melson proposed to provide.

**Email from Kenneth Melson to William Hoover (Apr. 19, 2011) [DOJ-FF-26548–50].**

**Email from Tracy Schmaler to Stuart Goldberg, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].**

**Email from Stuart Goldberg to Tracy Schmaler, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].**

**Email from Matthew Axelrod to Stuart Goldberg, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].**

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The draft also stirred further questions among the officials:

**Email from Goldberg, Stuart (ODAG) to Schmaler, Tracy (SMO); Axelrod, Matthew (ODAG); Johnston, Deborah A. (ODAG); Wilkinson, Monty (OAG) (Fri, Apr 22, 2011 01:34 PM)**

Matt – do we have 100% confidence in the accuracy of this paragraph?

**Email from Stuart Goldberg to Tracy Schmaler, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].**

Operation Fast and Furious neither involved a “sting” in Mexico nor any "controlled deliveries" of weapons into Mexico, nor did it involve our ATF agents conducting any undercover operations in Mexico. There were no undercover law enforcement officers involved in Operation Fast and Furious.

Were there controlled deliveries and stings in Mexico in other cases run as part of Gunrunner and/or by ATF Arizona?

Were there UCs in FF – but just not UC law enforcement officers?

**Email from Matthew Axelrod to Stuart Goldberg, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].**

The first sentence, yes. The second sentence, no.

Axelrod replied:

In addition, I think we need to strike the entire graph that describes F and F as successful (the "allegations in the media" graph). We have not said that yet to Congress and, frankly, I’m not sure we yet have a view on that question.
Axelrod’s email led to further discussion among the officials:

From: Axelrod, Matthew (ODAG)
Sent: Friday, April 22, 2011 01:55 PM
To: Goldberg, Stuart (ODAG); Schmaler, Tracy (SMO); Johnston, Deborah A. (ODAG); Wilkinson, Monty (OAG)
Subject: Re: Letter to Marisella

Yes, there were a handful of attempted controlled deliveries (with MX participation) in cases falling under the Gunrunner umbrella generally.

Despite that, I think it’s okay to say that F and F didn’t involve those tactics. I think it’s the allegations about F and F specifically that are causing the outcry, no?

From: Goldberg, Stuart (ODAG)
Sent: Friday, April 22, 2011 01:50 PM
To: Axelrod, Matthew (ODAG); Schmaler, Tracy (SMO); Johnston, Deborah A. (ODAG); Wilkinson, Monty (OAG)
Subject: RE: Letter to Marisella

But weren’t there controlled deliveries and stings in Mexico in other cases run as part of Gunrunner and/or by ATF Arizona? I am concerned about answering this too narrowly – clearly the Mexican public cares about the broad swath of what was being done – not just FF, right?

Schmaler tried to provide clarity:

From: Schmaler, Tracy (SMO)
Sent: Friday, April 22, 2011 02:04 PM
To: Axelrod, Matthew (ODAG); Goldberg, Stuart (ODAG); Johnston, Deborah A. (ODAG); Wilkinson, Monty (OAG)
Subject: Re: Letter to Marisella

Why set ourselves up to be accused of misleading if we know these things occurred - just not as part of this project? Agree w Stuart and vote against splitting that hair when the concern is about the conduct ... Not if it was done on tues as part of F and F, but rather on friday as part of slow and steady.

Goldberg wrote in response to Axelrod:

From: Goldberg, Stuart (ODAG)
To: Axelrod, Matthew (ODAG); Schmaler, Tracy (SMO); Johnston, Deborah A. (ODAG); Wilkinson, Monty (OAG)
Sent: 4/22/2011 6:01:10 PM
Subject: RE: Letter to Marisella

I see it differently – FF is just what has come in the public eye – they will be upset by what has been done or not done. If no guns were walked in FF but were in another Gunrunner operation – the outcry would be the same.

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377 Email from Matthew Axelrod to Stuart Goldberg, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].
378 Email from Tracy Schmaler to Matthew Axelrod, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].
On a different chain discussing the same letter, Goldberg added: 380

From: Goldberg, Stuart (ODAG)
Sent: Friday, April 22, 2011 06:07 PM
To: Axelrod, Matthew (ODAG); Johnston, Deborah A. (ODAG); Monaco, Lisa (ODAG)
Subject: RE: MX Letter

Lisa and I were just discussing that the reference to use of undercovers makes us queasy – and it clearly will be what Grassley et al zero in on when they get the letter. Why not put an affirmative statement at the end taken from one of the previous letters:

Like,

However, I do wish to note that the Attorney General has said, it is an important mission of the Department of Justice to stop the flow of guns into Mexico. The Attorney General has made it clear to the law enforcement agencies and prosecutors working along the Southwest that the Department should never knowingly permit firearms to cross the border.

Axelrod concluded: 381

From: Axelrod, Matthew (ODAG)
To: Schmaler, Tracy (SMO); Goldberg, Stuart (ODAG); Johnston, Deborah A. (ODAG); Wilkinson, Monty (ODAG)
Sent: 4/22/2011 6:17:37 PM
Subject: Re: Letter to Marisela

I still disagree. We've made distinctions between F and F and Gunrunner in our letters to Congress. I think we can do the same here. F and F is drawing the attention b/c it is alleged to involve thousands of guns. It's important to knock down the rumors circulating in MX about how those thousands of guns were handled. The handful of occasions that the tactics in question were used in other Gunrunner cases involve onesies and twosies. It's quite different -- distinguishable not just b/c not part of F and F, but in scope as well.

Understanding that Stuart and Tracy have a different view, I think it means that we can't send a letter.

For what it's worth, I believe that the DAG already made the statements about F and F orally to Marisela last week.

On Monday, April 25, 2011, discussion continued on what could be said of Fast and Furious to the Government of Mexico: 382

[INTENTIONALLY BLANK]

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381 Email from Matthew Axelrod to Tracy Schmaler, et al. (Apr. 22, 2011) [DOJ-FF-26548–50].
382 Email from Stuart Goldberg to Matthew Axelrod and Deborah Johnston (Apr. 25, 2011) [DOJ-FF-27159–60].
Goldberg escalated the issue to Deputy Attorney General Cole.\textsuperscript{383}

Email from Stuart Goldberg to James Cole (Apr. 25, 2011) [DOJ-FF-27159–60].

Axelrod and the ATF think that the last line suggests that in FF undercovers were used. I don’t agree. They both contend categorically that undercovers were not used in Mexico in FF and instead want to affirmatively say just that (Matt says it is not in any ROI) - I am hesitant to make sure an assertion at this point regarding FF -- for fear that it might be at conflict with something done in FF (or that Dotson and company say was done) or in another Gunrunner case, for that matter. They believe I am being too reluctant and that we should give Marisela what she needs to fend off wild allegations in the press.

On Tuesday, April 26, 2016, Cole and Goldberg emailed regarding the final stages of the letter to Mexican Attorney General Morales:\textsuperscript{384}

Email from Stuart Goldberg to James Cole (Apr. 26, 2011) [DOJ-FF-27216].
Goldberg forwarded the decision to Axelrod and wrote:

“I’m reluctant to say anything so definitive. We’ve been burned before.”

I’m reluctant to say anything so definitive. We’ve been burned before.

Jim

That I suspect ATF would like added to the Fast and Furious paragraph in the draft letter to the Mexican AG:

“During Operation Fast and Furious, ATF agents did not conduct any undercover operations in Mexico.”

Goldberg forwarded the decision to Axelrod and wrote:

“Fyi. No need to describe in such stark terms to ATF if they call of course.”

[INTENTIONALLY BLANK]

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The same morning, DOJ became aware that one of the ATF whistleblowers had received a subpoena to testify at an upcoming hearing before the House Oversight and Government Reform Committee.  

--- Original Message ---
From: Axelrod, Matthew (ODAG)
Sent: Tuesday, April 26, 2011 9:17 AM
To: Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Wilkinson, Monty (OAG); Weiner, Robert (ODAG); Richardson, Margaret (SMO); Schmaler, Tracy (SMO)
Subject: FW: Congressional Subpoena
Importance: High

Attached is a subpoena for testimony at a May 10 hearing for [ATF] who is a line agent in the Phoenix Field Division. He was initially assigned to Fast and Furious, but was removed from the investigation at some point. I'm confirming why he was removed, but the initial indication is that it was for reasons similar to those applicable to Agent Dodson -- unwillingness to work the wire room, unwillingness to work on an investigation where he wasn't the lead agent, etc.

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On Wednesday, April 27, 2011, Burke emailed Wilkinson.  

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From: Wilkinson, Monty (OAG) (SMO)
To: Burke, Dennis (USAZ)
Subject: Re: Grassley/Issa

Okay. We discussed this today. We're trying to schedule a sit down with the AG, Issa and Grassley.

From: Burke, Dennis (USAZ)
Sent: Wednesday, April 27, 2011 08:50 PM
To: Wilkinson, Monty (OAG)
Subject: Grassley/Issa

Their antics are truly impacting our prosecutions in several cases, creating (what would otherwise be far-fetch) defenses in our cases, etc.

We are about to unseal the indictment in the Border Patrol Agent Terry case, that accompanies a strategy we have been working w/ Mexico on a wire down there. All this is in jeopardy by what Grassley and Issa are doing, saying and erroneously feeding to their shill at CBS.

Really would strongly recommend the Department take a stand on this.

Would like to talk to you about it. Thx.
Dennis

“All this is in jeopardy by what Grassley and Issa are doing, saying and erroneously feeding to their shill at CBS.”

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386 Email from Matthew Axelrod to Lisa Monaco, et al. (Apr. 26, 2011) [DOJ-FF-27262-63].
387 Email from Monty Wilkinson to Dennis Burke (Apr. 27, 2011) [DOJ-FF-27520].
The same night, Weich emailed other DOJ officials:\footnote{388}

\begin{verbatim}
From:      Weich, Ron (SMO)
To:        Cole, James (SMO); Goldberg, Stuart (ODAG); Monaco, Lisa (ODAG); Axelrod, Matthew (ODAG)
CC:        Burton, Faith (SMO)
Sent:      4/27/2011 8:34:12 PM
Subject:   Issa / Grassley / ATF --
Attachments: issa meeting.docx, issa letter 427.docx

Sorry I missed the meeting that was convened earlier this evening. I was co-hosting a happy hour with FBI’s Leg shop and ours. I had earlier left messages with Stuart and Lisa to discuss this matter.

I understand that ODAG has directed OLA to draft a short letter to Issa (a similar letter would go to Grassley) proposing a meeting with the AG. That draft is the first of the two attached documents. The second attachment is a longer draft letter conveying our concerns about Issa’s activities with greater specificity and referencing earlier correspondence. We think the longer version is preferable.

But while we think a “push back” letter makes sense, we disagree with the strategy of offering Issa and Grassley a meeting with the AG at this relatively early stage of the oversight skirmish, and on the eve of the AG’s oversight hearings in House and Senate Judiciary. In an unrelated meeting with the AG late this afternoon I offered him my sense that it would be premature for him to have a face-to-face meeting with these members before we have exhausted other avenues to resolve the dispute. He seemed open to that approach, and asked me to communicate further with Jim and Stuart. I am available to do that anytime tomorrow.
\end{verbatim}

“[W]e disagree with . . . offering Issa and Grassley a meeting with the AG at this relatively early stage of the oversight skirmish”

On Thursday, April 28, 2011, Cole emailed Attorney General Holder and others:\footnote{389}

\begin{verbatim}
From:      Cole, James (SMO)
To:        Attorney General
Grindler, Gary (OAG); Goldberg, Stuart (ODAG); Monaco, Lisa (ODAG)
Subject:   Issa Letter

OLA has made a strong pitch that we not offer the AG for the meeting in the first instance because they think it will use up our heaviest tool too soon. We pushed back on the need to have engagement at the highest level of DOJ and they suggested that I do it. That not only holds you in reserve, but has traditionally been a DAG role in protecting law enforcement operations. We pointed out that it would be more powerful for you to be able to say that you have personally offered to meet, but they were unimpressed with the value of that compared to your saying you’ve asked the DAG to meet with them, particularly compared to the use of you too early.

I told them I’d raise the issue with you. I’m a little torn on how I come out on it. I appreciate the value of holding you in reserve and the risk of lots of other members wanting a meeting with you if this is viewed as a precedent. On the other hand, this is an extreme situation and involves positioning as well as substance, and there may be value in showing how concerned we are about the danger to this pending criminal prosecution and investigation and how out of the ordinary their tactics have been by playing our most important card. In the end I’m not convinced we will do much more than make a record, so on balance I would be comfortable either way.
\end{verbatim}

“[T]his is an extreme situation and involves positioning as well as substance”

\footnote{388}{Email from Ron Weich to James Cole, et al. (Apr. 27, 2011) [DOJ-FF-27557].}
\footnote{389}{Email from James Cole to Eric Holder, et al. (Apr. 28, 2011) [DOJ-FF-01461].}
Holder responded: “Guess I agree with them. Let’s make the DAG offer.”

Later that afternoon, Weich emailed:

From: Weich, Ron (SMO)
Sent: Thursday, April 28, 2011 03:09 PM
To: Monaco, Lisa (ODAG); Cole, James (SMO)
Cc: Goldberg, Stuart (ODAG); Burton, Faith (SMO)
Subject: RE: Issa?Grassley Letters

Lisa and I just spoke, and I conveyed my final concern that using the phrase “in order to find a way forward” after already saying that we are assembling documents suggests that “the way forward” entails something beyond providing those documents. It seems unwise to telegraph additional concessions at this point and in this letter. So we propose to have that sentence read simply: “We think it would be helpful for you and the Deputy Attorney General to meet to discuss these matters.” The rest would be the same as your draft below. OK?

By the way, as I told Lisa, Grassley’s chief counsel told me in a phone call a short time ago that at the hearing Grassley intends to focus on Gitmo, DOMA and Sentinel rather than ATF. Maybe he’s just throwing me off the trail, but maybe this whole thing is less of a member concern and more of a staff (Jason Foster) concern.

On Monday, May 2, 2011, Attorney General Holder had a conference call with Senator Grassley. The call was scheduled to take place before Holder’s testimony in two successive days of oversight hearings, first before the House Judiciary Committee on May 3, and then before the Senate Judiciary Committee on May 4. According to Grassley: “I personally expressed my concern to the Attorney General about the accuracy of the Department’s replies in our telephone conversation . . . .” Grassley also raised concerns about whistleblower retaliation and allegations that officials in the U.S. Attorney’s Office for the District of Arizona were intentionally obstructing the congressional investigation.

That afternoon, DOJ sent Senator Grassley a response to his April 14 letter asking that DOJ revisit its position. According to Weich, the Department wanted to memorialize its position before the hearings that week. The letter, signed by Weich, stated: “It remains our understanding that ATF’s Operation Fast and Furious did not knowingly permit straw buyers to take guns into Mexico.” As Senator Grassley stated later that week: “I was stunned that just a

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390 Email from Eric Holder to James Cole, et al. (Apr. 28, 2011) [DOJ-FF-01461].
391 Email from Ron Weich to Lisa Monaco and James Cole (Apr. 28, 2011) [DOJ-FF-27700-01].
394 DOJ OIG report at 383.
few hours after our conversation, the Department sent another letter repeating the denial in slightly different words.\textsuperscript{396}

With respect to that letter, the DOJ OIG later concluded:

[B]y the date of its May 2 letter to Sen. Grassley, senior Department officials responsible for drafting the letter knew or should have known that ATF had not made “every effort to interdict weapons purchased illegally and prevent their transportation to Mexico,” either in Operation Fast and Furious or other firearms trafficking investigations, and that the February 4 letter contained inaccuracies. We therefore concluded that the Department knew or should have known that the February 4 letter could no longer be defended in its entirety when Department officials wrote to Sen. Grassley on May 2. . . . Given that senior Department officials’ confidence in the accuracy of the February 4 letter was decreasing rather than increasing as their internal review progressed, we found it troubling that the Department’s May 2 response letter to Sen. Grassley included a substantive statement – albeit a qualified one – regarding the Fast and Furious investigation.\textsuperscript{397}

\* \* \*

We believe that the Department should not have made this statement in its May response to Sen. Grassley. Regardless of whether there was any intent to draw a distinction between straw purchasers and third parties, senior Department officials knew or should have known that while ATF may not have allowed straw purchasers to buy firearms so that they themselves could take the guns to Mexico, ATF had in many instances allowed straw purchasers to buy firearms knowing that a third party would be transporting them to Mexico. The review of the Operation Fast and Furious case file that had been conducted by Department officials to this point, including the Title III affidavits, indicated that suspects were buying guns for the purpose of getting them into Mexico. Moreover, ATF was aware from later seizures that some of those firearms did in fact end up in Mexico.\textsuperscript{398}

[INTENTIONALLY BLANK]

\textsuperscript{397} DOJ OIG report at 396.
\textsuperscript{398} DOJ OIG report at 415.
4. Wiretap Applications

FINDING: Senior Justice Department officials, including the Attorney General, spent a great deal of time and energy to devising a strategy to square their desire to protect Assistant Attorney General Lanny Breuer from scrutiny with the fact that the Fast and Furious wiretaps, which detailed the reckless tactics that were used in the operation, were approved under Breuer’s name.

The night of Monday, May 2, 2011, Holder emailed senior DOJ officials: 399

HOLDER: Spoke to Cong. Issa at reception. Says he wants to work out a way to get docs and not interfere with trials. That will be focus of his questions tomorrow he says.

Holder emailed back and forth with Deputy Attorney General Cole: 400

--- Original Message ---
From: Attorney General
Sent: Monday, May 02, 2011 08:19 PM
To: Cole, James (SMO); Grindler, Gary (OAG)
Subject: Re: Hearing

No idea. DHS doubts his veracity.

--- Original Message ---
From: Attorney General
Sent: Monday, May 02, 2011 08:18 PM
To: Cole, James (SMO); Grindler, Gary (OAG)
Subject: Re: Hearing

Excellent. Sounds like our letter got his attention. Only issue is whether he’s telling the truth.

--- Original Message ---
From: Cole, James (SMO)
Sent: 5/2/2011 8:20:08 PM
To: Welch, Ron (SMO); Grindler, Gary (OAG)
Subject: Re: Hearing

With good cause.

Jim

--- Original Message ---
From: Attorney General
Sent: Monday, May 02, 2011 08:15 PM
To: Welch, Ron (SMO); Grindler, Gary (OAG); Cole, James (SMO)
Subject: Hearing

Spoke to Cong. Issa at reception. Says he wants to work out a way to get docs and not interfere with trials. That will be focus of his questions tomorrow he says.

On Tuesday, May 3, 2011, DOJ officials finished their final preparations for questions Holder might receive at the hearing: 401

399 Email from Eric Holder to Ron Weich, et al. (May 2, 2011) [DOJ-FF-01443].
400 Email from James Cole to Eric Holder (May 2, 2011) [DOJ-FF-01443].
Grindler also asked:

"I would try to avoid having him engage in the specifics."

How do we explain being somewhat definitive ("it remains our understanding") on the question whether ATF knowingly allowed straw purchasers to take guns to Mexico and defer to OIG on the other factual questions?

Grindler also asked.

"How do we explain . . . whether ATF knowingly allowed straw purchasers to take guns to Mexico?"

And if Issa inquires about how he can get access to documents and not interfere with the criminal investigation, what should the AG say?

[INTENTIONALLY BLANK]

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401 Email from Matthew Axelrod to Gary Grindler (May 3, 2011) [DOJ-FF-28769–70].
402 Email from Gary Grindler to Matthew Axelrod (May 3, 2011) [DOJ-FF-28778].
Grindler forwarded Axelrod’s response to Holder:  

| From:     | Grindler, Gary (OAG) |
| To:       | Attorney General (SMO) |
| Subject:  | FW: Response to Senator Grassley’s 4/13 letter - just sent in pdf format to Grassley & Leahy staff: hard copy to follow. FYI |

To the issue that Issa suggested he would raise with you today.

| From:     | Axelrod, Matthew (ODAG) |
| Sent:     | Tuesday, May 03, 2011 7:47 AM |
| To:       | Grindler, Gary (OAG) |
| Cc:       | Richardson, Margaret (SMO); Wilkinson, Monty (OAG); Goldberg, Stuart (ODAG); Monaco, Lisa (ODAG); Weich, Ron (SMO) |
| Subject:  | Re: Response to Senator Grassley’s 4/13 letter - just sent in pdf format to Grassley & Leahy staff: hard copy to follow. FYI |

He can say that we’re happy to work with him on that. We have offered to have the DAG meet with him and have offered to have our people brief his staff. So far, he hasn’t taken us up on either offer.

That afternoon, Chairman Issa and Senator Grassley sent their first joint letter to DOJ. The letter stated:

As Senator Grassley discussed on the phone with you yesterday, we are very concerned that the Department chose to send a letter containing false statements in response to his initial inquiry into the ATF whistleblower allegations related to Operation Fast and Furious. . . . [W]e were surprised and disappointed to see the Department repeated once again, in slightly different language, its denial in a letter received shortly after your conversation with Senator Grassley. . . . We are extremely disappointed that you do not appear to be taking the issue seriously enough to ensure the Department’s representations are accurate, forthcoming, and complete. We will continue to probe and gather the facts independently, as it has become clear that we cannot rely on the Department’s self-serving statements to obtain any realistic picture of what happened.

Senator Grassley added a hand-written note at the bottom of the letter: “P.S. You should check to see if you are getting accurate information from your staff. You might be ill-served.”

At the hearing that day, Chairman Issa asked Holder whether Breuer authorized Operation Fast and Furious. Holder responded: “I’m not sure whether Mr. Breuer authorized

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403 Email from Gary Grindler to Eric Holder (May 3, 2011) [DOJ-FF-28778].
405 Id. at 1-2.
406 Id. at 2.
it. You have to understand the way in which the Department operates although their operations—this one has gotten a great deal of publicity.”

Deputy Chief of Staff Amy Pope emailed Weich:

------Original Message------
From: Pope, Amy (CRB)
Sent: Tuesday, May 03, 2011 12:21 PM
To: Weich, Ron (SMO)
Subject: On fast and furious

Can't AG just say, "No. Lanny Breuer did not authorize it."

That afternoon, a draft statement for the Attorney General to use to answer questions about Breuer was circulated in DOJ:

From: Raman, Mythili (CRM)
Sent: Tuesday, May 03, 2011 03:01 PM
To: Grindler, Gary (OAG); Monaco, Lisa (ODAG)
Cc: Axelrod, Matthew (CDAG)
Subject: FW: proposed statement

Gary/Lisa: Per your conversations with Gary, here is the statement that Lanny would like AG to use.

From: Raman, Mythili
Sent: Tuesday, May 03, 2011 3:01 PM
To: Breuer, Lanny A.
Cc: Sweeney, Laura (SMO)
Subject: proposed statement

The Assistant Attorney General of the Criminal Division does not authorize ATF operations, and did not do so in Fast and Furious.

[Intentionally Blank]
In response to an email from Grindler, Axelrod provided a sample answer to the question of who authorized the operation:

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From: Axelrod, Matthew (ODAG) [mailto:Matthew.Axelrod@usdoj.gov]
Sent: Tuesday, May 03, 2011 3:19 PM
To: Grindler, Gary (OAG) (SMO); Raman, Mythili; Monaco, Lisa (ODAG) (SMO)
Subject: RE: proposed statement

Here’s what we said in our response to Chairman Smith on April 4:

“Operation Fast and Furious is an ongoing criminal investigation of an extensive gun-trafficking enterprise. It was opened over a year ago and approved by the ATF Phoenix Field Office and the United States Attorney’s Office for the District of Arizona (USAO) in the normal course, consistent with established procedures for such matters. The investigation was subsequently approved by the multi-agency Organized Crime and Drug Enforcement Task Force (OCDETF) Program.”
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Raman added:

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From: Grindler, Gary (OAG)
Sent: Tuesday, May 03, 2011 3:14 PM
To: Raman, Mythili (CRM); Monaco, Lisa (ODAG)
Cc: Axelrod, Matthew (ODAG)
Subject: Re: proposed statement

How was this operation "authorized" in the first place? Who "authorized" it?
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From: Grindler, Gary (OAG) [mailto:Gary.Grindler@usdoj.gov]
Sent: Tuesday, May 03, 2011 3:36 PM
To: Raman, Mythili; Axelrod, Matthew (ODAG) (SMO); Monaco, Lisa (ODAG) (SMO)
Cc: Pope, Amy
Subject: Re: proposed statement

Consider the AG armed.
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From: Raman, Mythili (CRM)
Sent: Tuesday, May 03, 2011 03:35 PM
To: Axelrod, Matthew (ODAG); Grindler, Gary (OAG); Monaco, Lisa (ODAG)
Cc: Pope, Amy (CRM)
Subject: RE: proposed statement

“We just want to make sure that the AG is armed with the answer if he is asked tomorrow . . . about Lanny’s . . . involvement.”
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I have no reason to disagree with Matt on who authorized Fast and Furious, as he knows those facts best. We just want to make sure that the AG is armed with the answer if he is asked tomorrow – like he was today – about Lanny’s own involvement.

IE – given that Lisa asked the AG specifically about Lanny, and Grassley is likely to do so tomorrow (and now the Wall Street Journal has also asked specifically about Lanny), we think it’s important to be prepared to answer that question directly.
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Soon, Schmaler emailed:
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\[411\] Email from Matthew Axelrod to Gary Grindler, et al. (May 3, 2011) [DOJ-FF-28955–56].
\[412\] Email from Mythili Raman to Matthew Axelrod, et al. (May 3, 2011) [DOJ-FF-28961–62].
That evening, Weich and Pope emailed regarding Pope’s recommendation that Attorney General Holder definitively state that Breuer did not authorize the operation:  

Email from Tracy Schmaler to Matthew Axelrod, et al. (May 3, 2011) [DOJ-FF-28985–86].  
Email from Ron Weich to Amy Pope  (May 3, 2011) [DOJ-FF-28966]; email from Amy Pope to Ron Weich (May 3, 2011) [DOJ-FF-28966].  
Email from Matthew Miller to Lanny Breuer (May 3, 2011) [DOJ-FF-28895].
Breuer raised concerns with offering a statement in his name.416

“But frankly if we do give a statement, I do not understand why the statement should come from me.”

In a separate chain, Miller emailed with Attorney General Holder.417

“If we say this with respect to you, we will have to answer similar questions with a host of other Department officials.”

Miller added.418

416 Email from Lanny Breuer to Matthew Miller (May 3, 2011) [DOJ-FF-28895].
417 Email from Eric Holder to Matthew Miller (May 3, 2011) [DOJ-FF-28920–22].
When Holder offered to make the statement himself, Miller emailed:

Referring to his testimony earlier that day, Holder replied to Miller: “I guess I started it.”

To Breuer, Miller emailed:

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418 Email from Matthew Miller to Eric Holder (May 3, 2011) [DOJ-FF-28920–22].
419 Email from Matthew Miller to Eric Holder and Gary Grindler (May 3, 2011) [DOJ-FF-28946–47].
420 Email from Matthew Miller to Eric Holder (May 3, 2011) [DOJ-FF-28946–47].
421 Email from Matthew Miller to Lanny Breuer (May 3, 2011) [DOJ-FF-28895].
Similarly, Schmaler emailed:  

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From: Schmaler, Tracy (SMO)
To: Axelrod, Matthew (ODAG); Miller, Matthew A (SMO); Wilkinson, Monty (OAG); Richardson, Margaret (SMO); Monaco, Lisa (ODAG)
Sent: 5/3/2011 8:09:42 PM
Subject: RE: response re: issue exchange

All for definitive, and it has upside of taking this theory - which has been brewing for weeks thanks to former attaché allegations -- off the table. Just so long as everyone is aware that if/when we get q's about CRM approving aspects of the operation (x # of wiretaps) we run the risk of seeming disingenuous to some who will not take our explanation that aspects of the operation are not the same as authorizing the operation.
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Later that night Axelrod responded to a document that had been circulated:  

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From: Axelrod, Matthew (ODAG)
To: Miller, Matthew A (SMO)
CC: Schmaler, Tracy (SMO)
Sent: 5/3/2011 11:09:37 PM
Subject: RE: Fast and Furious
Attachments: Fast and Furious Grassley QA.doc

I had some small edits. I assume that the Q and A about Lanny is where you all ended up? Seems to me a tough answer to give if he gets asked the direct question.
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On the morning of **Wednesday, May 4, 2011**, Senator Grassley made an opening statement at the Senate Judiciary Committee hearing, which stated:

> The Department argues that the congressional investigation of these allegations threatened the ongoing criminal prosecutions of straw purchasers. Yet the Department and the ATF chose to wait and watch those same straw purchasers do business for over a year before charging them with any criminal conduct. It was only after the death of Terry that the straw purchasers were finally charged. I take exception to the notion that Congress must hold off on an investigation on the grounds that

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422 Email from Tracy Schmaler to Matthew Axelrod, et al. (May 3, 2011) [DOJ-FF-28985–86].
423 Email from Matthew Axelrod to Matthew Miller (May 3, 2011) [DOJ-FF-29652].
discovering the truth could hinder prosecutions. . . . Congress should not allow its fact-finding efforts to be stonewalled just because the details might be embarrassing to certain officials in the Department.\textsuperscript{424}

Later, Grassley asked Attorney General Holder whether it could account for the location of 1,318 firearms purchased by fifteen suspects after they had been identified as targets in the Operation Fast and Furious investigation.\textsuperscript{425} Holder said he was unable to answer the question but would report back to the Committee.\textsuperscript{426}

Meanwhile, DOJ learned that cover pages accompanying wiretap applications signed off by DOJ’s Criminal Division in Operation Fast and Furious were about to become public:\textsuperscript{427}

\begin{itemize}
  \item \textbf{Axelrod forwarded Burton’s email to Raman, who emailed:} \textsuperscript{428}
  \begin{itemize}
  \item \textbf{Breuer forwarded the chain to Grindler:} \textsuperscript{429}
  \end{itemize}
\end{itemize}

\begin{footnotesize}
\textsuperscript{425} \textit{id}. at 10.
\textsuperscript{426} \textit{id}.
\textsuperscript{427} Email from Faith Burton to Matthew Axelrod (May 4, 2011) [DOJ-FF-30089–90].
\textsuperscript{428} Email from Mythili Raman to Bruce Swartz (May 4, 2011) [DOJ-FF-30070–71].
\textsuperscript{429} Email from Gary Grindler to Lanny Breuer (May 4, 2011) [DOJ-FF-30070–71].
\end{footnotesize}
Grindler forwarded the chain to Monaco, Wilkinson, and Stuart Goldberg, who responded:

Is it clear that the authorization document that we can seek a wire, is in fact a sealed document? First, I think we need to have a broader discussion about the types of documents sought by the Committee and the manner by which they are procuring them.

Throughout the day, Breuer exchanged similar emails on the question with Raman:

Well, CRM definitely can’t be involved in any leak investigation on this. And, I don’t think it is wise for the Department to open an investigation either, since it will look (incorrectly) like retaliation against someone who is disclosing info to the Committee.

What do you think?

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430 Email from Gary Grindler to Lisa Monaco, et al. (May 4, 2011) [DOJ-FF-30406-07].
431 Email from Stuart Goldberg to Gary Grindler, et al. (May 4, 2011) [DOJ-FF-30406-07].
432 Email from Lanny Breuer to Mythili Raman (May 4, 2011) [DOJ-FF-30070-71].
Meanwhile, when Grindler forwarded the news to Holder, the Attorney General forwarded it to Miller, asking:  

**Email from Eric Holder to Matthew Miller (May 4, 2011) [DOJ-FF-30084].**

```
From: [Attorney General (SMO)]
Sent: Wednesday, May 04, 2011 1:11 PM
To: Miller, Matthew A (SMO)
Subject: FW: Redacted Docs to be released today by Issa & Grassley

Any hearing reactions?
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Miller responded:  

**Email from Matthew Miller to Eric Holder (May 4, 2011) [DOJ-FF-30089–90].**

```
From: Grindler, Gary (OAG)
Sent: Wednesday, May 04, 2011 12:36 PM
To: [Attorney General (SMO)]
Subject: FW: Redacted Docs to be released today by Issa & Grassley

I will forward you some clips.

Regarding the point below, while an investigation may be appropriate, we need to be very careful to not do anything that looks like retaliation against whistleblowers.
```

“[W]e need to be very careful to not do anything that looks like retaliation against whistleblowers.”

In Arizona, Scheel emailed her colleagues in the U.S. Attorney’s Office regarding how the wiretap application cover pages, transmitted by Assistant U.S. Attorney Shelley Clemens, had been produced to Congress:  

**Email from Ann Scheel to Patrick Cunningham (May 4, 2011) [DOJ-FF-30297].**

```
From: Scheel, Ann (USAAZ)
To: Cunningham, Patrick (USAAZ); Burke, Dennis (USAAZ); Clemens, Shelley (USAAZ)
Subject: RE: Redacted Docs to be released today by Issa & Grassley

I'm curious to know which one of the recipients of Shelley's email turned it over to Grassley.
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The House Oversight and Government Reform Committee press release accompanying the excerpts of the wiretap cover pages stated: “Assistant Attorney General Lanny Breuer knew about and even approved a wiretap application for suspects targeted in Operation Fast and

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433 Email from Eric Holder to Matthew Miller (May 4, 2011) [DOJ-FF-30084].
434 Email from Matthew Miller to Eric Holder (May 4, 2011) [DOJ-FF-30089–90].
435 Email from Ann Scheel to Patrick Cunningham (May 4, 2011) [DOJ-FF-30297].
Furious over a year ago,\textsuperscript{436} Shortly thereafter, \textit{The Wall Street Journal} released an article on the documents.\textsuperscript{437} The article triggered a flurry of email activity within DOJ regarding how to respond, with a particular focus on how to defend the Criminal Division’s role in approving wiretap applications. Breuer emailed Matt Miller in the press office:\textsuperscript{438}

> From: Breuer, Lanny A. (CRM)
> Sent: Wednesday, May 04, 2011 1:15 PM
> To: Miller, Matthew A (SMO)
> Cc: Sweeney, Laura (SMO); Raman, Mythili (CRM)
> Subject: Can you come by my office.

> I would like to speak with you about the Wall ST Journal story and how we can effectively explain the role of CRM, our role with Title III wiretaps and that I did not authorize Fast and Furious. I think now is the time.

He followed up to Attorney General Holder and others, forwarding a link to the \textit{Wall Street Journal} article:\textsuperscript{439}

> From: Breuer, Lanny A. (CRM)
> Sent: Wednesday, May 04, 2011 1:19 PM
> To: Attorney General, Grindler, Gary (OAG); Cole, James (SMO); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Ramani, Mythili (CRM)
> Subject: FW: Google Alert - Lanny Breuer

> I did not authorize Fast & Furious. I would hope we as a Department would explain the role of CRM and the role we play with Title III's and wiretaps. In the same way that CRM does not authorize every operation in America that has a Title III, we did not authorize and I did not authorize this. I would hope we could have an effective and robust response.

Attorney General Holder responded: “If we go out with something do we make it worse?”\textsuperscript{440} Starting a new chain just with Holder, Breuer responded:\textsuperscript{441}

> From: Breuer, Lanny A. (CRM)
> Sent: Wednesday, May 04, 2011 1:21 PM
> To: Attorney General, Attorney General
> Subject: Just between us

> I really feel we haven't responded adequately. I'm not the ATF Director. I feel we let this go on too long. I never duck from pressure. I will support you and this Department always. But in this case, this is pure fiction. We're letting the papers define the story and create a role for me that has no connection to reality.


\textsuperscript{438} Email from Lanny Breuer to Matthew Miller (May 4, 2011) [DOJ-FF-30289].

\textsuperscript{439} Email from Lanny Breuer to Eric Holder, et al. (May 4, 2011) [DOJ-FF-00656–58].

\textsuperscript{440} Email from Eric Holder to Lanny Breuer to, et al. (May 4, 2011) [DOJ-FF-00656–58].

\textsuperscript{441} Email from Lanny Breuer to Eric Holder (May 4, 2011) [DOJ-FF-30418].
In reply, Holder wrote:  

From: Attorney General  
Sent: Wednesday, May 04, 2011 1:23 PM  
To: Breuer, Lanny A.  
Subject: RE: Just between us  

What would we say though- how would we phrase it; what would be the occasion for the release; would it generate more questions

To the wider group, Breuer emailed:  

From: Breuer, Lanny A. (CRM)  
Sent: Wednesday, May 04, 2011 1:27 PM  
To: Attorney General; Grindler, Gary (OAG); Cole, James (SMO); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Raman, Mythili (CRM)  
Subject: RE: Google Alert - Lanny Breuer  

Seems pretty bad to me right now. The story is incorrect. I did not authorize this operation. I don’t know why we can’t say that.

From: Attorney General  
Sent: Wednesday, May 04, 2011 1:21 PM  
To: Breuer, Lanny A.; Grindler, Gary (OAG); Cole, James (SMO); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Raman, Mythili (CRM)  
Subject: RE: Google Alert - Lanny Breuer  

If we go out with something do we make it worse?  

Holder replied:  

From: Attorney General  
Sent: Wednesday, May 04, 2011 1:32 PM  
To: Breuer, Lanny A. (CRM); Grindler, Gary (OAG); Cole, James (SMO); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG); Raman, Mythili (CRM)  
Subject: RE: Google Alert - Lanny Breuer  

Understand Matt is coming to see you shortly- may be a basis to say what you want  

Warning- that will not kill this

[INTENTIONALLY BLANK]

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442 Email from Eric Holder to Lanny Breuer (May 4, 2011) [DOJ-FF-30418].  
443 Email from Lanny Breuer to Eric Holder, et al. (May 4, 2011) [DOJ-FF-00656–58].  
444 Email from Eric Holder to Lanny Breuer, et al. (May 4, 2011) [DOJ-FF-00656–58].
Cole weighed in:

From: Cole, James (SMO)
Sent: Wednesday, May 04, 2011 1:40 PM
To: Breuer, Lanny A.; Grindler, Gary (OAG) (SMO); Monaco, Lisa (ODAG) (SMO); Goldberg, Stuart (ODAG) (SMO); Raman, Mythili
Subject: RE: Google Alert - Lanny Breuer

While I know that this stings, there are two places in the article that make it clear that just because you signed the TIII doesn’t mean that you knew any details about the investigation. There is a chance that any response may look too defensive in light of that limitation and raise the stakes. I doubt we could say anything more than is already in the article about how your role is limited in TIII signings. I am happy to see what the possible responses are, but I think we need to be careful not to make it worse with whatever we do.

Raman replied:

From: Raman, Mythili (CRM)
Sent: Wednesday, May 04, 2011 1:46 PM
To: Cole, James (SMO); Breuer, Lanny A. (CRM); Grindler, Gary (OAG); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG)
Subject: RE: Google Alert - Lanny Breuer

This is not just about Lanny or any one person. Our DAAGs (Bruce, Jason, Mary Pat, Ken and Greg) sign 80 wiretap applications a week in all kinds of case – public corruption, white collar, narcotics and gangs -- and if we don’t start correcting the narrative that CRM therefore “approves” each of those investigations, then we as a Department and Division are really in trouble. CRM doesn’t approve those investigations any more than does the district judge who signs off on the application and the suggestion that by approving the filing of a wiretap application, we therefore approved the walking of guns into Mexico is harmful not just to the Division, but the Department.

“[T]he suggestion that by approving the filing of a wiretap application, we therefore approved the walking of guns into Mexico is harmful not just to the Division, but the Department.”

She added:

Ironically, months ago, when a US Attorney from another district did solicit CRM’s position on whether a load of guns should be part of a controlled delivery to Mexico, it was Lanny who definitively and forcefully told the US Attorney NOT to let that happen.

In response, Holder wrote:

From: Attorney General
Sent: Wednesday, May 04, 2011 1:52 PM
To: Raman, Mythili (CRM); Cole, James (SMO); Breuer, Lanny A. (CRM); Grindler, Gary (OAG); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG)
Subject: RE: Google Alert - Lanny Breuer

Ok- but everyone get ready- this isn’t about facts

“[T]his isn’t about facts”

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445 Email from James Cole to Eric Holder, et al. (May 4, 2011) [DOJ-FF-00656-58].
446 Email from Mythili Raman to Eric Holder, et al. (May 4, 2011) [DOJ-FF-00656-58].
447 Id. Raman did not mention Breuer’s own proposal to Mexico in February 2011.
448 Email from Eric Holder to Mythili Raman, et al. (May 4, 2011) [DOJ-FF-00656-58].
When Cole responded, Holder emailed just him:

```
From: Attorney General
To: Cole, James (SMO)
Sent: 5/4/2011 4:00:31 PM
Subject: RE: Google Alert - Lanny Breuer

A minor detail
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From: Cole, James (SMO)
Sent: Wednesday, May 04, 2011 1:58 PM
To: Attorney General
To: Raman, Mythili (CRM); Breuer, Lanny A. (CRM); Grindler, Gary (OAG); Monaco, Lisa (OBA); Goldberg, Stuart (OOG)
Subject: RE: Google Alert - Lanny Breuer

Again, I'm happy to look at proposed language, but the article does not say Lanny approved the investigation.
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DOJ eventually issued a statement on May 4, 2011. It did not mention Breuer. It did, however, state that the operation was approved by the U.S. Attorney’s Office for the District of Arizona:

The review process for wiretap applications is a narrow assessment of whether a legal basis exists to support a surveillance request that ultimately goes before a judge for decision. These reviews are not approval of the underlying investigations or operations. As the department has stated, the Fast and Furious operation was approved by the U.S. Attorney’s Office for the District of Arizona and the ATF Phoenix Field Office. The investigation was subsequently approved by the multi-agency Organized Crime and Drug Enforcement Task Force (OCDETF) Program.

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FINDING: Because of Main Justice’s approval of the wiretap applications, officials in the U.S. Attorney’s Office in Arizona, including U.S. Attorney Dennis Burke, perceived the Department’s public statement regarding approval for Fast and Furious as unfair to them.
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[IntENTIONALLY BLANK]

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449 Email from James Cole to Eric Holder, et al. (May 4, 2011) [DOJ-FF-00656–58].
That evening, U.S. Attorney for the District of Columbia Ron Machen emailed Burke:

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From: Machen Jr., Ronald C. (USADC)
Sent: Wednesday, May 04, 2011 07:05 PM
To: Burke, Dennis (USAZ)
Subject: Fast and Furious

Wanted to make sure you saw this article on Fast and Furious - which mentions you.

Best, Ron

```

The next morning, on Thursday, May 5, 2011, Burke forwarded Machen’s email to Ron Weich and wrote:

```
From: Burke, Dennis (USAZ)
Sent: Thursday, May 05, 2011 07:20 AM
To: Weich, Ron (SMO)
Cc: Wilkinson, Monty (OAG)
Subject: Fw: Fast and Furious

I'm sending a letter to Chairman Issa. I'll cc you.

We are on the verge of losing a 20 defendant case over this and Issa's attacks have already shown up in motions to dismiss in other gun trafficking cases.

Whatever "strategy" the Dept has chosen to stop, hell, even counter, these attacks is not working.
```

Weich responded:

```
From: Weich, Ron (SMO)
Sent: Thursday, May 05, 2011 07:35 AM
To: Burke, Dennis (USAZ)
Cc: Wilkinson, Monty (OAG) (SMO)
Subject: Re: Fast and Furious

Dennis, I know your frustration and I share it, but under no circumstances should you send a letter to Chairman Issa.
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Burke’s response was ultimately forwarded to Attorney General Holder:

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451 Email from Ronald Machen, Jr. to Dennis Burke (May 4, 2011) [DOJ-FF-04580–81].
452 Email from Dennis Burke to Ron Weich (May 5, 2011) [DOJ-FF-04580–81].
453 Email from Ron Weich to Dennis Burke (May 5, 2011) [DOJ-FF-04580–81].
454 Email from Monty Wilkinson to Eric Holder (May 5, 2011) [DOJ-FF-04580–81].
Holder emailed in response: 455

If possible, I would like to talk with you for a few minutes before the 9:15 about all of this.

Let’s figure out what we do. Get from Dennis the motions that mention Issa.

Later that afternoon, Holder emailed: 456

Spoke to Marshall

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455 Email from Eric Holder to Monty Wilkinson, et al. (May 5, 2011) [DOJ-FF-04600-01].
456 Email from Eric Holder to Monty Wilkinson (May 5, 2011) [DOJ-FF-04580-81]. Marshall Jarrett served as the Director of the Executive Office of United States Attorneys.
Meanwhile, Wilkinson and Burke emailed:

```
From: Wilkinson, Monty (OAG) (SMO)
To: Burke, Dennis (USAAZ)
Sent: 5/5/2011 8:51:01 AM
Subject: Re: Fast and Furious

Tracy’s quote in the WSJ is outrageous.
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```
From: Wilkinson, Monty (OAG) (SMO)
Sent: Thursday, May 05, 2011 08:43 AM
To: Burke, Dennis (USAAZ)
Subject: RE: Fast and Furious

Let’s talk this morning. I have to run into a meeting. I’ll reach out to you shortly. AG is sensitive to your concerns.
```

In Arizona, U.S. Attorney Burke also wrote to staff in his office about the press statement:

```
From: Burke, Dennis (USAAZ)
Sent: Thursday, May 05, 2011 2:25 PM
To: Sherwood, Robert (USAAZ) [Contractor]
Cc: Hernandez, Rachel (USAAZ); Scheel, Ann (USAAZ)
Subject: Re: Request for an interview with U.S. Attorney Burke

Just out of curiosity -- after Tracy gave that despicable quote to WSJ, ask her what they think I can say abt F&F.
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First Assistant U.S. Attorney Scheel responded:

[INTENTIONALLY BLANK]

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457 Email from Monty Wilkinson to Dennis Burke (May 5, 2011) [DOJ-FF-04618–19]; email from Dennis Burke to Monty Wilkinson (May 5, 2011) [DOJ-FF-04618–19].

458 Email from Dennis Burke to Robert Sherwood (May 5, 2011) [DOJ-FF-30732–33].

459 Email from Ann Scheel to Robert Sherwood, et al. (May 5, 2011) [DOJ-FF-30732–33].
That day, Axelrod, Hoover, and others met with staff from the House Oversight and Government Reform Committee. In the meeting, Axelrod acknowledged, “I certainly admit there is something to see,” and stated that it “looks like there’s [a] ‘there’ there.”

[INTENTIONALLY BLANK]

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[^footnote]: Meeting between U.S. Dep’t of Justice, Bureau of Alcohol, Tobaccos, Firearms & Explosives, and H. Comm. on Oversight & Gov’t Reform staff (May 5, 2011).
VII. Continued Obstruction

1. Blocking Witness Interviews

**FINDING:** Even after the Justice Department acknowledged Congress’s oversight had identified legitimate problems with Fast and Furious, throughout the summer of 2011 Justice Department officials continued to look for every opportunity to limit the information provided to Congress. The documents do not show those officials considering the legal risks the Department created for witnesses who were exposed to subpoenas because of the Department’s strategy.

On Monday, May 9, 2011, Senator Grassley announced on the floor of the Senate that he would not cooperate with moving the nomination of James Cole, who had been recess appointed as Deputy Attorney General, until DOJ cooperated with Congress’s investigation of Operation Fast and Furious. Senator Grassley stated:

To this day, the Justice Department has still not produced a single page of documents in response to my inquiries and has provided only previously released public documents in response to Chairman Issa. . . . I said on the floor on April 14 that if the Justice Department did not cooperate and provide the information we need, I would consider exercising my right to object to unanimous consent requests on a nomination. Since that time, I have received nothing but stonewalling from the Department. As the chief operating officer of the Department, Mr. Cole is in a position to ensure the Justice Department meaningfully cooperates with my inquiries and complies with my document requests. He has failed to do so.

On Tuesday, May 10, 2011, Gary Grindler emailed Attorney General Holder to let him know he had spoken with Burke about Fast and Furious:

```
From: Grindler, Gary (OAG)  
Sent: Tuesday, May 10, 2011 07:56 AM  
To: [Attorney General]  
Cc: Moran, Molly (OAG); Wilkinson, Monty (OAG)  
Subject: SW Border

Mr. AG: Yesterday I spoke with Dennis Burke about Fast and Furious (I had talked with him briefly about this at the AGAC and he expressed an interest in talking with me). Monty also spoke with Dennis at great length about F&F and is addressing his concerns about how this has been handled which Monty can fill you in on when you return.
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462 Id. at S2765.
463 Email from Gary Grindler to Eric Holder (May 10, 2011) [DOJ-FF-31510–11].
Grindler’s email also included an update on a proposal that the Attorney General visit Tucson, Arizona as part of a previously planned southwest border trip. Attorney General Holder responded:

On Tuesday, May 17, 2011, Raman emailed Breuer about an upcoming House Judiciary subcommittee hearing and listed advantages and disadvantages of Breuer testifying:

On Wednesday, May 25, 2011, Cunningham emailed Matt Axelrod:

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464 Id.
465 Email from Eric Holder to Gary Grindler (May 10, 2011) [DOJ-FF-31510–11].
466 Email from Mythili Raman to Lanny Breuer (May 17, 2011) [DOJ-FF-32984].
467 Email from Patrick Cunningham to Matthew Axelrod (May 25, 2011) [DOJ-FF-33889].
That evening, Weich emailed several senior DOJ officials.  

From: Weich, Ron (SMO)
Sent: Wednesday, May 25, 2011 5:47 PM
To: Grindler, Gary (OAG); Richardson, Margaret (SMO); Goldberg, Stuart (ODAG); Delery, Stuart F. (OAG); O'Neil, David (ODAG); Burton, Faith (SMO); Axelrod, Matthew (ODAG); Smith, Brad (ODAG)
Subject: Read-out of my meeting with Chambiss and Grassley staffs re Cole & doc requests:

I met with Kolan Davis (Grassley) and Martha Scott Poindexter (Chambiss) this afternoon. It was a mixed bag. On the one hand they were both in a pragmatic, constructive mode -- we all agreed this is a dispute that can be solved with good faith on all sides. On the other hand, there are remaining asks on both fronts, some of which represent steps backwards from what we thought were each member's position.

Weich further wrote of Senator Grassley’s Committee Staff Director Kolan Davis:

On the Grassley front, the good news is that Kolan is no longer asking us to satisfy the laundry list of demands in Grassley’s May 16 letter (attached here:)

But he is asking for something more than the letter Leahy offered Grassley. He was vague about what more might be needed - I think he doesn’t know what Grassley would settle for, and it is clear that Grassley’s price may go down if Chambiss is truly solved and Grassley becomes an obstacle to Chambiss getting his documents. As I have suggested to Matt, I think we should prepare an internal document assessing each of the demands in the 5/16 letter to see if there are some easy ones that we can concede (knowing that we might concede them to Issa/Smith anyway) in order to bring Grassley along.

“[S]ee if there are some easy ones that we can ‘concede’ (knowing that we might concede them to Issa/Smith anyway)”

Weich concluded the email: “Obviously there are still many moving parts. We need to work through each of the issues internally to decide whether we want to make further concessions or not . . . .”

On Friday, May 27, 2011, Senator Grassley’s office sent Ron Weich a list representing a list of requests that would represent a good faith effort on DOJ’s part toward meaningful cooperation with the joint investigation by Senate Judiciary Committee and House Oversight and Government Reform Committee staff into the ATF whistleblower allegations. The list chiefly included documents initially requested by Senator Grassley’s February 16, March 4, and March 16 letters, as well as by letter and subpoena from the House Oversight and Government Reform Committee on March 16 and March 31. Grindler forwarded it to Cole:

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468 Email from Ron Weich to Gary Grindler, et al. (May 25, 2011) [DOJ-FF-33911-12].
469 Id.
470 Id.
471 Email from Kolan Davis to Ron Weich (May 27, 2011) [DOJ-FF-34081-86].
472 Attachment to email from Gary Grindler to James Cole (May 27, 2011) [DOJ-FF-34079-83].
473 Email from Gary Grindler to James Cole (May 27, 2011) [DOJ-FF-34079].
Later that night, Axelrod emailed:\footnote{Email from Matthew Axelrod to Tracy Schmaler, et al. (May 27, 2011) [DOJ-FF-34115–17].}

On Sunday, May 29, 2011, Paul Colborn responded:\footnote{Email from Paul Colborn to Matthew Axelrod, et al. (May 29, 2011) [DOJ-FF-34115–17].}
Weich added:  

Email from Ron Weich to Faith Burton, et al. (May 29, 2011) [DOJ-FF-34115–17].

Axelrod replied, in part regarding Senator Grassley’s Chief Investigative Counsel Jason Foster:

Email from Matthew Axelrod to Ron Weich, et al. (May 29, 2011) [DOJ-FF-34115–17].
Meanwhile, Weich and Burton emailed:  

Email from Ron Weich to Faith Burton (May 29, 2011) [DOJ-FF-34118–19]; email from Faith Burton to Ron Weich (May 30, 2011) [DOJ-FF-34118–19].

On Monday, May 30, 2011, Weich narrowed the chain to just Axelrod:  

Email from Ron Weich to Matthew Axelrod (May 30, 2011) [DOJ-FF-34115–17].

On Wednesday, June 1, 2011, Axelrod emailed Burke, Melson, and others:  

Email from Matthew Axelrod to Dennis Burke, et al. (June 1, 2011) [DOJ-FF-34202].
Burke forwarded the email to Breuer, who responded.481

From: Breuer, Lanny A. (CRM)
To: Burke, Dennis (USAAZ)
Sent: 6/1/2011 8:01:12 PM
Subject: Re: Fast and Furious hearing the week of June 13

Thanks. Let's have dinner next time you're here.

On a different chain that night, Weich emailed Burton and Axelrod regarding questions from Breuer’s Deputy Chief of Staff, Amy Pope:482

From: Weich, Ron (SMO)
To: Burton, Faith (SMO); Axelrod, Matthew (ODAG)
CC: Gaston, Molly (SMO)
Sent: 6/1/2011 8:26:31 PM
Subject: Amy Pope has raised two issues with me --

1. With respect to the rumored House Oversight hearing with an ATF witness, are we powerless to limit the witness’ testimony, even if he would veer into 6(e) or deliberative material? How do we know he is a whistleblower?

2. With respect to Chairman Issa’s upcoming trip to Mexico, apparently the State Dept. has asked one of the CRM lawyers in the embassy to serve as Issa’s control officer. How do we manage Issa’s interaction with that individual and others down there as he asks about F+F matters?

On Thursday, June 2, 2011, Axelrod learned of an incident involving a Mexican government-owned helicopter forced down in Jalisco, Mexico. The email stated in part:483

On May 31, 2011 ATF personnel gained access to the recovered weapons. A partial list was sent to Phoenix this morning and compared to known purchases in Fast and Furious. At this point it is believed that at least three and possibly seven 7.62 caliber rifles have been linked to Fast and Furious. The three that are linked are tied to defendants that are currently under indictment. The 50 caliber does not link to Fast and Furious. A full list of all recovered guns is expected to be delivered to Phoenix in the morning and they will immediately compare it to Fast and Furious purchases.

481 Email from Lanny Breuer to Dennis Burke (June 1, 2011) [DOJ-FF-34202].
482 Email from Ron Weich to Faith Burton and Matthew Axelrod (June 1, 2011) [DOJ-FF-34151].
483 Email from [ATF employee] to [ATF employee] and Matthew Axelrod (Jun. 2, 2011) [DOJ-FF-34778–79].
Blogs were reporting the Fast and Furious firearms recovered at the scene, and Axelrod forwarded the chain to Schmaler, who responded.484

Axelrod added:485

Schmaler later sent a link to coverage of the issue by CBS News.486

On Friday, June 3, 2011, in response to a Question for the Record from Senator Grassley regarding the Criminal Division’s awareness of Operation Fast and Furious, Criminal Division officials discussed the need to disclose the Operation Fast and Furious wiretaps: 487

484 Email from Tracy Schmaler to Matthew Axelrod (June 2, 2011) [DOJ-FF-34778–79].
485 Email from Matthew Axelrod to Tracy Schmaler (June 2, 2011) [DOJ-FF-34778–79].
487 Email from Amy Pope to Kevin Carwile (June 3, 2011) [DOJ-FF-36416–17].
Officials also emailed about whether the requirement that Deputy Assistant Attorney Generals review wiretap applications arose from a statute, or merely DOJ policy:

488 Email from Mythili Raman to Greg Andres, et al. (June 3, 2011) [DOJ-FF-35961–62].

489 Email from Amy Pope to Greg Andres, et al. (June 6, 2011) [DOJ-FF-37016–17].

490 Email from Matthew Axelrod to Stuart Goldberg (June 3, 2011) [DOJ-FF-36418–19].
When Goldberg forwarded to Cole, Cole responded:\(^{491}\)

From: Cole, James (SMO)
To: Goldberg, Stuart (ODAG)
Sent: 8/3/2011 7:47:59 PM
Subject: Re: Call with Steve Castor

I take it that Castor is Issa's guy and Jason is Grassley's guy. This may help bring things to a head.

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2. Deputy Attorney General Cole's Confirmation

FINDING: DOJ officials, including the Attorney General, carefully calculated which documents to release, and to whom. Officials sought to create the appearance that the Department was complying with the various congressional requests in exchange for getting nominations through the Senate, but undercut the efforts of those who worked to actually cooperate with aspects of Congress's oversight.

On Saturday, June 4, 2011, as DOJ continued to block Senator's Grassley's staff from participating in witness interviews conducted by the Oversight Committee, Weich emailed:\(^{492}\)

----- Original Message ----- 
From: Weich, Ron (SMO)
Sent: Saturday, June 04, 2011 09:40 AM
To: Grindler, Gary (OAG); Goldberg, Stuart (ODAG); Delery, Stuart F. (OAG); O'Neil, David (ODAG); Schmaler, Tracy (SMO); Burton, Faith (SMO); Colborn, Paul P (SMO); Richardson, Margaret (SMO)
Cc: Axelrod, Matthew (ODAG)
Subject: Fw: ATF / Newell Interview

It seems like we hit a nerve here, which I think may be good for current purposes. Grassley holds the key to his staff's full participation in this investigation. All he has to do is allow a vote on our nominees and accept the letter Leahy has offered. It is highly ironic that this staffer is outraged by DOJ interference in leg branch prerogatives when Grassley won't allow the President to staff this key exec branch agency.

\(^{491}\) Email from James Cole to Stuart Goldberg (June 3, 2011) [DOJ-FF-36418–19].
\(^{492}\) Email from Ron Weich to Gary Grindler, et al. (June 4, 2011) [DOJ-FF-04644–45].
A few days later, on Monday, June 6, 2011, Axelrod sent an identical email to both ATF and the U.S. Attorney’s Office for the District of Arizona.\footnote{Email from Matthew Axelrod to Patrick Cunningham (June 6, 2011) [DOJ-FF-36080].}

\begin{quote}
From: Axelrod, Matthew (ODAG)
Sent: Monday, June 06, 2011 11:01 AM
To: Cunningham, Patrick (USAAZ)
Cc: Burke, Dennis (USAAZ); Scheel, Ann (USAAZ); Morrissey, Mike (USAAZ); Weich, Ron (SMO)
Subject: Need you to review immediately

Pat,

The Department is attempting to resolve its dispute with Senator Grassley today over his ability to conduct oversight of Fast and Furious. The attachments consist of docs that we may need to give as part of that resolution. My proposed redactions are visible in red. Please let me know immediately if the provision of any of these docs would compromise your ability to prosecute the indicted case or to continue your ongoing investigation. Also, please let me know if there are any additional redactions that are essential. Thanks.
\end{quote}

Weich forwarded the email to Burton and Gaston.\footnote{Email from Ron Weich to Faith Burton and Molly Gaston (June 6, 2011) [DOJ-FF-36144–45].}

\begin{quote}
From: Weich, Ron (SMO)
Sent: Monday, June 06, 2011 11:10 AM
To: Burton, Faith (SMO); Gaston, Molly (SMO)
Cc: Axelrod, Matthew (ODAG)
Subject: FW: Need you to review immediately

Faith and Molly – I’ve told Matt (cc’d) that we are trying hard to hold the line today on process-only concessions to Grassley. But if we need to get into the documents, it’s obviously vital to know what the USAO thinks.
\end{quote}

That afternoon, Axelrod emailed Grindler, David O’Neil, and Weich.\footnote{Email from Matthew Axelrod to Gary Grindler, et al. (June 6, 2011) [DOJ-FF-36195–96].}

\begin{quote}
From: Axelrod, Matthew (ODAG)
Sent: Monday, June 06, 2011 4:35 PM
To: Grindler, Gary (OAG); O’Neil, David (ODAG); Weich, Ron (SMO)
Subject: Documents necessary to satisfy Senator Grassley

To the extent that the dispute with Senator Grassley turns on our ability to provide documents in categories [a] through [g] of Senator Grassley’s “good faith first step” document, I think we can give much of what is sought, if it would result in confirmation. Here are the categories as outlined in the Grassley document:
\end{quote}

Less than an hour later, Weich replied.\footnote{Email from Ron Weich to Matthew Axelrod, et al. (June 6, 2011) [DOJ-FF-36195–96].}
Meanwhile, Axelrod corresponded with House Oversight Chief Investigative Counsel Steve Castor over the interview of ATF witnesses.\footnote{Email from Matthew Axelrod to Faith Burton, et al. (June 6, 2011) [DOJ-FF-36563–64].}

\begin{verbatim}
----- Original Message ----- 
From: Axelrod, Matthew (ODAG) 
Sent: Monday, June 06, 2011 11:23 AM 
To: Burton, Faith (SMO); Weich, Ron (SMO); Richardson, Margaret (SMO); Wilkinson, Monty (OAG); Schmaier, Tracy (SMO); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Grindler, Gary (OAG) 
Subject: PW: Do you have time to talk on the phone today? 

I just got this email from Issa's staffer.

----- Original Message ----- 
From: Castor, Stephen [mailto : ] 
Sent: Monday, June 06, 2011 11:20 AM 
To: Axelrod, Matthew (ODAG) 
Subject: RE: Do you have time to talk on the phone today? 

Are these witnesses ok with Sen Grassley's staff participating? You know we are working with them.

----- Original Message ----- 
From: Axelrod, Matthew (ODAG) 
Sent: Monday, June 06, 2011 12:36 PM 
To: Burton, Faith (SMO); Weich, Ron (SMO); Richardson, Margaret (SMO); Wilkinson, Monty (OAG); Schmaier, Tracy (SMO); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Grindler, Gary (OAG) 
Subject: RE: Do you have time to talk on the phone today? 

Just learned that Issa's staffer has been reaching out to ATF employees directly and asking whether they'd be willing to be interviewed by Issa's and Grassley's staff voluntarily with agency counsel present.
\end{verbatim}

Subsequently, Axelrod forwarded the email to a broader group and wrote:\footnote{Email from Matthew Axelrod to Faith Burton and Paul Colborn (June 6, 2011) [DOJ-FF-36563–64].}
Axelrod responded:

-----Original Message-----
From: Axelrod, Matthew (ODAG)
Sent: Monday, June 06, 2011 12:39 PM
To: 'Castor, Stephen'
Subject: RE: Do you have time to talk on the phone today?

Steve,

I remain optimistic that the Department and Senator Grassley can work out their differences so that Jason can indeed be present for the interviews.

Matt

Later, Burton and Colborn commented:

From: Colborn, Paul P (SMO)
To: Burton, Faith (SMO); Axelrod, Matthew (ODAG)
CC: Weich, Ron (SMO)
Sent: Monday, June 06, 2011 3:35 PM
Subject: RE: Do you have time to talk on the phone today?

Of course, whether the interviewees are ok with Jason being there is irrelevant to our institutional concern.

-----Original Message-----
From: Burton, Faith (SMO)
Sent: Monday, June 06, 2011 3:35 PM
To: Axelrod, Matthew (ODAG)
Cc: Weich, Ron (SMO); Colborn, Paul P (SMO)
Subject: Re: Do you have time to talk on the phone today?

Matt, have we responded to this? Perhaps we should engage but wld be helpful to have more info.

When Axelrod forwarded in response his email to Castor from earlier in the day, Burton emailed Weich directly.

From: Burton, Faith (SMO)
To: Weich, Ron (SMO)
Sent: Sunday, June 05, 2011 4:23:39 PM
Subject: Fw: Do you have time to talk on the phone today?

Ron, how's this looking from your end? I'm concerned that Matt is communicating independently with Staff here.

----- Original Message ----- 
From: Axelrod, Matthew (ODAG)
Sent: Monday, June 06, 2011 03:54 PM
To: Burton, Faith (SMO); Weich, Ron (SMO); Colborn, Paul P (SMO)

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499 Email from Matthew Axelrod to Faith Burton, et al. (June 6, 2011) [DOJ-FF-36563–64].
500 Email from Faith Burton to Matthew Axelrod (June 6, 2011) [DOJ-FF-36563–64]; email from Paul Colborn to Faith Burton and Matthew Axelrod (June 6, 2011) [DOJ-FF-36563–64].
501 Email from Faith Burton to Ron Weich (June 6, 2011) [DOJ-FF-36569–70].

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That evening, Axelrod emailed Castor:502

-----Original Message-----
From: Axelrod, Matthew (ODAG) [mailto:Matthew.Axelrod@usdoj.gov]
Sent: Monday, June 06, 2011 6:07 PM
To: Castor, Stephen
Cc: Burton, Faith (SMO)
Subject: RE: Do you have time to talk on the phone today?

Steve,

I know I asked you to hold off until the end of the day today before issuing subpoenas to the ATF witnesses who we are willing to make available to you for voluntary interviews. I was optimistic that the Department and Senator Grassley would be able to resolve their differences by then. I'm now asking you to please hold off a little longer. My understanding is that some progress was made today, but that an agreement between Senator Grassley and the Department has not yet been reached. I am hopeful that if you can hold off for another day or two, the Department and Senator Grassley will be able to reach a quick resolution and Senator Grassley's staff will be able to participate fully in the interviews. Thanks, Steve.

Matt

When Castor responded, Axelrod again forwarded the email to Burton and Colborn:503

-----Original Message-----
From: Axelrod, Matthew (ODAG)
Sent: Monday, June 06, 2011 6:45 PM
To: Burton, Faith (SMO); Colborn, Paul P (SMO)
Subject: FW: Do you have time to talk on the phone today?

Fyi.

-----Original Message-----
From: Castor, Stephen [mailto:Stephen.Castor@usdoj.gov]
Sent: Monday, June 06, 2011 6:42 PM
To: Axelrod, Matthew (ODAG)
Subject: RE: Do you have time to talk on the phone today?

I'm not sure I understand what you are talking about. Whether or not these differences to which you refer get worked out have nothing to do with our interviews. It strikes me as remarkably unusual that the Department is advising the Chairman on who can or cannot be present.

"It strikes me as remarkably unusual that the Department is advising the Chairman on who can or cannot be present."

The next day, on Tuesday, June 7, 2011, Attorney General Holder met with Senator Grassley to work out a path forward on DOJ nominations and Senator Grassley’s investigation of Operation Fast and Furious.504 Grindler emailed:505

502 Email from Faith Burton to Ron Weich (June 6, 2011) [DOJ-FF-36571–72].
503 Email from Matthew Axelrod to Faith Burton and Paul Colborn (June 6, 2011) [DOJ-FF-36571–72].
505 Email from Gary Grindler to Matthew Axelrod and Stuart Goldbery (June 7, 2011) [DOJ-FF-37182].
Meanwhile, Weinstein indicated that he and Breuer would be meeting on **Wednesday, June 8, 2011** regarding Operation Fast and Furious:  

That evening, Chairman Issa wrote to Acting Director Melson. The letter noted that despite the Committee’s subpoena and “dozens of telephone calls with DOJ’s Legislative Affairs office and officials in the Office of the Deputy Attorney General . . . the result of these communications . . . has been the production of no non-public documents by DOJ and ATF[.]” It concluded: “Absent a complete production of documents pursuant to the subpoena by the dates mentioned, the Committee will be forced to evaluate whether contempt sanctions must be considered.”

Goldberg emailed the letter to Grindler and wrote:

On **Thursday, June 9, 2011**, White House press official Eric Schultz emailed with Tracy Schmaler:

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506 Email from Jason Weinstein to James Trusty and Greg Andres (June 7, 2011) [DOJ-FF-37254].
507 Letter from Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform to Kenneth Melson, Acting Dir., Bureau of Alcohol, Tobacco, Firearms & Explosives (June 8, 2011).
508 Id. at 1.
509 Id. at 2.
510 Email from Stuart Goldberg to Gary Grindler (June 7, 2011) [DOJ-FF-37271].
511 Emails between Eric Schultz, Tracy Schmaler, and Matthew Miller (June 9, 2011) [DOJ-FF-37738].
When Schmaler highlighted the points DOJ intended to make leading up the House Oversight Committee’s upcoming hearings, Schultz responded:\textsuperscript{512}

\begin{quote}
\textbf{To:} Schmaler, Tracy (SMO); Miller, Matthew A (SMO)
\textbf{Sent:} Thursday, June 09, 2011 4:02 PM
\textbf{Subject:} RE: fast and furious

“We are particularly interested in ya’ll making that second point on process”
\end{quote}

Perfect. We are particularly interested in ya’ll making that second point on process since I think that where most of this is headed next week.

\begin{quote}
\textbf{From:} Schmaler, Tracy (SMO) [mailto:Tracy.Schmaler@usdoj.gov]
\textbf{To:} Schultz, Eric; Miller, Matthew A (SMO)
\textbf{Sent:} Thursday, June 09, 2011 4:02 PM
\textbf{Subject:} RE: fast and furious

Something like that – I’ll send you our talking points when they are final. Have them in 3 buckets the first two will be part of Ron’s testimony –
- general points covering mission to stop illegal gun trafficking problem on border / AG making clear guns don’t cross border/ IG investigation
- the need to balance preserving integrity of investigations from undue political interference with legitimate congressional oversight
- Brian terry shooting response and charging of guy in AZ for it.
\end{quote}

\textsuperscript{512} Email from Eric Schultz to Tracy Schmaler and Matthew Miller (June 9, 2011) [DOJ-FF-37745–46]
Subsequently, Grinder emailed Attorney General Holder:

| From: Grindler, Gary (OAG) |
| To: Attorney General |
| CC: Delery, Stuart F. (OAG); Wilkinson, Monty (OAG); Richardson, Margaret (SMO) |
| Sent: 6/9/2011 4:35:29 PM |
| Subject: Issa/Fast and Furious Hearings Next Week |

Tomorrow we need to discuss what is going on with the hearings scheduled for next week and the possibility that Issa's committee will vote on whether to cite Ken Melson with contempt with respect to the Committee's March 31st document subpoena. Finding time tomorrow will be difficult since you have a very full schedule. Since [UNRELATED] we can try to schedule this meeting at that time.

Later that evening, White House Deputy Counsel Kathryn Ruemmler emailed Gary Grindler and Lisa Monaco:

| From: Ruemmler, Kathryn H. [mailto:Kathryn H. Ruemmler] |
| Sent: Thursday, June 09, 2011 6:22 PM |
| To: Grindler, Gary (OAG); Monaco, Lisa (ODAG) |
| Subject: Fast & Furious |

Am concerned about the Wednesday hearing/Thursday business meeting that Issa is having next week. Can we talk about it tomorrow?

Kathryn Ruemmler  
Principal Deputy Counsel to the President  
The White House  
West Wing, 2d Floor

Monaco responded:

| From: Monaco, Lisa (ODAG) |
| To: Grindler, Gary (OAG) |
| Subject: Re: Fast & Furious |

Yes. Gary and I met with others on this today.

[INTENTIONALLY BLANK]

On Friday, June 10, 2011, DOJ made its first production of non-public documents pursuant to the subpoena. The June 10 production totaled 69 pages.

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513 Email from Gary Grindler to Eric Holder (Jun. 9, 2011) [DOJ-FF-37713].  
514 Email from Kathryn Ruemmler to Gary Grindler and Lisa Monaco (June 9, 2011) [DOJ-FF-37716].  
515 Email from Lisa Monaco to Kathryn Ruemmler and Gary Grindler (June 9, 2011) [DOJ-FF-37716].  
516 Report of the H. Comm. on Oversight & Gov't Reform, Resolution Recommending that House of Representatives Find Eric H. Holder, Jr., Attorney General, U.S. Department of Justice, In Contempt of Congress for Refusal to Comply with a Subpoena Duly Issued by the Committee on Oversight and Government Reform (June
As DOJ was preparing for the second House Oversight and Government Reform Committee hearing, scheduled for June 15, 2011, Axelrod emailed: 518

Evidently, Agent Forcelli is planning on testifying that the USAO (and, specifically, the line AUSA Emory Hurley) takes too long to charge cases and isn’t aggressive enough. Dennis Burke wants to know whether it’s proper for a Department employee to be testifying before Congress without having his testimony cleared through the Department, etc.

"Burke wants to know whether it’s proper for a Department employee to be testifying before Congress without having his testimony cleared"

That afternoon, Schmaler noted: 519

"[T]erry points would be reactive only"

I’ve got edits to the oversight/investigation talkers -- if folks have anything on these other two (terry points would be reactive only, if asked and for use for Ron in QA if he gets asked by committee.)

[INTENTIONALLY BLANK]

517 Letter from Ronald Weich, Ass’t Att’y Gen., Dept’t of Justice, to Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform (June 10, 2011).
518 Email from Matthew Axelrod to Ron Weich, et al. (June 11, 2011) [DOJ-FF-37766].
519 Email from Tracy Schmaler to Matthew Axelrod, et al. (June 10, 2011) [DOJ-FF-37319].
Only the background section of the talking points referenced the firearms connected to Operation Fast and Furious.\textsuperscript{520}

\textbf{Background –}

Two (?) guns related to the Fast and Furious operation were recovered near the scene of Agent Terry’s murder.

The person arrested and charged in the murder was not affiliated with ATF’s Fast and Furious operation.

That night Axelrod sent an email which indicated that some of the individuals involved in deciding what to turn over to Congress were the very same ATF Phoenix Field Division officials who had been a part of Operation Fast and Furious.\textsuperscript{521}

\begin{quote}
\begin{footnotesize}
\begin{verbatim}
From: Axelrod, Matthew (ODAG)
Sent: Friday, June 10, 2011 07:20 PM
To: Morrissey, Mike (USAAD); Newell, William D. (ATF); Needles, James R. (ATF); Colborn, Paul P (SMO); Bies, John; Ramirez, Monica (ODAG); Salvat, Adam (CRM); Crabb, John D. (USADC); Chambers, Felicia (CIV); Gaston, Molly (SMO); Burton, Faith (SMO)
Cc: [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]
Subject: Document review details

All,

We’ve worked out a plan for the document review process this weekend (and next week). The folks on the “to” line of this email will be participating in the second stage of the review process—in other words, we’ll be looking at docs after a first line review has been completed by ATF lawyers. We’ll be working in teams. Each team will have one ATF/USAO reviewer and one DOJ reviewer. I’ll explain more about the process tomorrow, but for now I need to make sure that we have the right number of bodies available to start the review process tomorrow morning. My understanding is that ATF/USAO will have three people available tomorrow morning at 9:00 AM – Mike Morrissey, Bill Newell, and [Redacted]. We need three DOJ reviewers for tomorrow at 9:00 AM as well. John Crabb and I are both available, so we need one more. On Sunday, we’ll have four ATF/USAO reviewers – the three from Saturday plus Jim Needles. So, on the DOJ side, we’ll need two bodies in addition to me and John Crabb. Adam, Felicia, and Monica – can the three of you please figure out which one of you can be there tomorrow and which two of you can be there on Sunday?

On Sunday, Paul Colborn and Molly Gaston will begin doing a final layer of OLC/OLA review. They’ll take one final look at each document before it goes out the door (or before it gets held back because of privilege).

\end{verbatim}
\end{footnotesize}
\end{quote}

\textsuperscript{520} Attachment to email from Tracy Schmaler to Matthew Axelrod, et al. (June 8, 2011) [DOJ-FF-37302-03].

\textsuperscript{521} Email from Matthew Axelrod to Mike Morrissey, et al. (June 11, 2011) [DOJ-FF-39257-58]. The DOJ OIG report concluded Morrissey “failed to provide responsible oversight of Operation Fast and Furious.” Dep’t of Justice, Office of Inspector Gen., A Review of ATF’s Operation Fast and Furious and Related Matters (Sep. 2012), at 444–45. It also stated SAC Newell “borne ultimate responsibility for the failures in Operation Fast and Furious, particularly in light of his close involvement with the office’s highest-profile and most resource-intensive case. Newell furnished incomplete information and at times made statements that conveyed a misleading impression to ATF Headquarters on matters related to Operation Fast and Furious. Overall, we found that SAC Newell’s conduct with respect to Operations Wide Receiver and Fast and Furious was irresponsible.” Id. at 437–40.
On Saturday, June 11, 2011, Monaco suggested creating talking points that staff for House Oversight and Government Reform Committee Ranking Member Elijah Cummings could use at the upcoming hearing. Burton responded:

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From: Burton, Faith (SMO)
To: Weich, Ron (SMO); Monaco, Lisa (ODAG)
CC: Goldberg, Stuart (ODAG); Axelrod, Matthew (ODAG); Gaston, Molly (SMO); Colburn, Paul P (SMO)
Subject: RE: Revised Draft letter to Issa - picks up

I have already offered the minority talking points and they have respectfully declined. Think it would be really good if we could get the letter out by Tuesday - it would help Ron at the hearing and the minority could use it. We can always right more letters, but this one makes important points that we will want in the record before the hearing, I would think. I've been working on a revised draft this afternoon; awaiting some final details on page numbers and dollars from Molly—will send a revised draft within the hour. Thanks. FB
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On Monday, June 13, 2011, the House Oversight and Government Reform Committee held a hearing titled “Obstruction of Justice: Does the Justice Department Have to Respond to a Lawfully Issued and Valid Congressional Subpoena.”

On Tuesday, June 14, 2011, DOJ reviewed the proposed statement for DOJ official Ron Weich, representing DOJ on a second panel at the June 15 Oversight Committee hearing:

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From: Grindler, Gary (OAG)
To: Richardson, Margaret (SMO)
Sent: 6/14/2011 8:33:20 AM
Subject: RE: Next Week's Issa Hearings

On page 6, we say that “[t]he Committee’s oversight activities in this matter have already undermined...the independence, integrity and effectiveness of the Department’s criminal investigations.” This sounds like a bit of an exaggeration, but I don’t know what the actual impact the disclosures had. We should be careful about using words like “undermined” if the entire investigation was not “undermined.”
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“This sounds like a bit of an exaggeration . . . . We should be careful about using words like ‘undermined’ if the entire investigation was not ‘undermined.’”

[INTENTIONALLY BLANK]

522 Email from Lisa Monaco to Faith Burton (June 11, 2011) [DOJ-FF-38499].
523 Email from Faith Burton to Ron Weich and Lisa Monaco (June 11, 2011) [DOJ-FF-38503–04].
525 Email from Gary Grindler to Margaret Richardson (June 14, 2011) [DOJ-FF-42250–51].
Later that day, the House Oversight and Government Reform Committee and the Senate Judiciary Committees published a joint staff report. The New York Times published an article on the report, its first article regarding Operation Fast and Furious. The article stated:

Some . . . agents blew the whistle to Congress this year after two . . . guns were found at the scene of the murder of the Border Patrol agent, Brian A. Terry. An official with knowledge of the investigation said that neither the bullet that killed Mr. Terry in December nor the casings found at the scene had been linked to the weapons that were recovered there. The official emphasized that “the murder weapon has not been discovered.”

The online article also linked to a January 28, 2011 memorandum from the U.S. Attorney’s Office for the District of Arizona which confirmed that the purchaser of the firearms recovered at the scene of Agent Terry’s murder had become a suspect in the Fast and Furious investigation over seven weeks prior to the purchase. The memorandum had not previously been produced to Congress.

That night, Weich received an email from Senator Grassley’s staff outlining the status of document production that had been agreed with Grassley in order for Cole to be confirmed as Deputy Attorney General. The email noted:

c. Records related to 12/17/09 DOJ/FFL meeting: They said this category was sensitive, implying an in camera review. There’s been no specific description of why this category is sensitive and no written commitment that we or the House side will receive an in camera review.

***

f. Records relating to Terry ballistics: They said this one is off the table. However, we started getting questions today suggesting that DOJ had provided detailed information on this to the press.

ghi. ATF / USAtty communications on genesis of F&F: Same status as (d) and (e).

Weich forwarded the email to David O’Neill, an official in the Office of the Deputy Attorney General, noting: “I don’t know what he’s talking about re: press.”

528 Id.
530 Email from Kolan Davis to Ron Weich (June 14, 2011) [DOJ-FF-42862–64].
531 Email from Jason Foster to Kolan Davis (June 14, 2011) [DOJ-FF-42862–64].
532 Email from Ron Weich to David O’Neil (June 14, 2011) [DOJ-FF-42862–64].
O’Neill in turn circulated the email to a broader group of senior DOJ officials on the morning of Wednesday, June 15, 2011, and wrote:533

From: O’Neil, David (ODAG)
Sent: Wednesday, June 15, 2011 8:20 AM
To: Goldberg, Stuart (ODAG); Grindler, Gary (OAG); Delery, Stuart F. (OAG); Axelrod, Matthew (ODAG); Schmaler, Tracy (SMO); Richardson, Margaret (SMO)
Cc: Wei, Ron (SMO)
Subject: Re: Document Production Status

My sense is that we are in striking distance with Grassley and that, once we confirm the principals’ understanding, we can take that to McConnell with reasonable assurance that he will hold Grassley to his word. [Pause for Stuart and Tracy to stop laughing]. Are we meeting this morning?

Meanwhile, Schmaler emailed regarding the Arizona U.S. Attorney’s Office memorandum released by The New York Times:534

From: Schmaler, Tracy (SMO)
Sent: Wednesday, June 15, 2011 08:10 AM
To: Schmaler, Tracy (SMO); Axelrod, Matthew (ODAG); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG)
Subject: RE: look at the fax # and office at the top

To be clear p 52. Looks like it was faxed to from USAO yesterday – includes their # and name. not clear if it was faxed to NYT or Congress. The internal memo is not part of the official report posted on grassley’s page.

From: Schmaler, Tracy (SMO)
Sent: Wednesday, June 15, 2011 8:05 AM
To: Axelrod, Matthew (ODAG); Monaco, Lisa (ODAG); Goldberg, Stuart (ODAG)
Subject: look at the fax # and office at the top

This was posted on the nyt. (and one of docs Grassley asked for and we could not provide b/c USAO objected)


Schmaler notified the officials on the chain regarding productions to Senator Grassley:535

533 Email from David O’Neil to Stuart Goldberg, et al. (June 15, 2011) [DOJ-FF-42862–64].
534 Email from Tracy Schmaler to Matthew Axelrod, et al. (June 15, 2011) [DOJ-FF-42940].
535 Email from Tracy Schmaler to Stuart Goldberg, et al. (June 15, 2011) [DOJ-FF-42862–64].
Subsequently, Goldberg emailed:

From: Goldberg, Stuart (ODAG)
To: Cole, James (SMO); Monaco, Lisa (ODAG); Grindler, Gary (OAG)
Subject: NYT memo

I talked to Matt Axelrod about it. When Grassley’s staff pushed for the document, Matt checked with the USAO. The USAO vigorously objected to producing the document even in camera because the document was deliberative and the memo was a memo from the line USA to the USA. As a result of this conversation, we advised Grassley and his staff that we could not provide the memo. Matt’s assessment is that it is a sensitive nonpublic law enforcement document, but because it is almost entirely factual it is not deliberative.

“[B]ecause it is almost entirely factual it is not deliberative.”

DOJ officials continued to discuss Weich’s statement. Burton wrote to Weich regarding the statement in his draft that “the Department has provided the Committee with 92 pages of documents responsive to the subpoena”.

From: Burton, Faith (SMO)
Sent: Wednesday, June 15, 2011 7:07 AM
To: Weich, Ron (SMO)
Subject: Re: new version of oral statement attached –

Thanks, this is much better. I think that the double digit numbers re our production will be ridiculed and I’d stick with the triple digit totals – you can still point out that we’ve been producing on a rolling basis but the most important points clearly are the volume of records we must gather, review, and process and all in the midst of an ongoing investigation and the fact that we’re dedicating substantial resources to these tasks. See you soon.

“I think the double digit numbers re our production will be ridiculed and I’d stick with the triple digit totals”
Given the reference in the *New York Times* article to the ballistics report from the firearms recovered at the Terry murder scene, officials also discussed whether to release the report to Congress. The report was covered by the House Oversight Committee’s March 31 subpoena. In the Arizona U.S. Attorney’s Office, Cunningham emailed Burke and Scheel:538

------ Original Message ------
From: Cunningham, Patrick (USAAZ)
Sent: Wednesday, June 15, 2011 10:20 AM
To: Burke, Dennis (USAAZ); Scheel, Ann (USAAZ)
Subject: Ballistics report

In view of NY Times story Matt is initially inclined to release the ballistics report to Congress. Shall I support or oppose? Grassley on CSpan now.

Burke responded, “Support.”539 However, that afternoon Stephen Dedalus Kelly, the FBI Assistant Director for Legislative Affairs, emailed top DOJ officials:540

From: Kelly, Stephen
To: Monaco, Lisa (ODAG) (JMD); Weich, Ron (SMO) (JMD)
Cc: Caproni, Valerie E.
Subject: I understand ...

... that we are deferring to you all on whether to provide a couple lab reports to Issa in the ATF matter. I do, however, want the decision makers on this to realize that, while we defer to DOJ and the prosecutors on this, in my view, this is a very bad idea. This will become precedent for Sen. Grassley’s office . . . , and there’s a better than 50/50 chance that Sen. Grassley will become Chairman of the Judiciary Committee in the next cycle. If the documents are provided here, we can expect to see specific requests to DOJ and the FBI for documents in pending criminal investigations as a routine matter from Committee chairs, potentially including Sen. Grassley. I understand that the information in the reports may have been leaked to the press, but that does not alleviate our need to protect the integrity of the investigation, and that includes the actual lab reports analyzing evidence. Can’t we find some other way to provide this information to the Committee short of providing the lab reports?

The FBI’s General Counsel, Valerie Caproni, emailed in response to Kelly’s assessment: “I agree.”541 Lisa Monaco responded to the group:542

From: Monaco, Lisa (ODAG)
Sent: Wednesday, June 15, 2011 2:57 PM
To: Caproni, Valerie E. (FBI); Kelly, Stephen (FBI); Weich, Ron (SMO)
Subject: Re: I understand ...

I have spoken with folks here on this and think for now we will not be providing this

Weich later forwarded the chain to Steven Reich.543 Reich, who had recently been hired as an Associate Deputy Attorney General to take over from Matt Axelrod DOJ’s management of the

538 Email from Patrick Cunningham to Dennis Burke and Ann Scheel (June 15, 2011) [DOJ-FF-42970–71].
539 Email from Dennis Burke to Patrick Cunningham and Ann Scheel (June 15, 2011) [DOJ-FF-42970–71].
540 Email from Stephen Kelly to Lisa Monaco and Ron Weich (June 15, 2011) [DOJ-FF-43037].
541 Email from Valerie Caproni to Stephen Kelly, et al. (June 15, 2011) [DOJ-FF-43037].
542 Email from Lisa Monaco to Valerie Caproni, et al. (June 15, 2011) [DOJ-FF-43037].
543 Email from Ron Weich to Steven Reich (June 17, 2011) [DOJ-FF-43038–39].
congressional investigation into Operation Fast and Furious, was a former senior associate White House counsel for President Bill Clinton.\(^{544}\)

At noon that same day, the House Oversight and Government Reform Committee heard testimony from Senator Grassley laying out the results of his investigation thus far; family members of Border Patrol Agent Brian Terry, alongside whistleblowers John Dodson, Lee Casa, and Pete Forcelli; and Assistant Attorney General Weich.\(^{545}\)

![Late Border Agent Brian Terry’s cousin Robert Heyer, sister Michelle Terry Balogh, and mother Josephine Terry join ATF whistleblowers John Dodson, Olindo “Lee” Casa, and Peter Forcelli on June 15, 2011 hearing panel (House Oversight and Government Reform Committee photo)](https://www.gpo.gov/fdsys/pkg/CHRG-112hhrg71077/pdf/CHRG-112hhrg71077.pdf)

In discussing DOJ’s failure to acknowledge the connection between Operation Fast and Furious and the firearms recovered at the scene of Agent Terry’s death, Heyer testified:

> [T]here is a level of frustration for the family. I want to make it clear that our number-one goal is to pursue the prosecution of all the killers of Brian. That is our number-one goal. And, you know, the U.S. attorney’s office in Tucson and the FBI is working very hard to do that. But I also think that I can speak for the family—we have talked about this this morning—that there seems to be a separation, a distinct separation, between Brian’s murder investigation and the ATF Operation Gunrunner, Fast and Furious


Operation. There seems to be a hesitancy to connect the two. So that part is very frustrating.\textsuperscript{546}

When Weich appeared on the second panel, Chairman Issa asked him: “[W]ho here in Washington authorized it? . . . Who authorized this at Justice?”\textsuperscript{547} Weich responded: “Mr. Chairman, I do not know the answer to that question. And the Inspector General is reviewing the matter.”\textsuperscript{548}

That afternoon, commenting on a hearing of the Senate Drug Caucus, Jill Wade wrote:\textsuperscript{549}

\footnotesize
\begin{itemize}
\item \textsuperscript{546} \textit{Id.} at 123-24.
\item \textsuperscript{547} \textit{Id.} at 166.
\item \textsuperscript{548} \textit{Id.}
\item \textsuperscript{549} Email from Jill Wade to Ron Weich, et al. (June 15, 2011) [DOJ-FF-43271].
\end{itemize}
On Thursday, June 16, 2011, DOJ officials continued to email about the issue.\(^{550}\)

That same day, Acting Director Melson raised in a monthly meeting with Deputy Attorney General Cole issues with information sharing between the FBI, the Drug Enforcement Administration (DEA), and ATF that had impacted Operation Fast and Furious. According to Melson’s subsequent testimony:

\(^{550}\) Email from Mark Agrast to Ron Weich (June 16, 2011) [DOJ-FF-43271].
Let us just say it came to our attention that there may have been involvement of other agencies in this. And I was concerned about it. . . . [W]e mentioned it to ODAG on a number of occasions, and somewhat on certain terms of my concern that this whole thing would unravel and make the USG, the government, look a lot worse than it does with what's coming out now. And was kind of brushed off with that until frustration reached the level that, in a monthly meeting with the [Deputy Attorney General], the day after the hearings, I mentioned to him exactly what we knew, so that he would know as to what could be or was happening, for whatever purposes he wanted to use it for.\footnote{Melson Transcript at 111-12.}

Two days later, on \textbf{Friday, June 17, 2011}, an ATF official circulated among ATF and DOJ officials a \textit{Wall Street Journal} article titled “Head of ATF Likely To Go.”\footnote{Email from [ATF employee] to James McDermond (June 17, 2011) [DOJ-FF-44261–62]; see also Evan Perez and Devlin Barrett, \textit{Head of ATF Is Likely to Go}, \textit{WALL ST. J.} (June 17, 2011, print version June 18, 2011).} DOJ official Jill Wade forwarded the article to Mark Michalic and wrote:\footnote{Email from Jill Wade to Mark Michalic (June 17, 2011) [DOJ-FF-44261–62].}

\begin{verbatim}
From: Wade, Jill C (SMO)
To: Michalic, Mark (ODAG)
Subject: Fw: FYI - Wall Street Journal

I called this one.

"I called this one."

From: [ATF] (ATF)
Sent: Friday, June 17, 2011 09:17 PM
To: McDermond, James E. (ATF)
Cc: Thomasson, Scot L. (ATF); Welch, Ron (SMO); Office of Legislative Affairs; Burton, Faith (SMO); Axelrod, Matthew (ODAG); Wade, Jill C (SMO); Gaston, Molly (SMO); Samacki, Jeffrey P. (ATF)
Subject: FYI - Wall Street Journal

HEAD OF ATF LIKELY TO GO
By
EVAN PEREZ And
DEVLIN BARRETT
\end{verbatim}

That day, in response to a press inquiry regarding reports that firearms used in a high-profile kidnapping and murder were linked to Fast and Furious, Axelfrod emailed:\footnote{Email from Matthew Axelrod to [ATF employee] (June 17, 2011) [DOJ-FF-44015–18].}
ATF dismissed the connection by responding that day.  

Axelrod only asked more probing questions of ATF after Chairman Issa and Ranking Member Grassley wrote to the Ambassador of Mexico on Tuesday, June 21, 2011, requesting further details. Subsequently, on Wednesday, June 22, 2011, Axelrod emailed senior officials, including Cole:

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555 Email from [ATF employee] to Matthew Axelrod (June 17, 2011) [DOJ-FF-44015–18].

556 Email from Matthew Axelrod to [ATF employee] (June 22, 2011) [DOJ-FF-44015–18]; Email from Matthew Axelrod to James Cole, et al. (June 22, 2011) [DOJ-FF-44015–18].

557 Email from Matthew Axelrod to James Cole, et al. (June 22, 2011) [DOJ-FF-44015–18].
Goldberg responded: “I am shocked.” Axelrod subsequently emailed Cole with a summary:

Meanwhile, on Monday, June 20, 2011, Schmaler had circulated further follow-up on the issue of Melson’s possible ouster:

Follow up on Melson/Traver. Also note the graphs on challenges in arresting/convicting straw -- includes the 2008 case.


Darrell Issa Poised To Get First Win In ATF Fast And Furious Scandal

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558 Email from Stuart Goldberg to Matthew Axelrod (June 23, 2011) [DOJ-FF-44015–18].
559 Email from Matthew Axelrod to James Cole (June 23, 2011) [DOJ-FF-44871].
560 Email from Tracy Schmaler to Matthew Axelrod, et al. (June 20, 2011) [DOJ-FF-44315].
On Tuesday, June 21, 2011, Grindler emailed Axelrod and Goldberg: “The AG wanted me to get a report on the pace at which documents are being reviewed and to get the most recent production letter that included a compilation of the docs produced to date, etc. . . .” Axelrod’s response revealed the immense lengths DOJ went to identify materials not to produce to Congress.562

Gary,

We are close to completing the review of approximately 48,000 self-selected documents. Nearly forty lawyers and a dozen ATF agents have been involved in this review process. ATF directed all of its employees, task force officers, and contractors to search for responsive documents. It created close to 7,500 online electronic document vaults to store responsive documents. A total of 697 users submitted information that they self-identified as responsive, resulting in a total of 89,565 individual records submitted. More than half of those records consisted of documents, as opposed to media files (photos, videos, audio files, etc.), that have been reviewed at three different levels. Twenty-nine lawyers conducted the first-level review. Five teams of lawyers and ATF agents worked together to conduct the second-level review. An additional team of two lawyers (one from OLA and one from OLC) conducted the final-level review.

As of June 17, 2011, more than thirty lawyers and ATF agents have started reviewing 124,000 ATF emails and attachments. ATF collected all email of those users who were most likely to have had direct knowledge of Operation Fast and Furious - a total of 278 users. It captured all email from their hard drives, network folders, and reserve tapes dating back to June 2009. Given the large volume of emails, we met with committee staff and agreed to focus on a subset of nineteen specific users for initial email review. The nineteen users yielded 190 gigabytes of data, which an outside contractor processed for twelve straight days, twenty-four hours a day, using 150 computers, at a cost of $137,000. That process yielded a total of 724,801 emails and attachments - an estimated volume of more than three million pages. After running search terms on the email, the total number of emails and attachments was reduced to approximately 124,000. As with the self-selected documents, we are reviewing emails and attachments in three stages. Approximately twenty attorneys are conducting the first-level review. Five teams of lawyers and agents are starting to conduct the second-level review. Four teams of lawyers and agents will be conducting the final-level review. As of this morning, four of the nineteen user accounts had already been processed through first- and second-level review.

Grindler forwarded the response to Holder.563

That day DOJ officials discussed possible locations for an upcoming announcement regarding the Southwest Border Counternarcotics Strategy.564

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561 Email from Gary Grindler to Stuart Goldberg and Matthew Axelrod (June 21, 2011) [DOJ-FF-44355–56].
562 Email from Matthew Axelrod to Gary Grindler and Stuart Goldberg (June 21, 2011) [DOJ-FF-44355–56].
563 Email from Gary Grindler to Eric Holder (June 21, 2011) [DOJ-FF-44355–56].
564 Email from Matthew Miller to Gary Grindler and Molly Moran (June 21, 2011) [DOJ-FF-44557–59].
Ultimately, the announcement was made in Nogales, Arizona.\textsuperscript{565}

That same day, Steve Reich emailed Gary Grindler:\textsuperscript{566}

\begin{quote}
“[T]here is a limit to how often you can send a letter like this as the points typically lose effectiveness when repeated.”
\end{quote}

\begin{quote}
“Faith Burton consulted Minority staff this afternoon and their recommendation was also that we not send the letter.”
\end{quote}


\textsuperscript{566} Email from Steven Reich to Gary Grindler (June 21, 2011) [DOJ-FF-44868–70].
Grindler forwarded the email to Attorney General Holder and wrote, “Steven recommends that we not send the letter discussed earlier today.”

He outlined the agenda for the Oversight and Government Reform Committee meeting, then added:

> FYI, there are another four or five additional items on the agenda. Steven states that this “actively report” will probably involve criticism of ATF and DOJ, but does mention contempt. One additional fact is that I had thought the letter with the expansive discussion of our document collection and review effort would have also involved a production of documents. That is not the case. A document production took place today and the informational discussion would now be in a letter without any further document production. Also, the committee meeting is tomorrow at 9:30 a.m. not Thursday as I had been led to believe today.

With Steve’s report below and the additional information, I am now convinced that we should not send the letter. Let me know if you agree.

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**The next morning, on Wednesday, June 22, 2011,** Grindler again emailed Holder to seek a decision on withholding a response. When Holder asked for the basic reason, Grindler summarized:

> “[W]e need to hold our powder until a time when we may be in greater trouble with the Committee.”

Reich argues that because a contempt vote is not going to come up today, we need to hold our powder until a time when we may be in greater trouble with the Committee. He says that the conversations with the committee staff since your testimony have improved and that they seem relatively satisfied with the production. I pushed him on the risk of a contempt vote and he feels strongly that the contempt issue will not come up. Also, he points to the apparent fact that the minority staff recommends against sending the letter.

Gary

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Late that night, Weich emailed regarding the pending agreement with Senator Grassley and Senator Chambliss surrounding Cole’s confirmation.\(^{573}\)

On Thursday, June 23, 2011, Miller emailed Holder and others:\(^{574}\)

On Thursday, June 23, 2011, senior officials emailed regarding Attorney General Holder’s testimony before the House Judiciary Committee on May 3, in which he stated to Chairman Chaffetz that he “probably heard about Fast and Furious for the first time over the last few weeks”:\(^{575}\)

\(^{573}\) Email from Ron Weich to Gary Grindler, et al. (June 22, 2011) [DOJ-FF-44829].

\(^{574}\) Email from Matthew Miller to Eric Holder, et al. (June 23, 2011) [DOJ-FF-44856].

\(^{575}\) Email from Gary Grindler to Matthew Miller, et al. (June 23, 2011) [DOJ-FF-44886]; email from Stuart Delery to Gary Grindler (June 23, 2011) [DOJ-FF-44886]; see also United States Department of Justice: Hearing before the...
Meanwhile, as the Justice Department committed to cooperate with Senator Grassley’s oversight of Operation Fast and Furious, he lifted his hold on Cole’s nomination. On Tuesday, June 28, 2011, the Senate confirmed Cole as Deputy Attorney General.

[IntENTIONALLY BLANK]
VIII. Road to Subpoena for Justice Department

1. *Melson Comes Forward*

**FINDING:** After ATF Acting Director Kenneth Melson began cooperating with the congressional investigation, Justice Department officials worked furiously to undermine key elements of Melson’s testimony while obtaining a full transcript of his interview.

On **Thursday, June 30, 2011,** Attorney General Eric Holder forwarded Chief of Staff Gary Grindler an article that had appeared on June 27 regarding ATF Acting Director Ken Melson testifying before Congress:


577 Email from Jeffrey Sarnacki to Matthew Axelrod (Jun. 30, 2011) [DOJ-FF-46382].

578 Attachment to email from Jeffrey Sarnacki to Matthew Axelrod (Jun. 30, 2011) [DOJ-FF-46384–85].

That afternoon, ATF emailed Axelrod requesting approval to disseminate two documents. One of the documents was an employee-wide message Acting Director Melson proposed to send to all employees:

INTENTIONALLY BLANK
Employee Message about Fast and Furious Investigation  
(6/29/2011)

The U.S. House of Representative’s Committee on Oversight and Government Reform and the U.S. Senate Judiciary Committee are investigating the firearms trafficking investigation known as Operation Fast and Furious. News reports and committee testimony would suggest that ATF is reluctant to provide information on this matter. Be assured that we are working through the Department of Justice to be responsive to all Congressional inquiries. We do so while carefully considering the impact such release would have on the case. Additionally, ATF is also cooperating fully with the independent investigation being conducted by the DOJ Office of the Inspector General into the strategies implemented in this case. These investigations are not a referendum on the exceptional work performed by ATF employees every day. The “Fast and Furious” investigation is just one of nearly 1,500 firearms trafficking cases that ATF perfected in Fiscal Year 2010. We continue to be AT THE FRONTLINE AGAINST VIOLENT CRIME.

* * *

I respect the legitimate role that the legislative branch plays in conducting oversight over the executive branch. I am also cognizant of the delicate balance at play when Congress investigates open criminal investigations. With that said, please know that I have a firm desire and resolve to meet with Congressional committee members to address concerns associated with their inquiry. I expect to be afforded that opportunity in the near future. Also know that we welcome the independent review being conducted by the Office of the Inspector General. That review is also ongoing and until it is concluded, it would be inappropriate to discuss those details at this time.

“I have a firm desire and resolve to meet with Congressional committee members . . . . I expect to be afforded that opportunity in the near future.”

On Friday, July 1, 2011, Stuart Goldberg forwarded the message to Cole. 579

On Sunday, July 3, 2011, representatives from Chairman Issa’s and Senator Grassley’s staffs met confidentially with Acting Director Melson for three hours. A transcribed interview with Melson was originally scheduled for July 13 and set to include DOJ and ATF counsel. 580 However, once Melson became aware of his right to participate in a transcribed interview with his own personal counsel rather than attorneys representing DOJ, he arranged such an interview for the next morning on Capitol Hill. 581

579 Email from Stuart Goldberg to James Cole and Matthew Axelrod (July 1, 2011) [DOJ-FF-46284–85].
580 See letter from Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform, and Charles Grassley, Ranking Mem., S. Comm. on the Judiciary to Eric Holder, Att’y Gen., Dep’t of Justice (July 5, 2011), at 1.
581 Id.
On the morning of Monday, July 4, 2011, the Committees conducted a transcribed interview of Melson. In the interview, he stated:

I am frustrated and disappointed in the way the whole thing has been handled, unfortunately. Of course, this is unfortunately my first experience with something like this with a congressional investigation. But I think the way it was handled went sideways and it could have been avoided with perhaps a more thoughtful approach to what was going on instead of such a strident approach to it. I think there could have been accommodations made between the Hill and ATF and DOJ as to how information was shared. It was very frustrating to all of us, and it appears thoroughly to us that the Department is really trying to figure out a way to push the information away from their political appointees at the Department.582

* * *

[M]any of us in the Director's suite were unhappy with the way OLA was handling it. They are a very experienced group of people up there, Faith Burton has been up there for years, and I know she knows the Hill like the back of her hand and we have relied on her and others at OLA, I have for several years, both at ATF and EOUS when we had Hill interactions. But the feedback I was getting from the Department and other places is that she and Senator Grassley did not necessarily see eye-to-eye on a number of things, so she was very strident in her approach to this and with Senator Grassley.

I sat in Matt [Axelrod]'s office one day when they were writing the letter to Senator Grassley about him being only a ranking member and not the chair of the committee. I sat there across the desk from Matt, as I recall, and said, "This is really just poking him in the eye. What's the sense of doing this? Even if you say you can't give it to him, he's going to get it through the back door anyhow, so why are we aggravating this situation."583

* * *

At one point, I had a conversation with Billy about this. And we had decided that we should approach Matt to consider with the other people in the Department whether somebody else other than Faith should head this up . . . .

582 Melson Transcript at 124.
583 Id. at 126-27.
584 Id. at 128.
On the evening of **Tuesday, July 5, 2011**, Chairman Issa and Senator Grassley sent a letter to DOJ regarding Melson’s transcribed interview.\(^{585}\) The letter stated:

**Acting Director Melson’s cooperation was extremely helpful to our investigation. He was candid in admitting mistakes that his agency made and described various ways he says that he tried to remedy the problems. According to Mr. Melson, it was not until after the public controversy that he personally reviewed hundreds of documents relating to the case, including wiretap applications and Reports of Investigations (ROIs). By his account, he was sick to his stomach when he obtained those documents and learned the full story. Mr. Melson said that he told the Office of the Deputy Attorney General (ODAG) at the end of March that the Department needed to reexamine how it was responding to the requests for information from Congress.**\(^{586}\)

Cole forwarded the letter to senior DOJ officials, copying Attorney General Holder.\(^{587}\)

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**From:** Cole, James (SMO)
**Sent:** Tuesday, July 05, 2011 07:52 PM
**To:** Grindler, Gary (OAG); Goldberg, Stuart (ODAG); Axelrod, Matthew (ODAG); Weich, Ron (SMO); Reich, Steven (ODAG)
**Cc:** Attorney General
**Subject:**

<<2011-07-05 CEG-DEI to AG.PDF>>

Attached is a copy of a letter we received today from Chairman Issa and Senator Grassley. After the morning meeting tomorrow let’s meet to discuss how to respond to the letter.

Jim

**Holder responded:**\(^{588}\)

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**From:** Attorney General
**Sent:** 7/5/2011 8:32:57 PM
**To:** Cole, James (SMO); Grindler, Gary (OAG); Goldberg, Stuart (ODAG); Axelrod, Matthew (ODAG); Weich, Ron (SMO); Reich, Steven (ODAG)
**Subject:** Re:

Let’s discuss tomorrow but we need to figure out how we deal with all the inaccuracies in the letter. A strong response is necessary.

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**On Wednesday, July 6, 2011,** as DOJ discussed the draft response, Faith Burton wrote:\(^{589}\)

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\(^{585}\) Letter from Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform, and Charles Grassley, Ranking Mem., S. Comm. on the Judiciary to Eric Holder, Att’y Gen., Dep’t of Justice (July 5, 2011).

\(^{586}\) Id.

\(^{587}\) Email from James Cole to Gary Grindler, et al. (July 5, 2011) [DOJ-FF-47327].

\(^{588}\) Email from Eric Holder to James Cole, et al. (July 5, 2011) [DOJ-FF-47327].
As new information continued to flow in to DOJ, officials discussed delaying a letter response, but Schmaler disagreed.\(^{590}\)

As officials in DOJ reviewed exactly what to write to Congress, Schmaler emailed.\(^{592}\)

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\(^{590}\) Email from Faith Burton to Tracy Schmaler (July 6, 2011) [DOJ-FF-48038].

\(^{591}\) Email from Tracy Schmaler to Faith Burton, et al. (July 6, 2011) [DOJ-FF-48285].

\(^{592}\) Email from Matthew Miller to Paul Colborn, et al. (July 6, 2011) [DOJ-FF-48100].
The final letter was sent to the Committees that day.\footnote{Letter from Ronald Weich, Asst. Att’y Gen., Dep’t of Justice to Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform and Charles Grassley, Ranking Mem., S. Comm. on the Judiciary (July 6, 2011).}

Later that night, Schmaler emailed senior DOJ officials:\footnote{Email from Tracy Schmaler to Steven Reich, et al. (July 6, 2011) [DOJ-FF-48082].}

Miller forwarded the email to Holder, who in turn forwarded it to Breuer:\footnote{Email from Eric Holder to Lanny Breuer (July 6, 2011) [DOJ-FF-48082].}
On Thursday, July 7, 2011, FBI’s Stephen Kelly emailed Weich regarding DOJ’s July 6 letter.\(^{596}\)

Later that night, Weich forwarded an email from Senator Grassley’s staff to others at DOJ.\(^{597}\)

\(^{596}\) Email from Stephen Kelly to Ron Weich (July 7, 2011) [DOJ-FF-48371].

\(^{597}\) Email from Ron Weich to Faith Burton, et al. (July 7, 2011) [DOJ-FF-46954–96].
On Friday, July 8, 2011, Holder’s Chief of Staff Gary Grindler emailed Cole’s Chief of Staff Stuart Goldberg:

Grindler forwarded Goldberg’s response to Holder, who responded.

[INTENTIONALLY BLANK]

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598 Email from Gary Grindler to Stuart Goldberg (July 8, 2011) [DOJ-FF-48617].
599 Email from Eric Holder to Gary Grindler (July 8, 2011) [DOJ-FF-48617].
Meanwhile, Weinstein emailed Reich about the October 17, 2010 email (located in this report’s Prologue) in which he had discussed Operation Wide Receiver and Operation Fast and Furious and written, “It’s a tricky case, given the number of guns that have walked”.  

It is unclear from Weinstein’s email to Reich what caused Weinstein to search for the October 17, 2010 email at this particular time. However, Weinstein also forwarded the email to Amy Pope.  

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600 Email from Jason Weinstein to Steven Reich (July 8, 2011) [DOJ-FF-48634]. The email subsequently became a subject of dispute. On October 3, 2011, Weinstein was contacted by The Wall Street Journal to comment on his earlier email. Email from Evan Perez to Jason Weinstein (Oct. 3, 2011) [DOJ-FF-61098–99].

601 Email from Jason Weinstein to Amy Pope (July 8, 2011) [DOJ-FF-48634].
On Tuesday, July 12, 2011, Weich emailed Reich regarding Melson’s testimony regarding DOJ.\footnote{Email from Ron Weich to Steven Reich (July 12, 2011) [DOJ-FF-49267].}

\begin{itemize}
\item It is documented in emails (and reflected in the voicemail I forwarded to you) that as Faith and Jason Weinstein worked on the initial response to Grassley, ATF was pressing for stronger denials of the allegation that guns were walked to Mexico.
\item It is documented in emails that in the early weeks following Issa’s document requests, Faith was pressing ATF to gather responsive documents and ATF did not do so. Ultimately ODAG needed to send a team of AUSAs to gather the ATF documents because ATF did not or could not do so.
\end{itemize}

So it’s hard to understand how Melson can credibly blame Faith for a lack of responsiveness.

As far as I’m concerned, this is something we can discuss at the 3PM with Faith, but if you don’t want to do so let me know.

Later on the night of Tuesday, July 19, 2011, Holder emailed DOJ officials to find out whether Senator Leahy would provide DOJ with copies of the transcript from Acting Director Melson’s interview with staff from the Senate Judiciary Committee and House Oversight and Government Reform Committee.\footnote{Email from Eric Holder to Ron Weich, et al. (July 20, 2011) [DOJ-FF-04351].}

\begin{verbatim}
----- Original Message -----
From: [.....................] Attorney General
Sent: Wednesday, July 20, 2011 12:01 AM
To: Weich, Ron (SMO); Cole, James (ODAG); Grindler, Gary (OAG); Goldberg, Stuart (ODAG)
Subject: Transcript?

We ever hear from Leahy on the transcript?

----- End of Original Message -----
\end{verbatim}

Emails indicate that congressional Democrats had refused DOJ’s requests for behind-the-scenes assistance. When Reich responded, Holder followed up:\footnote{Email from Eric Holder to Ron Weich, et al. (July 20, 2011) [DOJ-FF-04351].}

[INTENTIONALLY BLANK]
2. **Full Spin Mode**

**FINDING:** In late July 2011, the Attorney General began receiving daily briefings about Fast and Furious, and Justice Department officials worked actively behind the scenes to influence Congress’s investigation. For example, Assistant Attorney General for Legislative Affairs Ron Weich attempted to “script” the House Oversight Committee’s Democrat staff and urged FBI legislative affairs official Stephen Kelly to provide less information to Senator Grassley’s staff but to continue to talk to them “to gather intelligence.”

On **Wednesday, July 20, 2011**, Grindler emailed Steve Reich and Tracy Schmaler:

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**From:** Grindler, Gary (OAG)  
**To:** Reich, Steven (ODAG); Schmaler, Tracy (SMO)  
**Sent:** 7/20/2011 7:22:15 AM  
**Subject:**  

The AG wants both of you to stick around . . . each day to discuss the status of the ATF matter. Thanks. Gary

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That afternoon, Weich emailed with FBI legislative affairs official Stephen Kelly:

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“Ok. After the 9:15. Let’s get the letter from me to issa, grassley and the dems ready.

One paragraph- you want an answer to your letter send me the transcript

----- Original Message -----  
From: Weich, Ron (SMO)  
Sent: Wednesday, July 20, 2011 12:04 AM  
To: [Attorney General]; Cole, James (ODAG); Grindler, Gary (OAG); Goldberg, Stuart (ODAG)  
Subject: Re: Transcript?  

I heard from Bruce. They feel they cannot provide it, although they can be helpful in other ways. Let’s discuss in person tomorrow.

---

**Email from Gary Grindler to Steven Reich and Tracy Schmaler (July 20, 2011) [DOJ-FF-51254].**  
**Email from Ron Weich to Stephen Kelly (July 21, 2011) [DOJ-FF-51656].**
On Monday, July 25, 2011, the day before a House Oversight and Government Reform Committee hearing on Operation Fast and Furious, Chairman Issa and Ranking Member Cummings’ staff provided DOJ with transcript excerpts that they intended to use during the hearing, in order to ensure that the Committee was not releasing any information detrimental to the ongoing criminal investigation. Reich emailed regarding Breuer: 607

On Monday, July 25, 2011, the day before a House Oversight and Government Reform Committee hearing on Operation Fast and Furious, Chairman Issa and Ranking Member Cummings’ staff provided DOJ with transcript excerpts that they intended to use during the hearing, in order to ensure that the Committee was not releasing any information detrimental to the ongoing criminal investigation. Reich emailed regarding Breuer: 607

The next morning, Burton responded: 608

In the meantime, Weich emailed: 609

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607 Email from Steven Reich to Faith Burton, et al. (July 25, 2011) [DOJ-FF-53024].
608 Email from Faith Burton to Ron Weich, et al. (July 26, 2011) [DOJ-FF-53025–26].
609 Email from Ron Weich to Jason Weinstein (July 25, 2011) [DOJ-FF-53039].
He further explained:  

Later Weich circulated specific text he intended to send to Democrat staff on the Oversight Committee:

---Original Message---
From: Weich, Ron (SMO) [mailto:Ron.Weich@usdoj.gov]
Sent: Monday, July 25, 2011 8:12 PM
To: Weinstein, Jason
Cc: Pope, Amy
Subject: Just picked up your VM --

I'll send an email [Unrelated] with some thoughts. Bottom line: we're trying, but not easy to script minority in this situation.

“[W]e're trying, but not easy to script minority in this situation.”

From: Weich, Ron (SMO)
To: Weinstein, Jason (CRM)
CC: Pope, Amy (CRM)
Sent: 7/25/2011 10:18:01 PM
Subject: RE: Just picked up your VM --

I have conveyed the points we discussed, including that Lanny's trip to Mexico was not about individual cases, CRM's limited role in approving wiretap applications and the fact that Issa received a briefing that would have contained more info about specific cases than anything Lanny received. But as I said below, the minority staffers are not letting us script them or feed them talking points. They are guarded in their interactions with us. While they know that Issa is over the top and a bully, they also believe that ATF made significant mistakes and they don't easily distinguish between ATF and Main DOJ like we do. They will challenge specific tactics by the majority and will poke holes in unreasonable or premature conclusions, but they don't see the whole effort as a "witch hunt." So we're trying to make common cause with the minority, but they don't see themselves as partners in our effort to tell our story.

“[T]hey don't see the whole effort as a 'witch hunt.'”

From: Weich, Ron (SMO)
To: Burton, Faith (SMO)
Sent: 7/25/2011 10:50:32 PM
Subject: also, are you OK if I send [Redacted] the following...

(Jason W and Amy P are anxious to have these additional points conveyed before the hearing, and Reich agrees we should)

, thanks for talking earlier with me and Faith. Just one aspect we wanted to follow up on: it seems likely that Issa will try to tie F+F to Main Justice by suggesting that the Criminal Division was aware of what was going on in ATF’s Phoenix office. But in fact, neither AAG Lanny Breuer nor his top aides in the Criminal Division would have learned about the operational details of an investigation the Criminal Division was not leading. Lanny’s trip to Mexico was not about specific cases and he would not have discussed cases with his Mexican counterparts. The fact is, Chairman Issa probably learned more about F+F in the briefing he received than Lanny would have received in the course of his duties.

“Jason W[einstein] . . . anxious to have these additional points conveyed”

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610 Email from Ron Weich to Jason Weinstein (July 25, 2011) [DOJ-FF-53039].
611 Email from Ron Weich to Faith Burton (July 25, 2011) [DOJ-FF-53883].
FINDING: When a joint congressional staff report on Operation Fast and Furious highlighted the involvement of the Justice Department’s Criminal Division and the U.S. Attorney’s Office for the District of Arizona, the Department immediately launched an aggressive effort to counteract the report.

On the morning of Tuesday, July 26, 2011, the House Oversight and Government Reform Committee held a hearing focused on the impact of Operation Fast and Furious on Mexico. Additionally, the Oversight Committee’s majority staff released a joint staff report with Senator Grassley’s staff on the Senate Judiciary Committee. The report noted the U.S. Attorney’s Office for the District of Arizona was “inextricably involved in supervising Operation Fast and Furious . . . .” The report also contained a small section of testimony from ATF officials indicating that Breuer had been briefed on Fast and Furious in Mexico, and noted: “Further, the Department of Justice’s Office of Enforcement Operations (OEO) approved numerous of the wiretap applications in this case. These applications were signed on behalf of Assistant Attorney General Breuer in the spring of 2010.”

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614 *Id.* at 40.

615 *Id.* at 39-40.
Chairman Issa raised the wiretaps in the hearing, asking: “Did Lanny Breuer – was he briefed by January 8, 2010? . . . [H]is office approved the wiretaps under his authority. . . . [S]omebody had to be briefed who signed it on his behalf, on his authority.” 616 The ATF Phoenix and headquarters officials testifying professed ignorance as to the matter.

Meanwhile, Schmaler emailed Department officials that morning: 617

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From: Schmaler, Tracy (SMO) [mailto:Tracy.Schmaler@usdoj.gov]
Sent: Tuesday, July 26, 2011 10:16 AM
To: Pope, Amy; Weinstein, Jason; Weich, Ron (SMO) (JMD); Reich, Steven (ODAG) (JMD)
Subject: RE: clips

I’m working on a general statement re: DOJ officials. As constructed can push back on that quote, but going to assume he’s been briefed on Sinaloa cartel and investigative efforts there . . . will be a he said, he said with the agents. What about the doj official? Is that cooley? Would be helpful to put in context.
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In response to a different email including The Washington Post’s coverage of the report, 618 Attorney General Holder wrote: 619

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From: Attorney General
To: Schmaler, Tracy (SMO); Grindler, Gary (OAG); Perrelli, Thomas J. (OAAG); Cole, James (ODAG); Goldberg, Stuart (ODAG); Miller, Matthew A (SMO)
Subject: Re: WaPo - U.S. anti-gunrunning effort turns fatally wrong

“Hit back HARD”
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Grindler subsequently set up a meeting for the next day. 620

[INTENTIONALLY BLANK]

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616 Id. at 188.
617 Email from Tracy Schmaler to Amy Pope, et al. (July 26, 2011) [DOJ-FF-54247–63].
619 Email from Eric Holder to Tracy Schmaler, et al. (July 26, 2011) [DOJ-FF-01354–01360].
620 Email from Gary Grindler to Linda Long (July 26, 2011) [DOJ-FF-52671].
As DOJ officials worked to draft a press statement, Weinstein responded in part: 621

Schmaler circulated to a different group of officials a draft press statement. 622

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621 Email from Jason Weinstein to Tracy Schmaler, et al. (July 26, 2011) [DOJ-FF-54247–63].
622 Email from Tracy Schmaler to Steven Reich, et al. (July 26, 2011) [DOJ-FF-53852].
DOJ officials provided feedback. Burton emailed regarding the comment on “providing the public with full transcripts of interviews”:

“[T]he hearing . . . has largely been about ATF rather than Main DOJ.”

Weich added:

“Hard to know if we’d be OK with public disclosure of the transcripts”

Weich, Ron (SMO)
Sent: Tuesday, July 26, 2011 12:18 PM
To: Reich, Steven (ODAG); Schnaler, Tracy (SMO); Colborn, Paul P (SMO); Ramirez, Monica (ODAG); Burton, Faith (SMO); Richardson, Margaret (OAG)
Subject: RE: Please Review - Comment on ATF hearing

As I just told Tracy, I think we should make clear that this statement responds to the committee report rather than to the hearing, which has largely been about ATF rather than Main DOJ. Here’s an effort to make that clear, and also to adjust the tone:

“The Majority report perpetuates the unsubstantiated assertion that senior Justice Department officials approved this law enforcement operation. Instead of providing full transcripts of interviews, the report includes small excerpts of interviews and ignores testimony showing that senior officials were unaware of tactics being employed in a single gun trafficking operation in Phoenix. The Department, like the Committee, is interested in getting to the bottom of the serious concerns raised by ATF agents, which is why the Attorney General has asked the Department’s Inspector General to investigate the matter.”

623 Email from Faith Burton to Tracy Schnaler, et al. (July 26, 2011) [DOJ-FF-53852].
624 Email from Ron Weich to Steven Reich, et al. (July 26, 2011) [DOJ-FF-53862].
Even Office of Legal Counsel official Paul Colborn pushed back on Schmaler’s statement, emailing:

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From: Colborn, Paul P (SMO)
Sent: Tuesday, July 26, 2011 12:46 PM
To: Schmaler, Tracy (SMO); Reich, Steven (ODAG); Weich, Ron (SMO); Ramirez, Monica (ODAG); Bur, Faith (SMO); Richardson, Margaret (OAG)
Subject: RE: Please Review - Comment on ATF hearing

Tracy, at pages in the report does the committee “accus[e] us of being complicit in an illegal gun-running operation”? I don’t yet understand the predicate for issuing such a strongly-written statement.
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From: Schmaler, Tracy (SMO)
Sent: Tuesday, July 26, 2011 12:37 PM
To: Colborn, Paul P (SMO); Reich, Steven (ODAG); Weich, Ron (SMO); Ramirez, Monica (ODAG); Bur, Faith; Richardson, Margaret (OAG)
Subject: RE: Please Review - Comment on ATF hearing

C’mon, I took out “wild-eyed” … that toned it down. to recap, they are accusing us of being complicit in an illegal gun-running operation despite evidence that they have refuting such a notion. I think this tone is sharp but not disrespectful given what they’re doing.
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The ultimate final statement was circulated by Schmaler:

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From: Schmaler, Tracy (SMO) [mailto:Tracy.Schmaler@usdoj.gov]
Sent: Tuesday, July 26, 2011 2:49 PM
To: Weinstein, Jason; Pope, Amy; Weich, Ron (SMO) (JMD); Reich, Steven (ODAG) (JMD)
Subject: RE: clips

Here is statement giving to reporters asking about DOJ officials knowledge and approval of this –

“The Committee’s report promotes unsubstantiated theories by selectively releasing excerpts of transcripts while ignoring testimony and other information. For whatever reason, the leadership of the Committee chose not to release witness testimony that makes clear that operational details relating to this investigation were unknown to senior Department of Justice officials.

“The Department, like the Committee, is interested in getting to the bottom of the concerns raised by ATF agents about this operation, which is why the Attorney General has asked the Inspector General to investigate the matter. The Department continues to cooperate with the investigation, but the Committee must be willing to share all of the facts.”
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Weinstein replied: “I think we should be stronger,” but when informed by Schmaler the statement had already gone out, responded:

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625 Email from Paul Colborn to Tracy Schmaler, et al. (July 26, 2011) [DOJ-FF-53838-40].
626 Email from Jason Weinstein to Tracy Schmaler, et al. (Jul. 26, 2011) [DOJ-FF-53988-4005].
627 Email from Jason Weinstein to Tracy Schmaler, et al. (Jul. 26, 2011) [DOJ-FF-53988-4005].
That afternoon, Schmaler reported on the press coverage, linking to a *Wall Street Journal* article.\(^{628}\)

Holder responded:\(^{629}\)

Schmaler emailed back:\(^{630}\)

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\(^{628}\) Email from Tracy Schmaler to Eric Holder, et al. (July 26, 2011) [DOJ-FF-55063–65]; see also Evan Perez, *ATF Chief Says He Didn’t Approve Tactics*, WALL ST. J., July 26, 2011, available at http://www.wsj.com/articles/SB1000142405311903999904576470412200383534.

\(^{629}\) Email from Eric Holder to Tracy Schmaler (July 26, 2011) [DOJ-FF-55063–65].

\(^{630}\) Email from Tracy Schmaler to Eric Holder, et al. (July 26, 2011) [DOJ-FF-55063–65].
FINDING: Assistant Attorney General Weich continued to obstruct the flow of information to the Committees, chiding FBI legislative affairs official Stephen Kelly for even meeting with congressional staff before “we have our shared facts straight.”

On Friday, July 29, 2011, Weich emailed Stephen Kelly about a meeting Kelly had with congressional staff:  

-----Original Message-----
From: Weich, Ron (SMO) [mailto:Ron.Weich@usdoj.gov]
Sent: Friday, July 29, 2011 4:45 PM
To: Kelly, Stephen
Subject: Your meeting with staffers re F+F oversight --

I'm dismayed that you did it, for all the reasons I said on the phone a few days ago. As I said then, we've asked all the components to wait until we have our shared facts straight before going to the Hill on this. I told you ODAG was leading that effort and I told you I would encourage them to move quickly, which I did.

But I'm more disturbed to hear that you have said to others that I said it was "fine" for you to have such a meeting. Nothing could be further from the truth. I specifically asked that you not have such a meeting. You said you wanted to gather info and I said have a phone call with Jason rather than a 4 corner meeting. Do you remember our conversation differently?

Kelly responded:  

From: Kelly, Stephen (FBI)
To: Weich, Ron (SMO)
Sent: 7/29/2011 5:06:55 PM
Subject: RE: Your meeting with staffers re F+F oversight --

I remember saying at a meeting two weeks ago with staff (where ODAG was present) and in my call with you last week that we wanted to meet with staff to narrow the scope of what they were asking for before we sent them a letter, not to provide any substantive information or to provide any substantive briefing, which we didn't do. At the meeting two weeks ago, ODAG specifically said that was a good strategy, and in my discussion with you, I apologize but I did not hear that we should not go meet with staff to put off responding to the letter, rather I heard you saying we should not discuss any facts or make any commitments, which we didn't do. We did not bring any substantive people and made clear we were not providing facts. If the Committee has come to you and suggested otherwise, I'm happy to correct things with them. I apologize, but I did not hear you say to me not to go to staff to narrow the scope of their requests, and I thought you were asking me appropriately to limit the scope of our discussions to that, which I thought we did.

Please call and we'll sort this out.

[631 Email from Ron Weich to Stephen Kelly (July 29, 2011) [DOJ-FF-55437].
632 Email from Stephen Kelly to Ron Weich (July 29, 2011) [DOJ-FF-55437].]
Weich forwarded the exchange to Richardson, O’Neil, and Reich, then added: ⁶³³

----- Original Message ----- 
From: Weich, Ron (SMO) 
Sent: Friday, July 29, 2011 06:30 PM 
To: Richardson, Margaret (CAG); O’Neil, David [ODAG]; Reich, Steven [ODAG] 
Subject: Re: Your meeting with staffers re F+F oversight -- 

Please don’t forward this email exchange further. I need to talk to him, but I’m not trying to burn him within his agency. He and I generally work well together -- this is unusual. 

----- Original Message ----- 
From: Weich, Ron (SMO) 
Sent: Friday, July 29, 2011 06:01 PM 
To: Richardson, Margaret (CAG); O’Neil, David [ODAG]; Reich, Steven [ODAG] 
Subject: Fw: Your meeting with staffers re F+F oversight -- 

FYI.

Ultimately, Weich and Kelly concluded the conversation: ⁶³⁴

----- Original Message ----- 
From: Kelly, Stephen (FBI) 
To: Weich, Ron (SMO) 
Subject: Re: Your meeting with staffers re F+F oversight -- 

Understood. I think that’s a garble through others here, which is my fault if it got across the street that way. I understand there was a full meeting today with all parties and it seems like all is on course, but let’s definitely talk on Monday.

----- Original Message ----- 
From: Weich, Ron (SMO) <Ron.Weich@usdoj.gov> 
To: Kelly, Stephen 
Sent: Fri Jul 29 18:29:57 2011 
Subject: Re: Your meeting with staffers re F+F oversight -- 

Just left you VM on your office #. We can talk on Mon to sort it out. The thing that bugged me was having ODAG hear from FBI that I said a meeting was “fine” which is not true. You know I discouraged a meeting when we spoke.

On Tuesday, August 2, 2011, Weich emailed Reich and Burton: ⁶³⁵

----- Original Message ----- 
From: Weich, Ron (SMO) 
Sent: Tuesday, August 02, 2011 2:13 PM 
To: Reich, Steven (ODAG); Burton, Faith (SMO) 
Subject: Fw: F&F Meeting 

Steve / Faith – in the course of my conversation with Stephen Kelly yesterday about the FBI’s premature outreach to the Hill, he suggested the meeting described below. I know there is a larger process underway for gathering facts from each of the law enforcement components, but this smaller “sidebar” conversation with Stephen alone may well be useful to us. Let me know.

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⁶³³ Email from Ron Weich to Margaret Richardson, et al. (July 29, 2011) [DOJ-FF-55447–48].
⁶³⁴ Email from Ron Weich to Stephen Kelly (July 29, 2011) [DOJ-FF-55437]; email from Stephen Kelly to Ron Weich (July 29, 2011) [DOJ-FF-55437].
⁶³⁵ Email from Ron Weich to Steven Reich and Faith Burton (Aug. 2, 2011) [DOJ-FF-55919–20].
Burton replied.\footnote{Email from Faith Burton to Steven Reich and Ron Weich (Aug. 2, 2011) [DOJ-FF-55919–20].}

**3. Failure to Correct Record**

**FINDING:** Even after Assistant Deputy Attorney General Jason Weinstein notified the Attorney General’s staff that his initial assessment of Operation Fast and Furious was incorrect, DOJ failed for four more months to correct its misrepresentation to Congress. Instead, Associate Deputy Attorney General Matt Axelrod urged ATF’s congressional liaison to provide only “high level” statements, such as that the congressional investigation “has been a distraction.”

On Thursday, August 4, 2011, nearly six months after Assistant Deputy Attorney General Weinstein reported that Fast and Furious was conducted “thoughtfully, carefully, and strategically,” Weinstein emailed officials within the Office of the Attorney General to notify them that his initial conclusions conflicted with information he had since learned.\footnote{Email from Jason Weinstein to Stuart Goldberg, et al. (Aug. 4, 2011) [DOJ-FF-56090–93].}

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\begin{quote}
“Some of what I have seen in those reports . . . is in tension with what I was told . . . [M]y assessment would be different based on this additional . . . information.”
\end{quote}
On Friday, August 12, 2011, Ann Scheel sent Faith Burton the Terry family’s motion to intervene in the prosecution of the straw purchasers involved in Operation Fast and Furious.638 Burton replied.639

**From:** Burton, Faith (SMO) (JMD)  
**Sent:** Friday, August 12, 2011 10:19 AM  
**To:** Scheel, Ann (USAAZ)  
**Subject:** RE: Terry Family Victim status and proposed interview of Dennis on 8/18

Thanks, Ann, and yes, please send your response as well. Think it’s important for folks to understand that we are not opposing the family’s motion in this case.

In response, Scheel emailed:640

**From:** Scheel, Ann (USAAZ)  
**Sent:** Friday, August 12, 2011 2:23 PM  
**To:** Burton, Faith (SMO)  
**Subject:** RE: Terry Family Victim status and proposed interview of Dennis on 8/18

> Faith,-
> I am trying to track down the response that was actually filed. I want to be clear however, that we did oppose the motion to intervene as being contrary to the CVRA and case law and that such a motion was unnecessary because the USAO had been in contact with the victim’s family and had provided them with all information they are entitled to regarding the case.

> With regard to the [ATF] case in Phoenix...we did oppose that motion as well because the Terry family is not a victim as defined by the CVRA. I can track that motion and response down as well. The CVRA, in any event, does not allow a victim to intervene in a case the way they have requested.

Burton followed up.641

**From:** Burton, Faith (SMO) (JMD)  
**To:** Scheel, Ann (USAAZ)  
**Sent:** 8/12/2011 2:34:56 PM  
**Subject:** RE: Terry Family Victim status and proposed interview of Dennis on 8/18

Thanks – want to make sure that I understand: under the CVRA, victim families are entitled to certain information and to have certain input, which you all are providing to them in the Osorio case, right? If so, is there a written record that you have agreed to their CVRA vic status in that case? I assume that the CVRA does not provide to intervention by victims, but instead affords them certain rights that protected without the need for such intervention and that you all have agreed that they are entitled to those CVRA rights in the Osorio case. Thanks for educating me about this.

On Tuesday, August 16, 2011, Burton emailed Burke about preparing for his transcribed interview with the Committees.642

638 Email from Ann Scheel to Faith Burton (Aug. 12, 2011) [DOJ-FF-56690–91].  
639 Email from Faith Burton to Ann Scheel (Aug. 12, 2011) [DOJ-FF-56690–91].  
640 Email from Ann Scheel to Faith Burton (Aug. 12, 2011) [DOJ-FF-56690–91].  
641 Email from Faith Burton to Ann Scheel (Aug. 12, 2011) [DOJ-FF-56690–91].
On Wednesday, August 17, 2011, Axelrod emailed ATF Assistant Deputy Director of the Office of Public and Governmental Affairs Chris Shaefer voicing his concern that agency talking points about Fast and Furious should not include details or conclusions because of new information that the Department was continuing to uncover:

“We’ve . . . prepared an outline of questions/topics that you might want to review”

Dennis, we’ve prepared some materials for your review this evening if you have some time. We’ve collected a very small group of docs and prepared an outline of questions/topics that you might want to review before we meet tomorrow morning. It would probably be most convenient if we just delivered them to you wherever you’re staying. Please let us know how best to deliver the package to you. We plan to meet at 10 am tomorrow in the OLA Conference Room, 1137 Main. Looking forward to seeing you. Thanks, Faith

On Tuesday, August 23, 2011, Weich emailed:

“Thanks for sending this over. This version wades further than the last version into details and conclusions about Fast and Furious, which strikes us as unwise given the evolving nature of what we’re all still learning”

“Our recommendation is that any communication of this sort be kept high level -- [e.g.] this has been a distraction”

Matthew S. Axelrod
Associate Deputy Attorney General
Office of the Deputy Attorney General
U.S. Department of Justice

On Tuesday, August 23, 2011, Weich emailed:

“[INTENTIONALLY BLANK]”

642 Email from Faith Burton to Dennis Burke (Aug. 16, 2011) [DOJ-FF-56995].
643 Email from Matt Axelrod to Chris Shaefer (Aug. 17, 2011) [DOJ-FF-00002].
644 Email from Ron Weich to Faith Burton, et al. (Aug. 23, 2011) [DOJ-FF-57713].
FINDING: Attorney General Holder was heavily involved in the timing and public relations aspects of the removal of ATF Acting Director Melson, going so far as to order Melson’s door be closed so as to avoid the information leaking that Melson had cleaned out his office over the weekend. Holder was especially concerned about avoiding the appearance that Melson was a “fall guy.”

On Thursday, August 25, 2011, Deputy Attorney General Cole sent the following memorandum to Attorney General Holder about removing Acting Director Melson from his post at ATF:

MEMORANDUM FOR THE ATTORNEY GENERAL

FROM: James M. Cole
Deputy Attorney General

SUBJECT: Change in Leadership at ATF

As we have discussed, a change in leadership is necessary at the Bureau of Alcohol, Tobacco, Firearms, and Explosives (ATF). Both the senior leadership of the Department and the rank-and-file at ATF have lost confidence in Acting Director Ken Melson’s ability to lead the agency at this critical and challenging time. This loss of confidence stems from a number of factors involving the management of the agency, including the following.

645 Attachment to email from [Administrative Assistant (ODAG)] to Matthew Axelrod (Aug. 25, 2011) [DOJ-FF-57792–95].
On the morning of Sunday, August 28, 2011, Melson emailed DOJ officials about logistics related to his departure from ATF.  

DOJ officials discussed a press strategy and public affairs equities. When Goldberg forwarded Melson’s email to Attorney General Holder and others, Holder responded.

Email from Kenneth Melson to James Cole and Stuart Goldberg (Aug. 28, 2011) [DOJ-FF-01274–75].

He added:


Later, Goldberg emailed:

“Ken . . . has cleaned out his office. That will create a buzz at ATF”

David O’Neill in the Office of the Deputy Attorney General responded:

“[H]e may think he’s giving us a heads-up . . . as opposed to asking”

Email from Stuart Goldberg to Eric Holder, et al. (Aug. 28, 2011) [DOJ-FF-01274–75].

Email from David O’Neil to Stuart Goldberg, et al. (Aug. 28, 2011) [DOJ-FF-01274–75].
Deputy Attorney General Cole added:651

From: Cole, James (ODAG)
Sent: Sunday, August 28, 2011 01:12 PM
To: O’Neil, David (ODAG)
Cc: Goldberg, Stuart (ODAG); Attorney General; Schmaler, Tracy (SMO); Grindler, Gary (OAG); Delery, Stuart F. (OAG)
Subject: Re: Change of position

Ken describes the release as a draft, but does say it is for Monday release. I did make it clear to him that we would be announcing this on Tuesday. We should tell him that OPA will need to review it and may revise it and that we are planning on releasing it on Tuesday. The office clean out is a surprise and creates an issue about timing. As Stuart points out, this may be out in ATF on Monday in some way. It may force us into a choice of doing it in two steps or letting some confusion and speculation exist for a day. Can we get away with answering any questions that may come on Monday by saying we’ll have an announcement on Tuesday?

Schmaler and Grindler replied:652

From: Grindler, Gary (OAG)
Sent: Sunday, August 28, 2011 01:18 PM
To: Schmaler, Tracy (SMO); Cole, James (ODAG); O’Neil, David (ODAG)
Cc: Goldberg, Stuart (ODAG); Attorney General; Delery, Stuart F. (OAG)
Subject: Re: Change of position

If not out yet as soon as people come to work tomorrow it is out.

From: Schmaler, Tracy (SMO)
Sent: Sunday, August 28, 2011 01:17 PM
To: Cole, James (ODAG); O’Neil, David (ODAG)
Cc: Goldberg, Stuart (ODAG); Attorney General; Grindler, Gary (OAG); Delery, Stuart F. (OAG)
Subject: Re: Change of position

I’ll email ken to let him know I’m reviewing and suggest he call me today to talk through timing and roll out. Can let him know we plan tues and find out who he talked with at ATF and elsewhere. If it leaks Monday we can confirm leadership change in process and working with ken. We’ll need to get to dennis as soon as possible.

Holder instructed:653

From: Attorney General
To: Grindler, Gary (OAG); Schmaler, Tracy (SMO); Cole, James (ODAG); O’Neil, David (ODAG)
Cc: Goldberg, Stuart (ODAG); Delery, Stuart F. (OAG)
Sent: 8/28/2011 1:24:19 PM
Subject: Re: Change of position

Tell them to close the door to his office

651 Email from James Cole to David O’Neil (Aug. 28, 2011) [DOJ-FF-01272–73].
652 Email from Gary Grindler to Tracy Schmaler, et al. (Aug. 28, 2011) [DOJ-FF-01272–73].
653 Email from Eric Holder to Gary Grindler, et al. (Aug. 28, 2011) [DOJ-FF-01272–73].
On the issue of the statement, he wrote:654

On Monday, August 29, 2011, DOJ officials emailed about draft talking points for calls to Congress regarding Melson’s removal from ATF and Burke’s removal from DOJ. Weich advocated against Holder’s personal involvement.655

Grindler followed up.656

654 Email from Eric Holder to Gary Grindler, et al. (Aug. 28, 2011) [DOJ-FF-01274–75].
655 Email from Ron Weich to Gary Grindler, et al. (Aug. 29, 2011) [DOJ-FF-57852–83].
656 Email from Gary Grindler to Stuart Delery, et al. (Aug. 29, 2011) [DOJ-FF-57899–900].
From: Grindler, Gary (OAG)  
Sent: Monday, August 29, 2011 2:33 PM  
To: Delery, Stuart F. (OAG); Weich, Ron (SMO); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Reich, Steven (ODAG); Schmaler, Tracy (SMO)  
Subject: Re: draft talking points for congressional calls re: ATF etc --  

I agree with Stuart's suggestion as to OIG and that the Department will continue its review of this situation. I would not say that we may take further steps because that would suggest that we in effect fired Ken and Dennis.

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From: Delery, Stuart F. (OAG)  
Sent: Monday, August 29, 2011 02:29 PM  
To: Weich, Ron (SMO); Grindler, Gary (OAG); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Reich, Steven (ODAG); Schmaler, Tracy (SMO)  
Subject: RE: draft talking points for congressional calls re: ATF etc --

Let's collect any comments on the draft TPs by 4:00 so that the AG can then look at the draft.

Do we want to say that the management review and the IG's investigation are both ongoing, and that the Department may take further action as appropriate depending on the results?

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Schmaler commented on the line, “Ken Melson and Dennis Burke have both acknowledged mistakes in that area, and it will be useful to turn the page from those mistakes”.

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From: Schmaler, Tracy (SMO)  
Sent: Monday, August 29, 2011 02:29 PM  
To: Delery, Stuart F. (OAG); Weich, Ron (SMO); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Reich, Steven (ODAG); Schmaler, Tracy (SMO)  
Subject: RE: draft talking points for congressional calls re: ATF etc --  

These say ken and dennis have acknowledge mistakes -- that will likely get out from these conversations and we'll get asked on the record if that's accurate.

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Goldberg responded with an edit to the sentence:

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From: Goldberg, Stuart (ODAG)  
To: Delery, Stuart F. (OAG); Weich, Ron (SMO); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Reich, Steven (ODAG); Schmaler, Tracy (SMO)  
Sent: Monday, August 29, 2011 04:15:22 PM  
Subject: RE: draft talking points for congressional calls re: ATF etc --  

I made a slight suggested tweak to the highlighted sentence because I think we do not want to give the impression – or allow the Congress to claim – that Melson or Burke are being scapegoated.

These changes will help us move past the controversy that has surrounded Fast and Furious. Ken Melson and Dennis Burke have both acknowledged a number of mistakes were made in this investigation, and their departures will help their offices turn the page from those mistakes. Our new team will bring a fresh perspective to the fight against illegal gun trafficking.

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657 Email from Tracy Schmaler to Stuart Delery, et al. (Aug. 29, 2011) [DOJ-FF-57966–67].  
658 Email from Stuart Goldberg to Stuart Delery, et al. (Aug. 29, 2011) [DOJ-FF-57899–900].
Reich noted that the talking points for conversations with congressional staff would be the first time Congress learned of an internal management review on Fast and Furious, despite DOJ stating it had to wait for the Inspector General’s report before taking any action.  

Email from Steven Reich to Ron Weich (Aug. 29, 2011) [DOJ-FF-57855].

That night Schmaler also circulated a question and answer document regarding the pending personnel changes.  

[INTENTIONALLY BLANK]
ATF Leadership Change

Why was Melson removed from his position?

This change in leadership was made because it was in the best interest of ATF and its employees who work each day to fulfill a critical public safety mission. This change will allow the agency and its employees to focus on their mission as they move forward under a new leader who brings decades of experience in law enforcement and has a proven record as a strong and steady leader.

What do you mean by the best interest of the agency? Is that a reference to the ongoing congressional investigation into the Fast and Furious operation?

There are ongoing investigations by the Inspector General and Congress into ATF’s Fast and Furious operation and I’m not going to prejudge the outcome of those inquiries. It’s clear from concerns raised by ATF agents, testimony and other information that this investigation allowed a significant number of guns to get in the hands of criminals. That is of serious concern to the Department, so much so that when these concerns were first raised publicly several months ago, the AG asked the IG to investigate the matter. At the same time, the Department made clear its policy to prosecutors and law enforcement agents working along the Southwest Border that under no circumstances should guns be allowed to cross the border.

In the meantime, the Department has a responsibility to do what is best for the agency and that involved making a leadership change. We talked with Ken and he agreed that his departure would help ATF move forward and focus on its important public safety missions while these investigations continue.

On Tuesday, August 30, 2011, Goldberg replied to Schmaler’s email:

From: Goldberg, Stuart (ODAG)
Sent: Tuesday, August 30, 2011 07:46 AM
To: Schmaler, Tracy (SMO); Grindler, Gary (OAG); Delery, Stuart F. (OAG); O’Neil, David (ODAG); Reich, Steven (ODAG); Weich, Ron (SMO)
Subject: RE: QA

A couple of suggestions – in the “why was Melson removed” response, it probably would be good to weave in that there was mutual recognition that it was in the best interest of ATF.

“[T]here was mutual recognition . . . it was in the best interest of ATF.”

Weich also emailed the larger group regarding the talking point, “Finally, the U.S. Attorney’s office in Arizona has decided to re-staff the criminal cases arising out of ATF’s Operation Fast and Furious”.662

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661 Email from Stuart Goldberg to Tracy Schmaler, et al. (Aug. 30, 2011) [DOJ-FF-58606].
The revised version simply said, “[T]he U.S. Attorney’s office in Arizona has decided to re-staff several criminal cases. We will provide details about those changes in the near future.”

Soon the personnel changes were announced. Weich updated Attorney General Holder on the calls to Congress.

Schmaler updated Holder and other senior DOJ officials on the press coverage.
When she sent the same clips to White House spokesperson Eric Schultz, they discussed how to further disseminate their message:667

Email from Tracy Schmaler to Eric Schultz (Aug. 30, 2011) [DOJ-FF-58191–98].

Emails between Eric Holder and James Cole (Aug. 20, 2011) [DOJ-FF-01299–300].
The afternoon of that same day, Schmaler and Holder emailed about the press coverage:

Emails between Eric Holder and Tracy Schmaler (Aug. 30, 2011) [DOJ-FF-58573–605].

On Wednesday, August 31, 2011, DOJ sent a letter to Issa and Grassley that officially acknowledged for the first time that firearms recovered from the murder scene of Border Patrol Agent Brian Terry were connected with Operation Fast and Furious.

Our original response to QFR 49(a) stated that, as of May 26, 2011, “ATF is aware of eleven instances where a recovered firearm associated with this case was recovered in connection with a crime of violence in the United States.” That answer mistakenly combined the total number of known traces for such recoveries in the United States and Mexico, instead of providing the number for the United States alone, as the Question requested. Moreover, the response included the two firearms recovered at the scene of the tragic death of Border Patrol Agent Brian Terry, even though the Question asked that those firearms be excluded. In fact, beyond these two firearms, ATF is aware of only one instance where a firearm associated with Operation Fast and Furious was traced and coded as recovered in connection with a crime of violence in the United States.

Some of the information about other firearm recoveries related to the case came as news to individuals in the Arizona U.S. Attorney’s Office.

[INTENTIONALLY BLANK]

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669 Emails between Eric Holder and Tracy Schmaler (Aug. 30, 2011) [DOJ-FF-58573–605].
670 Letter from Ronald Weich, Asst. Att’y Gen., Dep’t of Justice to Darrell Issa, Chairman, H. Comm. on Oversight & Gov’t Reform and Charles Grassley, Ranking Mem., S. Comm. on the Judiciary (Aug. 31, 2011). An earlier response had provided similar information, but had not explicitly acknowledged that the firearms recovered at the scene of Agent Terry’s death were connected to Operation Fast and Furious.
671 Email from Patrick Cunningham to Molly Gaston, et al. (Aug. 31, 2011) [DOJ-FF-58015–16].
However, as the Arizona officials had failed to respond for nearly a day and a half to the request for comment by Main Justice, the response had already been transmitted to Congress.

4. Revelation of Further Justice Department Role

**FINDING:** Department officials tried to divert attention towards a different ATF operation during the Bush administration—known as Operation Wide Receiver—to politicize the Fast and Furious investigation.

**Late on the night of Tuesday, August 30, 2011,** Holder emailed Schmaler regarding an encounter with Chairman Issa:

Email from Eric Holder to Tracy Schmaler (Aug. 30, 2011) [DOJ-FF-58613].

Schmaler wrote back:

Email from Tracy Schmaler to Eric Holder (Aug. 30, 2011) [DOJ-FF-58613].

672 Email from Eric Holder to Tracy Schmaler (Aug. 30, 2011) [DOJ-FF-58613].
673 Email from Tracy Schmaler to Eric Holder (Aug. 30, 2011) [DOJ-FF-58613].
Holder replied.674

On Thursday, September 1, 2011, DOJ made its final production of emails responsive to the ATF subpoena. That same day, Chairman Issa and Senator Grassley wrote a letter to Ann Scheel, the new Acting U.S. Attorney for the District of Arizona, which stated:

Your office’s recent court filing in opposition to the rights asserted by the family of slain Border Patrol Agent Brian Terry under the Crime Victims’ Rights Act (CVRA) is disquieting. . . . We find it difficult to understand why anyone would oppose the Terry family’s motion on the grounds that there is potentially no connection at all between the case against Mr. Avila and the case against Agent Terry’s murderers.675

The letter also requested transcribed interviews with various Department officials in the office.676

In response, Colborn emailed:677

On Tuesday, September 6, 2011, Ron Weich wrote:678

--- Original Message ---
From: Schmaler, Tracy (SMO)
Sent: Tuesday, August 30, 2011 10:47 PM
To: [Attorney General]
Subject: Re: Greta

Yea – heard rumblings about Lanny from a reliable reporter. New stuff we don’t know yet, apparently. We’ve seen this before. Issa hopes he’s the link to Main and has thrown up all sorts of thin theories. At this point, the reporters won’t share so I’m a bit skeptical … but trying to pry loose. Something to file away. I’ll keep you posted.

[“H]eard rumblings about Lanny from a reliable reporter. New stuff we don’t know yet, apparently.”

--- Original Message ---
From: [Attorney General]
Sent: Tuesday, August 30, 2011 10:51 PM
To: Schmaler, Tracy (SMO)
Subject: Re: Greta

We have to dig on this and see what the hell they’re talking about.

[“W]e have to dig on this and see what the hell they’re talking about.”

[“L]ike to bounce off you some thoughts . . . on executive privilege arguments to oppose a deposition subpoena for Hurley.”

--- Original Message ---
From: Colborn, Paul P (SMO)
Sent: Thursday, September 01, 2011 12:06 PM
To: Weich, Ron (SMO)
Subject: FW: New Letter from Chairman Issa & Senator Grassley re: USAO-Arizona

Steve, if you have a moment today, I’d like to bounce off you some thoughts I have on executive privilege arguments to oppose a deposition subpoena for Hurley.

--- Original Message ---
From: Weich, Ron (SMO)
Sent: Thursday, September 01, 2011 2:48 PM
To: Colborn, Paul P (SMO)
Subject: RE: FW - Re: Greta - Re: USAO-Arizona

Interesting. I have some thoughts as well. Would love to hear your thoughts or have a quick call.

[“F”]roms, [“L”]ike to bounce off you some thoughts . . . on executive privilege arguments to oppose a deposition subpoena for Hurley.”

674 Email Eric Holder to Tracy Schmaler (Aug. 30, 2011) [DOJ-FF-58613].
676 id. at 2.
677 Email from Paul Colborn to Ron Weich (Sept. 1, 2011) [DOJ-FF-58815–16].
On Wednesday, September 7, 2011, Holder held a televised news conference in which he acknowledged the case “was clearly a flawed enforcement effort,” but stated: “The notion that this reaches into the upper levels of the Justice Department is something that at this point I don’t think is supported by the facts and I think once we examine it and once the facts are revealed we’ll see that’s not the case.”

On Monday, September 19, 2011, Colborn emailed regarding a letter to Chairman Issa on the information DOJ was withholding:

![Email from Ron Weich to Tracy Schmaler, et al. (Sept. 6, 2011) DOJ-FF-59566 -67].

![Email from Paul Colborn to Steven Reich and Faith Burton (Sept. 19, 2011) [DOJ-FF-60096].]

The next day, on Tuesday, September 20, 2011, Colborn emailed:

![Email from Paul Colborn to Steven Reich (Sept. 20, 2011) [DOJ-FF-60147].]

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678 Email from Ron Weich to Tracy Schmaler, et al. (Sept. 6, 2011) DOJ-FF-59566-67.
680 Email from Paul Colborn to Steven Reich and Faith Burton (Sept. 19, 2011) [DOJ-FF-60096].
681 Email from Paul Colborn to Steven Reich (Sept. 20, 2011) [DOJ-FF-60147].
On the night of Friday, September 30, 2011, DOJ produced the first documents responsive to Chairman Issa and Senator Grassley’s July 11 request for documents from certain senior Department officials. While the documents did not include any mention of Breuer, the production did include emails from other Criminal Division officials, such as the email in which Weinstein wrote, “It’s a tricky case, given the number of guns that have walked.”

On Monday, October 3, 2011, DOJ began fielding inquiries regarding Weinstein’s email. 682 DOJ used the opportunity to point reporters to Operation Wide Receiver, an earlier operation run by ATF’s Phoenix Field Division. However, an article on the issue in The Wall Street Journal also focused on memoranda Holder received about Fast and Furious. 683 When Schmaler forwarded it to Holder, he responded. 684

----- Original Message ----- 
From: Schmaler, Tracy (OPA) 
Sent: Monday, October 03, 2011 11:16 PM 
To: [Attorney General] ; Grindler, Gary (OAG); Richardson, Margaret (OAG) 
Subject: Re: WSJ -Justice Emails Show Officials Discussing Gun Probe 

He’s updating the parenthetical to say DOJ has made clear its POLICY is *not* to allow guns to walk.

OCTOBER 3, 2011, 9:11 P.M. Justice Emails Show Officials Discussing Gun Probe

By EVAN PEREZ

682 See, e.g., email from Evan Perez to Jason Weinstein (Oct. 3, 2011) [DOJ-PF-61098–99].
684 Email from Eric Holder to Tracy Schmaler (Oct. 3, 2011) [DOJ-FF-61082–83].
That same night, another public affairs official emailed Gary Grindler:

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From: Grindler, Gary (OAG)
Sent: Monday, October 03, 2011 07:06 PM
To: Lumpkin, Beverley (OPA)
Subject: RE: fyi: ATF/F&F

What did it say?
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From: Lumpkin, Beverley (OPA)
Sent: Monday, October 03, 2011 5:58 PM
To: Grindler, Gary (OAG)
Subject: fyi: ATF/F&F

"Bad story coming on CBS Evening News tonight."
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The official followed up:

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From: Lumpkin, Beverley (OPA)
To: Grindler, Gary (OAG)
Sent: 10/3/2011 9:47:14 PM
Subject: Re: fyi: ATF/F&F

Sorry, I’ve been offline...
The lead-in was quite lurid: AG knew about FandF well before he testified based on these new memos... From NDIC (!?) and AAG Breuer. Sounded like component weekly memos.
But then they backed away halfway through and put in caveats and DOJ saying AG had heard the name of the op but knew no details.
So the headline was ugly but the story oddly lacking. ![Unrelated] I will try to get transcript.
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The story, written by CBS’ Sharyl Attkisson, was titled “ATF Fast and Furious: New documents show Attorney General Eric Holder was briefed in July 2010.” According to Attkisson, DOJ spokeswoman Tracy Schmaler yelled at her about the story, while she said White House spokesman Eric Schultz “literally screamed at me and cussed at me” about the story.

On Tuesday, October 4, 2011, Schmaler emailed Schultz regarding Attkisson, as well as the fact that no other media outlets were covering DOJ’s spin on Operation Wide Receiver.

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685 Email from Beverly Lumpkin to Gary Grindler (Oct. 3, 2011) [DOJ-FF-60970].
686 Email from Beverly Lumpkin to Gary Grindler (Oct. 3, 2011) [DOJ-FF-60970].
689 Email from Tracy Schmaler to Eric Schultz (Oct. 4, 2011) [DOJ-FF-61330–32].
Schultz responded:

----- Original Message -----
From: Schmaler, Tracy (OPA) <Tracy.Schmaler@usdoj.gov>
To: Schultz, Eric
Sent: Tue Oct 04 07:46:06 2011
Subject: No stories

I'm also calling Sharryl's editor and reaching out to Scheiffer. She's out of control.

He also added:

----- Original Message -----
Sent: Tuesday, October 04, 2011 8:15 AM
To: Schmaler, Tracy (OPA)
Subject: Re: No stories

Good. Her piece was really bad for AG.

Why do you think nobody else wrote? Were they not fed the docs?

Schmaler emailed:

----- Original Message -----
From: Schmaler, Tracy (OPA) [mailto:Tracy.Schmaler@usdoj.gov]
Sent: Tuesday, October 04, 2011 8:43 AM
To: Schultz, Eric
Subject: RE: No stories

And I sent NJ's Susan Davis your way. She's writing on Issa/FandF and I said you could load her up on the leaks, etc.

Schultz replied:

----- Original Message -----
From: Schmaler, Tracy (OPA) <Tracy.Schmaler@usdoj.gov>
To: Schultz, Eric
Sent: Tue Oct 04 07:46:06 2011
Subject: No stories

"Her piece was really bad for AG."

"I said you could load her up on the leaks, etc."

"She's out of control"

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690 Email from Eric Schultz to Tracy Schmaler (Oct. 4, 2011) [DOJ-FF-61330–32].
691 Email from Eric Schultz to Tracy Schmaler (Oct. 4, 2011) [DOJ-FF-61330–32].
692 Email from Tracy Schmaler to Eric Schultz (Oct. 4, 2011) [DOJ-FF-61330–32].
693 Email from Eric Schultz to Tracy Schmaler (Oct. 4, 2011) [DOJ-FF-61330–32].
Schmaler responded that the stories would come up inevitably anyway when the changes were announced, but Schultz emailed:

"We need to take over the storyline here."

That morning, Schultz emailed regarding a passage in Politico’s coverage of the issue:

"[T]o give reporters new quotes and fodder to write a whole new round of stories, given the current pique in interest, seems like a mistake."
Later that day, House Judiciary Chairman Lamar Smith called for a special counsel to investigate the issue.\textsuperscript{696} Grindler emailed:\textsuperscript{697}

\begin{quote}
"I would like to convene a meeting to discuss how we should be dealing with the events that occurred today. I am unable to do this before 6:00 p.m. What is your availability?"
\end{quote}

In response, Schmaler circulated a draft press release:\textsuperscript{698}

\begin{quote}
"[K]eep in mind, these are the same folks who called for ‘heads to roll’ over a $16 muffin"
\end{quote}

Reich responded regarding the final sentence of Schmaler’s draft release:\textsuperscript{699}

\begin{quote}
"I think ‘proactively alerted’ is a bit strong"
\end{quote}

Shortly thereafter, the Associated Press released an article titled, “AP sources: Bush-era probe involved guns ‘walking’.”\textsuperscript{700} The article cited as its source “two federal law enforcement officials.”\textsuperscript{701} Schmaler emailed the article to Holder, who responded:\textsuperscript{702}

\begin{quote}
"I also think we need to soften the final sentence. While Castor and I discussed wide receiver, I think “proactively alerted” is a bit strong as to that one matter."
\end{quote}

\textsuperscript{697}Email from Gary Grindler to Margaret Richardson, et al. (Oct. 4, 2011) [DOJ-FF-61191–93].
\textsuperscript{698}Email from Tracy Schmaler to Stuart Delery, et al. (Oct. 4, 2011) [DOJ-FF-61191–93].
\textsuperscript{699}Email from Steven Reich to Ron Weich, et al. (Oct. 4, 2011) [DOJ-FF-61191–93].
\textsuperscript{701}Id.
\textsuperscript{702}Email from Eric Holder to Tracy Schmaler (Oct. 4, 2011) [DOJ-FF-61363–64].
On Wednesday, October 5, 2011, Stuart Delery wrote to Schmaler and Grindler, as well as other members of the Office of the Deputy Attorney General and the Office of Legislative Affairs:

**FINDING:** The public revelation that Attorney General Holder received memoranda on Fast and Furious in July 2010 sent senior Justice Department leadership into a frenzy, with Holder ordering top Department officials to push back hard. In response, DOJ undertook an aggressive public relations campaign, recruiting law enforcement surrogates to defend Holder.

That day, questions regarding Operation Fast and Furious arose at a White House press conference, including a question regarding Sharyl Attkisson: “When government officials start yelling at you, sometimes it’s because they’re getting defensive, right? . . . Why would the administration be yelling at her about this story?”

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703 Email from Stuart Delery to Tracy Schmaler, et al. (Oct. 5, 2011) [DOJ-FF-61373–74].
Schmaler emailed the transcript to Holder, who responded:

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**From:** Attorney General  
**To:** Schmaler, Tracy (OPA); Richardson, Margaret (OAG); Grindler, Gary (OAG)  
**Sent:** October 5, 2011 7:37:04 PM  
**Subject:** Re: WH briefing - q's on f and f

Well done. But we need to get out my answer about the "program" first time. It was NOT as a result of the damn memos. Not the source of my knowledge

[D]amn memos . . . Not the source of my knowledge

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**From:** Schmaler, Tracy (OPA)  
**Sent:** Wednesday, October 05, 2011 06:54 PM  
**To:** Attorney General; Richardson, Margaret (OAG); Grindler, Gary (OAG)  
**Subject:** WH briefing - q's on f and f

Jay got a few q's ... they had our points and made them pretty effectively.

Minutes later Holder emailed Schmaler, irate that a Sharyl Attkisson story on Operation Wide Receiver included a hyperlink to her October 3 story about his being briefed in July 2010:

[Intentionally Blank]

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705 Email from Eric Holder to Tracy Schmaler, et al. (Oct. 5, 2011) [DOJ-FF-61706–08].  
Later that night, Holder wrote:

"Holder briefed"!!!???
Scream at her

"Scream at her"

From: Schmaler, Tracy (OPA)
Sent: Wednesday, October 05, 2011 02:28 PM
To: Attorney General
Subject: Informant: ATF "gun walking" went on for years

CBS on wide receiver - note she says not only border towns at the end. this makes things interesting for issa/grassley

October 5, 2011 9:56 AM

Informant: ATF "gun walking" went on for years

The ATF, the agency that's supposed to stop gun smuggling, turned a blind eye for years, as hundreds of guns "walked" across the Mexican border, CBS News has learned.

In a report on "The Early Show," CBS News investigative correspondent Sharyl Attkisson said a confidential informant has come forward "with a fascinating story of how U.S. agents began letting guns 'walk' across the Mexican border - more than four years ago."

ATF "Fast and Furious": New documents show Attorney General Eric Holder was briefed in July 2010

Later that night, Holder wrote:707

[INTENTIONALLY BLANK]

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707 Email from Eric Holder to Tracy Schmaler, et al. (Oct. 5, 2011) [DOJ-FF-61786].
Ohlson emailed: 708

In a separate chain, Miller sent his own advice: 709

--- Original Message ---
From: Attorney General
Sent: Wednesday, October 05, 2011 09:02 PM
To: Schmeler, Tracy (OPA); Grindler, Gary (OAG); Richardson, Margaret (OAG); Delery, Stuart F. (OAG)
Subject: Re: Darrell Issa to Eric Holder: Admit you knew - MJ Lee - POLITICO.com

Why don't we just answer this asshole by stating the facts and go on offense in ways I've been thinking. Saying nothing until a hearing is not acceptable.

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From: "Ohlson, Kevin (ODAG)" <Kevin.Ohlson@usdoj.gov>
To: Attorney General, Matthew Miller
Sent: Wednesday, October 5, 2011 9:18 PM
Subject: Re: Fwd: Darrell Issa to Eric Holder: Admit you knew - MJ Lee - POLITICO.com

This story is gaining traction. You need to stop it from snowballing -- now. Having unnamed sources in the Department defend you is never going to work. I would suggest an immediate on the record pen-and-pad with all regular DOJ reporters (no interlopers who want to agitate) -- and no cameras -- in your conference room. Then you lay it all out showing that this drumbeat from the Right is bullshit.

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From: Matthew Miller <Matthew Miller>
Date: October 5, 2011 9:29:32 PM EDT
To: Attorney General, Kevin Ohlson <kevin.ohlson@usdoj.gov>
Subject: Re: Fwd: Darrell Issa to Eric Holder: Admit you knew - MJ Lee - POLITICO.com
Reply-To: Matthew Miller <Matthew Miller>

I've been giving this a lot of thought today. The coverage really did break through -- the cables all spent time on it, and of course it was in the NYT this morning.

I think you have to personally answer this. Because the charge right now goes to your credibility, the answer has to come from you. The Department can do its defense as well, but you need to be out there defending it. So I would do two things immediately:

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708 Email from Kevin Ohlson to Eric Holder and Matthew Miller (Oct. 5, 2011) [DOJ-FF-61648–49].
709 Email from Matthew Miller to Eric Holder and Kevin Ohlson (Oct. 5, 2011) [DOJ-FF-61647].
Shortly thereafter, Miller emailed again.\footnote{Email from Matthew Miller to Kevin Ohlson and Eric Holder (Oct. 5, 2011) [DOJ-FF-61648–49].}

From: Matthew Miller  
Date: October 5, 2011 9:40:46 PM EDT  
To: “Ohlson, Kevin (ODAG)” <Kevin.Ohlson@usdoj.gov>, Attorney General  
Subject: Re: Fwd: Darrell Issa to Eric Holder: Admit you knew - MJ Lee - POLITICO.com  
Reply-To: Matthew Miller  

Reading Kevin's advice after I sent mine. I think we agree strategically that you personally need to answer this, and the rest is just tactics (who you talk to, when, etc).

The more I think about the offense versus defense part, I do think you should go on offense, too. After explaining what happened, you could go back at them by saying something like: “But let’s be clear what this is all about. I’ve ordered an investigation into what happened. But there are people on the Hill who don’t care about what really happened. For them this has become about scoring political points and weakening an agency charged with cracking down on gun violence. There are a lot of powerful lobbyists and their allies on the hill who have wanted to cripple the ATF for a long time, and they’re using this as an opportunity to do so. I’m not going to let them. It’s clear the ATF made mistakes here. We’ve cleaned house, and we’re going to fix the agency, but we’re not going to allow it to be put out of business by people carrying water for the gun lobby.”

This part has to be really carefully crafted and delivered, but I think it could be effective as a one-two punch. (One, explain what happened with your testimony; two, punch back.)

Holder forwarded the chain to Grindler.\footnote{Email from Eric Holder to Eric Holder (Oct. 5, 2011) [DOJ-FF-61648–49].}
FINDING: Senior Justice Department leadership was irate that the Department's internal investigators had not leaked certain documents in a more strategic way to lessen their impact. Thereafter, Holder sought “intel” on the individuals criticizing him, from members of Congress to local sheriffs, even asking about the political affiliations of a group of sheriffs who called on him to resign.

Later that night, DOJ Office of Public Affairs Director Matthew Miller emailed Holder:712

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Email from Matthew Miller to Eric Holder (Oct. 5, 2011) [DOJ-FF-61785].

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“IT should have been obvious that these memos were going to be a huge target”

If I were you, I would want answers from the entire team (Cole, Reich, on down), on why the Department let Issa decide what to do with these memos. The whole point of the review is to find things like this and come up with plans for dealing with them. It should have been obvious that these memos were going to be a huge target, and instead of just handing them over, the Department should have put them out to reporters on its own terms, instead of letting Issa do it. Give them to Issa at the same time you give them to the press with an explanation that takes the air out of the balloon.

And if the answer is we owe it to Issa to give him this stuff first -- well, that's obviously ridiculous.

Holder forwarded the email to Grindler with the comment, “I agree.”713

On Thursday, October 6, 2011, Stephen Kelly emailed Weich regarding a briefing the FBI and DEA provided Committee staff with the previous day.714

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Email from Stephen Kelly to Ron Weich (Oct. 6, 2011) [DOJ-FF-61962–63].

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“I believe it went well, but we’ll just have to see whether the Committee comes back to us”

Happy to give you the back brief on our F&F session whenever you have time. I believe it went well, but we’ll just have to see whether the Committee comes back to us or not. You should know that, in my view, we ended up answering the FBI portion of the latest Issa/Grassley letter on informants, and I’m happy to draft something for you to cover our portion of the letter.

Talk soon.

712 Email from Matthew Miller to Eric Holder (Oct. 5, 2011) [DOJ-FF-61785].

713 Email from Eric Holder to Gary Grindler (Oct. 6, 2011) [DOJ-FF-61785].

714 Email from Stephen Kelly to Ron Weich (Oct. 6, 2011) [DOJ-FF-61962–63].
Weich replied, referencing FBI Assistant Director Kevin Perkins.715

Weich, Ron (OLA)
To: Kelly, Stephen (FBI)
Sent: 10/6/2011 10:41:06 PM
Subject: RE: QFRs

“Thanks. I heard the briefing was very effective, and that Perkins was suitably aggressive! Yes, please draft a reply to that portion of the letter.”

Meanwhile Holder continued to email Grindler regarding the letter being drafted to Congress:716

Grindler, Gary (OAG) [Gary.Grindler@usdoj.gov]
To: Holder, Eric (OAG)
From: Attorney General
Sent: 10/6/2011 12:02:21 PM
Subject: Re: Fwd: Darrell Issa to Eric Holder: Admit you knew - MJ Lee - POLITICO.com

Agree. I have a 2 pager we can use to give form to our strategy and the statement. Will share when I get there.

“Relationships with Hill are irrelevant now”

Later that afternoon, a draft of the letter was circulated. In response, Weich wrote:717

-----Original Message-----
From: Weich, Ron (OLA)
Sent: Thursday, October 06, 2011 4:53 PM
To: Weich, Ron (OLA); Grindler, Gary (OAG); Goldberg, Stuart (ODAG); O'Neil, David (ODAG); Schmaler, Tracy (OPA)
Cc: Richardson, Margaret (OAG); Delery, Stuart F. (OAG)
Subject: RE: Draft AG letter

I think this is very good and will be effective. I can't offer detailed comments for the next hour or so, but wanted to flag immediately that I think we should not raise the issue of no confirmed ATF head -- that will upset Leahy, and the blame for that is mixed and complicated.

“[W]e should not raise the issue of no confirmed ATF head – that will upset Leahy, and the blame for that is mixed and complicated.”

That night, Schmaler updated her colleagues on the press coverage from the statement DOJ issued:718

715 Email from Ron Weich to Stephen Kelly (Oct. 6, 2011) [DOJ-FF-61962–63].
716 Email from Gary Grindler to Eric Holder (Oct. 6, 2011) [DOJ-FF-61664–66].
717 Email from Ron Weich to Steven Reich (Oct. 6, 2011) [DOJ-FF-61787].
718 Email from Tracy Schmaler to Eric Holder, et al. (Oct. 6, 2011) [DOJ-FF-61935–44].
Two hours later, Schmaler sent out an update:\textsuperscript{719}

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From: Schmaler, Tracy (OPA)
Sent: Thursday, October 06, 2011 7:14 PM
To: Attorney General; Cole, James (ODAG); Grindler, Gary (OAG); Richardson, Margaret (OAG); Delery, Stuart F. (OAG); Reich, Steven (ODAG); Goldberg, Stuart (ODAG); Weich, Ron (OLA)
Subject: Clips

first round of clips, still waiting on stories from WSJ and LAT and updated from AP. As expected they’re keying off the president’s comments at news conference. A few opted not to write -- NYT and Bloomberg -- for lack of interest.
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When Holder replied, Schmaler emailed:\textsuperscript{720}

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From: Schmaler, Tracy (OPA)
Sent: Thursday, October 06, 2011 09:15 PM
To: Schmaler, Tracy (OPA); Attorney General; Cole, James (ODAG); Grindler, Gary (OAG); Richardson, Margaret (OAG); Delery, Stuart F. (OAG); Reich, Steven (ODAG); Goldberg, Stuart (ODAG); Weich, Ron (OLA)
Subject: RE: Clips 2

Updated AP and WSJ – both note the tactics date back to bush era. Also, WSJ included the power point and notes it, like the weekly reports, did not mention troubling tactics at issue.
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From: Attorney General
Sent: Thursday, October 06, 2011 09:30 PM
To: Schmaler, Tracy (OPA)
Subject: Re: Clips 2

Wanted more bites on power point to get that off table -- most said the didn’t think it merited once they heard explanation. We’ll see if that holds when issa packages it. Overall, helps set up your letter tomorrow.
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From: Schmaler, Tracy (OPA)
Sent: Thursday, October 06, 2011 09:30 PM
To: Attorney General
Subject: RE: Clips 2

Not bad
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"We’ll see if that holds when [I]ssa packages it."
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On Friday, October 7, 2011, Attorney General Holder, who was in Chicago for a speech, checked in with Schmaler on the status of the letter.\textsuperscript{721} Schmaler suggested arranging a meeting with reporters in order to release the letter.\textsuperscript{722}

\textsuperscript{719} Email from Tracy Schmaler to Eric Holder, et al. (Oct. 6, 2011) [DOJ-FF-61935–44].
\textsuperscript{720} Email from Tracy Schmaler to Eric Holder (Oct. 6, 2011) [DOJ-FF-61935–44].
\textsuperscript{721} Email from Eric Holder to Tracy Schmaler (Oct. 7, 2011) [DOJ-FF-62414].
\textsuperscript{722} Email from Tracy Schmaler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62414].
Holder asked in reply: ⁷２３

We have intell [sic] on McCain?

Gave our stuff to some of the regular [D]em pundits and bloggers on cables

Reaching out to some others, including the regulars thompson, gorelick, etc.

He also asked her about surrogates for the letter: ⁷２⁴

----- Original Message -----  
From: Schmaler, Tracy (OPA)  
To: Attorney General  
Sent: Friday, October 07, 2011 09:36 AM  
Subject: Re: Roll out  

Where are our surrogates?

----- Original Message -----  
From: Schmaler, Tracy (OPA)  
To: Attorney General  
Sent: Friday, October 07, 2011 09:36 AM  
Subject: Re: Roll out  

When do we roll out the letter today? Still needs a bit of work

----- Original Message -----  
From: Schmaler, Tracy (OPA)  
To: Attorney General  
Sent: Friday, October 07, 2011 09:25 AM  
Subject: Roll out  

When do we roll out the letter today? Still needs a bit of work

----- Original Message -----  
From: Schmaler, Tracy (OPA)  
To: Holder, Eric (OPA)  
Sent: Friday, October 07, 2011 09:32 AM  
Subject: Re: Roll out  

Few options, most effective way would be if you do pen and pad to land it there. It’s the right frame for your opening points and a good handout.

Issa is appearing on Fox Sunday. We’ve gotten some foothold back w/ our pushback – if we get out today strong and clean think it goes a long way toward pre-empting his appearance. As well as getting out front of mcnin if he decides to go public w/ special counsel request.

----- Original Message -----  
From: Attorney General  
To: Schmaler, Tracy (OPA)  
Sent: Friday, October 07, 2011 09:35:03 AM  
Subject: Re: Roll out  

“We have intell [sic] on McCain?”

“Gave our stuff to some of the regular [D]em pundits and bloggers on cables”

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⁷２３ Email from Eric Holder to Tracy Schmaler (Oct. 7, 2011) [DOJ-FF-62414].  
⁷２⁴ Email from Tracy Schmaler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62417].
Later that morning, Schmaler sent senior DOJ officials notice of a press conference scheduled by sheriffs in Phoenix, Arizona to discuss Operation Fast and Furious:

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From: Schmaler, Tracy (OPA)
To: Grindler, Gary (OAG); Reich, Steven (ODAG); Weich, Ron (OLA); Delery, Stuart F. (OAG);
Richardson, Margaret (OAG); Goldberg, Stuart (ODAG); O’Neil, David (ODAG); Axelrod, Matthew (ODAG)
Sent: 10/7/2011 11:24:51 AM
Subject: Sheriffs in AZ - presser on AG resignation and "accessory to murder charges"

Sheriffs Press Conference to discuss Operation Fast and Furious
Share - Public Event
Time: Friday, October 7 - 11:00am - 12:00pm
Location: 2700 West Washington Street
Phoenix, AZ

Grindler, who received the email, forwarded it to Holder in Chicago, who responded:

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From: Attorney General
Sent: Friday, October 07, 2011 11:41 AM
To: Grindler, Gary (OAG)
Subject: Re: Sheriffs in AZ - presser on AG resignation and "accessory to murder charges"

"Get background on sheriffs. Republicans?"

Grindler immediately sent out the request:

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From: Grindler, Gary (OAG)
To: Schmaler, Tracy (OPA); Richardson, Margaret (OAG)
Sent: 10/7/2011 11:44:22 AM
Subject: RE: Sheriffs in AZ - presser on AG resignation and "accessory to murder charges"

Can we try to get some background on these sheriffs—i.e. political affiliation, etc..

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725 Email from Tracy Schmaler to Gary Grindler, et al. (Oct. 7, 2011) [DOJ-FF-62418].
726 Email from Eric Holder to Gary Grindler (Oct. 7, 2011) [DOJ-FF-62527–30].
727 Email from Gary Grindler to Tracy Schmaler and Margaret Richardson (Oct. 7, 2011) [DOJ-FF-62121–22].
Meanwhile, Holder forwarded his response to Schmaler, followed up with a question about Sheriff Paul Babeu, and then forwarded the whole chain to Matt Miller:

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Email from Eric Holder to Matthew Miller (Oct. 7, 2011) [DOJ-FF-62527–30].
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Email from Matthew Miller to Eric Holder (Oct. 7, 2011) [DOJ-FF-62527–30]. Miller sent his email at 11:56 EDT, but the time stamp on his email reflects Central Daylight Time.
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Meanwhile, Holder continued to push Grindler and Schmaler:
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728 Email from Eric Holder to Matthew Miller (Oct. 7, 2011) [DOJ-FF-62527–30].
729 Email from Matthew Miller to Eric Holder (Oct. 7, 2011) [DOJ-FF-62527–30]. Miller sent his email at 11:56 EDT, but the time stamp on his email reflects Central Daylight Time.
```
That afternoon, DOJ sent Holder talking points for a phone call with Senate Judiciary Committee Chairman Patrick Leahy letting him know Holder’s letter would be sent to Congress that afternoon. The talking points included:

“Grindler and Schmaler updated Holder:”

Great—we’ve got a few chiefs and sheriffs from other cities/states as well.

Tracy, I have reached out to Laurie Robinson and Marylou Leary and they are now looking for people to address the press conference.

730 Email from Tracy Schmaler to Eric Holder and Gary Grindler (Oct. 7, 2011) [DOJ-FF-62119–20].
731 Email from Tracy Schmaler to Gary Grindler and Eric Holder (Oct. 7, 2011) [DOJ-FF-62119–20].
732 Email from Gary Grindler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62012]; email from Gary Grindler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62013–14].
733 Attachment to email from Gary Grindler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62012]; email from Gary Grindler to Eric Holder (Oct. 7, 2011) [DOJ-FF-62013–14].
The letter takes a swipe at Issa and other members who have denied ATF the tools it needs to enforce the law. Specifically it criticizes the House vote to block an ATF reporting rule. I know the gun issue is sensitive for you in Vermont, and I’m confident the letter won’t put you in a bad position in any way.

Thank you for all your help on this and so many matters. I know we asked you to join this oversight effort as part of the nominations deal, and there are better things for you and your staff to be doing. But your participation has been important. I think you’ll see that this letter gives you some arguments to push back on the irresponsible arguments from the other side.

During the call, Weich emailed.734

Email from Ron Weich to Tracy Schmaler, et al. (Oct. 7, 2011) [DOJ-FF-62366].

Email from Matthew Miller to Eric Holder (Oct. 7, 2011) [DOJ-FF-62527–30].

That evening, Miller wrote:735

[INTENTIONALLY BLANK]
Late that night, as Holder emailed Schmaler to let her know he had just finished a speech and was back on a plane to D.C., Schmaler replied:

Your letter's playing well. Time to think about next steps. They are going to hit back very, very hard to this - probably organized statements/letters calling on your resignation. We need to be ready.

I talked to Margaret and Tracy and have been deputized to organize surrogates. It's a good role for someone outside DOJ. I'll get with Raben and we'll put together a pool, arm them with info, and get them out there.

Good to be on offense!

736 Email from Tracy Schmaler to Eric Holder (Oct. 7, 2011) [DOJ-FF-04343–46].
The next morning, on Saturday, October 8, 2011, Holder responded.\footnote{Email from Eric Holder to Tracy Schmaler, et al. (Oct. 8, 2011) [DOJ-FF-04343–46].} He also added:\footnote{Email from Eric Holder to Tracy Schmaler, et al. (Oct. 8, 2011) [DOJ-FF-04313–26].}

More: their logical first reaction after they reviewed the docs WE sent them (belies the notion we've been holding back) should have been "I wonder if AG saw these?" Not their gotcha response- too typical of a hyper partisan, broken Washington. Play into the larger narrative.


\begin{quote}
On Sunday, October 9, 2011, Chairman Issa indicated on a morning news program that a subpoena to DOJ would likely be forthcoming.\footnote{H. Comm. on Oversight & Gov't Reform, Press Release: Issa to Holder: “You Own Fast and Furious”, (Oct. 9, 2011), \url{available at https://oversight.house.gov/release/issa-to-holder-you-own-fast-and-furious}.} That night, Issa sent a letter to Attorney General Holder responding to his October 7 letter.\footnote{Email from Ron Weich to Steven Reich and Tracy Schmaler (Oct. 10, 2011) [DOJ-FF-62641–42].}

The next morning, on Monday, October 10, 2011, Weich flagged the letter for others:\footnote{Email from Ron Weich to Steven Reich and Tracy Schmaler (Oct. 10, 2011) [DOJ-FF-62641–42].}

Later that morning, Weich circulated the letter to Holder and others in DOJ.\footnote{Email from Ron Weich to Steven Reich and Tracy Schmaler (Oct. 10, 2011) [DOJ-FF-62641–42].}
That afternoon, Schmaler emailed:

----- Original Message -----  
From: Schmaler, Tracy [OPA]  
Sent: Monday, October 10, 2011 11:55 AM  
To: [redacted]  
Subject: RE: 10/9 letter to the AG from Chairman Issa re F+F --  

This was emailed to us last night. It is a very aggressive rebuttal of the letter we sent Fri, but surprisingly does not directly seek the AG’s testimony in the House Oversight Committee. I will share it with CRM as well since it references their activities.

“[S]urprisingly does not directly seek the AG’s testimony”

Attorney General Holder responded:

----- Original Message -----  
From: Holder, Eric [DOJ]  
Sent: Monday, October 10, 2011 2:47 PM  
To: [redacted]  
Subject: RE: 10/9 letter to the AG from Chairman Issa re F+F --  

Want to . . . make clear this is [I]ssa playing to the cameras more than anything else:

“Want to . . . make clear this is [I]ssa playing to the cameras more than anything else”

On Tuesday, October 11, 2011, DOJ held a press conference for Holder. In preparation for possible questions about a subpoena for Holder, Schmaler emailed:

----- Original Message -----  
From: Schmaler, Tracy [OPA]  
Sent: Tuesday, October 11, 2011 3:03:11 PM  
To: Holder, Eric [DOJ]  
Subject: Re: 10/9 letter to the AG from Chairman Issa re F+F --  

Agree. I’d amp up responses even more. And ask: Mr Issa what are YOUR proposals and why do YOU oppose proposals Obama admin has made? Challenge them.

“Challenge them”

---

742 Email from Ron Weich to Eric Holder, et al. (Oct. 10, 2011) [DOJ-FF-62811].  
743 Email from Tracy Schmaler to Eric Holder (Oct. 10, 2011) [DOJ-FF-62811].  
744 Email from Eric Holder to Tracy Schmaler (Oct. 10, 2011) [DOJ-FF-62811].  
745 Email from Tracy Schmaler to Steven Reich (Oct. 11, 2011) [DOJ-FF-62875–76].
When Holder was indeed asked about Operation Fast and Furious at the press conference, Eric Schultz emailed Schmaler to ask if she had a transcript of an exchange.\textsuperscript{746} Schmaler summarized it for Schultz:\textsuperscript{747}

A short while later, she circulated the transcript to others in DOJ:\textsuperscript{748}

On Tuesday, October 11, 2011, Chairman Issa issued a subpoena to Attorney General Holder for documents related to Operation Fast and Furious.\textsuperscript{749} DOJ has not produced any communications which post-date the issuance of the subpoena.

\begin{itemize}
\item \textsuperscript{746} Email from Eric Schultz to Tracy Schmaler (Oct. 11, 2011) [DOJ-FF-62885].
\item \textsuperscript{747} Email from Tracy Schmaler to Eric Schultz (Oct. 11, 2011) [DOJ-FF-62885].
\item \textsuperscript{748} Email from Tracy Schmaler to Steven Reich and Ron Weich (Oct. 11, 2011) [DOJ-FF-62879].
\item \textsuperscript{749} H. Comm. on Oversight & Gov’t Reform, \textit{Press Release: Oversight Committee Subpoenas Attorney General for Operation Fast and Furious Communications and Documents} (Oct. 12, 2011), available at
\end{itemize}
IX. Postscript: Missing Documents

**FINDING:** The Justice Department has failed to produce documents for the period from October 11, 2011, to June 28, 2012. These documents cover such key events as the Department’s decision to send Assistant Attorney General Lanny Breuer to Congress to testify regarding his involvement, contradicting Attorney General Holder’s assertions that knowledge of the tactics “reach[ed] into the upper levels of the Justice Department.”

Late on the morning of **Monday, October 31, 2011,** the Senate Judiciary Committee’s Subcommittee on Crime and Terrorism released its witness list for a hearing the next morning on combating international organized crime. The list included Assistant Attorney General Breuer.

Two hours later, the Committee learned that DOJ’s Office of Legislative Affairs would make a Fast and Furious document production and provide a briefing on the documents at the end of the day. The documents included emails sent in 2010 by Breuer and his deputies, including Weinstein, regarding Operation Wide Receiver and its use of the tactic of walking firearms. According to the emails, Breuer and Weinstein convened a meeting with ATF leadership regarding the tactic, yet failed to alert others at DOJ.

Although not present at the October 31, 2011 briefing by DOJ legislative affairs officials, immediately following it, Breuer released a statement which read in part:

Knowing what I now know was a pattern of unacceptable and misguided tactics used by the ATF, I regret that I did not alert others within the leadership of the Department of Justice to the tactics used in Operation Wide Receiver when they first came to my attention.

When the allegations related to Operation Fast and Furious became public earlier this year, the leadership of ATF and the U.S. Attorney’s Office in Arizona repeatedly assured individuals in the Criminal Division and the leadership of the Department of Justice that those allegations were not true. As a result, I did not draw a connection between the unacceptable tactics used by the ATF years earlier in Operation Wide Receiver and the allegations made about Operation Fast and Furious, and therefore did not, at that time, alert others within Department leadership.

---

of any similarities between the two. That was a mistake, and I regret not having done so.\textsuperscript{751}

As of that date, the Justice Department had produced no emails related to the drafting of the February 4, 2011, letter.

According to the later DOJ OIG report:

Breuer told the OIG that the first draft of his statement to Congress acknowledging responsibility for failing to raise Operation Wide Receiver to Department leadership was prepared by the Office of the Deputy Attorney General, and that he then worked on the statement with his staff in the Criminal Division. He stated that he wanted to “take as much responsibility as I could,” adding that he believed “there was an expectation that I would step up to the plate, and I was willing to do it.”\textsuperscript{752}

Yet at the \textbf{Tuesday, November 1, 2011} hearing, after asking why Breuer failed to alert any other DOJ officials to the gunwalking in Operation Wide Receiver, Senator Grassley raised the drafting of the February 4 letter.\textsuperscript{753} Breuer gave the impression that because of his trip to Mexico, the drafting of the letter was not on his radar:

\begin{quote}
Q. On February 4th, 2011, the department sent me a letter also assuring me that allegations of gun walking were untrue. It reads, quote, “ATF makes every effort to interdict weapons that have been purchased illegally, and prevent their transportation to Mexico,” end of quote. That statement is absolutely false. And you admitted as much last night, that you knew by April, 2010, that ATF walked guns in Operation Wide Receiver. That is . . . correct, yes?

A. Yes, senator. What I . . .

Q. That’s all I need to know, if that’s correct. Did you review that letter before it was sent to me?

A. Senator, again, I just want to be clear that, as I told you a moment ago, I regret that in April of 2010 that I did not draw the connection between Wide Receiver and Fast and Furious.
\end{quote}


\textsuperscript{752} DOJ OIG report at 388.

Moreover, I regret that—even . . . earlier this year that I didn’t draw that connection.

In direct answer to your question, senator, I can say—I cannot say for sure whether I saw a draft of the letter that was sent to you. What I can tell you, senator, is at that time, I was in Mexico dealing with [the] very real issues that we are all so committed to.

But I also regret, as I’ve said, that I didn’t draw that connection earlier.\textsuperscript{754}

As discussed above, Breuer was in fact sent multiple drafts of the letter before it was sent to Senator Grassley. Because DOJ has failed to provide any of the communications from the time period surrounding Breuer’s testimony, the Committees are unable to assess how premeditated Breuer’s misleading testimony was.

\textit{Assistant Attorney General Lanny Breuer testifies before the Senate Judiciary Subcommittee on Crime and Terrorism on November 1, 2011 (photo from C-SPAN)}

Similarly, on Tuesday, \textbf{November 8, 2011}, Attorney General Holder appeared before the Senate Judiciary Committee for an oversight hearing.\textsuperscript{755} When asked about the wiretap applications approved by the Criminal Division, Holder testified:

\textsuperscript{754} \textit{id.}

I have not seen them. But I do not have any information that indicates that those wiretap applications had anything in them that talked about the tactics that have made this such a bone of contention and have legitimately raised the concern of Members of Congress as well as those of us in the Justice Department. I would be surprised if the tactics themselves about gun walking were actually contained in those applications.\textsuperscript{756}

Holder’s claim of ignorance about the contents of the wiretap applications seems disingenuous. Holder received daily briefings, beginning months earlier on Operation Fast and Furious. He participated in many email chains with his senior management regarding how to communicate about the wiretap applications. And, he managed DOJ’s effort to remove ATF Acting Director Melson after Melson testified to Congress regarding the problematic information in the wiretap affidavits.

Further, Holder’s stated assumptions about the contents of applications stand at odds with the DOJ OIG’s later finding: “We found that the affidavits described specific incidents that would suggest to a prosecutor who was focused on the question of investigative tactics that ATF was employing a strategy of not interdicting weapons or arresting known straw purchasers.”\textsuperscript{757}

Fully nine months after DOJ failed to gather sufficient information to send an accurate letter to Congress, the Attorney General continued to provide Congress with misleading and unreliable information.

\begin{center}
\textbf{FINDING:} The Justice Department has gone to great lengths to withhold the documents that show when the Department became aware of the problems with Fast and Furious and why it ultimately decided when it did to correct the falsehood it had provided to Congress. The Department refused to produce to Congress emails such as Weinstein’s raising concerns about DOJ’s position, eventually allowing Attorney General Holder to be held in contempt as a result.
\end{center}

On Friday, December 2, 2011, Deputy Attorney General Cole finally signed a letter to Chairman Issa and Senator Grassley withdrawing the February 4, 2011 letter:

As indicated in congressional testimony by senior Department officials on several occasions . . . facts have come to light during the course of this investigation that indicate that the February 4 letter contains inaccuracies. Because of this, the Department now formally withdraws the February 4 letter.\textsuperscript{758}

\textsuperscript{756} \textit{Id.} at 32-33.

\textsuperscript{757} DOJ OIG report at 277.

Still, DOJ continued to refuse to provide all the documents that Congress subpoenaed. Ultimately, this resulted in Attorney General Holder, the custodian of the documents and the named recipient of the subpoena, being held in contempt of Congress on Thursday, June 28, 2012.

While DOJ has produced some responsive documents dated through the spring and summer of 2011, it continues to withhold documents that post-date the Oversight and Government Reform Committee’s October 12, 2011 subpoena. These documents are key to understanding whether DOJ may have intentionally obstructed the congressional investigation into Operation Fast and Furious. Only when they are produced will Congress fully understand what preparation went into the misleading testimony of both Breuer and Holder, why DOJ finally decided to withdraw the inaccurate February 4 letter, and what evidence of intent to obstruct the Committee’s subpoenas may exist between October 12, 2011, and June 28, 2012.
X. Conclusion

DOJ’s actions in 2011 with regard to Operation Fast and Furious raise a host of questions about how Executive Branch agencies respond to congressional oversight. Notwithstanding the specific nature of whistleblower allegations conveyed by Congress, DOJ failed to take seriously its obligation to submit to meaningful congressional oversight. Had DOJ treated the allegations with more seriousness, it might have become aware of the problems with Fast and Furious much more swiftly.

As the DOJ OIG concluded, some of the failures in responding to Congress stemmed from a fundamentally flawed process for responding to serious allegations of misconduct. The Committees must conduct further investigation to determine whether DOJ has implemented changes to its process in order to avoid repeating the same mistakes.

Given the questions raised by these documents, the Committees may also need to pursue further steps to better understand the role that individual actors may have played in obstructing Congress. Despite DOJ initially accusing Senator Grassley of “inappropriate political influence” on career prosecutors and law enforcement, several emails appear to corroborate Acting

759 Letter from Ronald Weich, Asst. Att’y Gen., Dep’t of Justice to Charles Grassley, Ranking Mem., S. Comm. on the Judiciary (Feb. 4, 2011).
Director Melson’s allegation that some within DOJ were “really trying to figure out a way to push the information away from their political appointees at the Department.”

DOJ’s defensive focus on self-preservation is all the more unfortunate given its impact on the family of deceased Border Patrol Agent Brian Terry. Whistleblowers put their careers on the line to shed light on the circumstances surrounding Agent Terry’s death. Now, Terry’s family deserves to better understand why the allegations regarding his death were not taken seriously by DOJ.

ATF whistleblower Special Agent John Dodson joins the Terry family at a memorial statue of Agent Terry built at the Brian A. Terry Border Patrol Station near Naco, Arizona (photo courtesy of Terry family)

[INTENTIONALLY BLANK]

760 Melson Transcript at 124.
XI. Appendix: Table of Names

U.S. Department of Justice

**Office of the Attorney General**

Eric J. Holder, Jr.
Attorney General

Gary G. Grindler
Chief of Staff

Robert “Monty” Wilkinson
Deputy Chief of Staff

**Office of the Deputy Attorney General**

James M. “Jim” Cole
Deputy Attorney General (Acting from December 2010-June 2011)

Lisa O. Monaco
Principal Associate Deputy Attorney General (until mid-2011)
Stuart M. Goldberg  
*Chief of Staff (through July 2011); Principal Associate Deputy Attorney General (after July 2011)*

Matthew S. Axelrod  
*Senior Counsel to the Assistant Attorney General for the Criminal Division (to March 2011); Associate Deputy Attorney General (from March 2011)*

Steven Reich  
*Associate Deputy Attorney General (from June 2011)*

Bradley T. Smith  
*Senior Counsel*

Mark Michalic  
*Special Assistant to the Deputy Attorney General*

**Office of Legal Counsel**

Paul Colborn  
*Special Counsel*

**Office of Legislative Affairs**

Ronald Weich  
*Assistant Attorney General*

Faith Burton  
*Special Counsel*

Molly Gaston  
*Attorney Advisor*

**Office of Public Affairs**

Matthew Miller  
*Director (through July 2011)*

Tracy Schmaler  
*Deputy Director (through July 2011); Director (from July 2011)*

Laura Sweeney
Criminal Division

Lanny Breuer
Assistant Attorney General, Criminal Division

Mythili Raman
Principal Deputy Assistant Attorney General and Chief of Staff

Amy Pope
Deputy Chief of Staff and Counselor to the Assistant Attorney General

Jason Weinstein
Deputy Assistant Attorney General

Kenneth Blanco
Deputy Assistant Attorney General

Molly Warlow
Director, Office of International Affairs

James Trusty
Acting Chief, Gang Unit

Laura Gwinn
Assistant U.S. Attorney, Gang Unit

U.S. Attorney’s Office for the District of Arizona

Dennis Burke
U.S. Attorney for the District of Arizona

Ann Scheel
First Assistant U.S. Attorney

Patrick Cunningham
Chief, Criminal Division

Michael Morrisey
Chief, National Security Section

Emory Hurley
Assistant U.S. Attorney
Bureau of Alcohol, Tobacco, Firearms, and Explosives (ATF)

Kenneth Melson  
Acting Director

William Hoover  
Deputy Director

Greg Rasnake  
Chief, Office of Legislative Affairs

William Newell  
Special Agent in Charge, Phoenix Field Division

U.S. Department of State

U.S. Embassy, Mexico City, Mexico

Carlos Pascual  
U.S. Ambassador to Mexico

John Feeley  
Deputy Chief of Mission